

***MUNICIPAL SERVICE REVIEW AND
SPHERE OF INFLUENCE UPDATE FOR THE:***



**FIRE PROTECTION DISTRICTS
IN STANISLAUS COUNTY**

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Adopted: July 27, 2016

STANISLAUS

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EXECUTIVE SUMMARY

INTRODUCTION

This Municipal Service Review (MSR), prepared by the Stanislaus Local Agency Formation Commission (LAFCO), provides information about services and boundaries for Stanislaus County's fourteen fire protection districts. The report fulfills a requirement mandated by the State of California, as part of the Cortese/Knox/Hertzberg Local Government Reorganization Act of 2000 (CKH Act), to conduct a periodic review and update of Spheres of Influence for the fire protection districts.

This MSR provides an overview of the overall fire service provision structure in the County along with profiles of each of the districts that provide fire protection services. General information is included regarding city fire departments, although these agencies are studied separately and included as part of each individual city's Municipal Service Review. Lastly, the report includes the required determinations for each of the 14 fire protection districts.

REPORT OVERVIEW

The following provides a summary of the information included in the report.

CHAPTER 1 - INTRODUCTION: This chapter describes the background of Local Agency Formation Commissions (LAFCOs) and provides an overview of the Municipal Service Review and Sphere of Influence Update requirement and process.

CHAPTER 2 – FIRE PROTECTION SERVICES IN STANISLAUS COUNTY: Chapter 2 provides a general summary of the fire protection system in Stanislaus County as well as an overview of the various agencies and organizational structures providing fire services. The chapter discusses how these partnerships work together to bring efficient services to the community. The various agencies include; CalFire, Stanislaus Regional 9-1-1, and Modesto Junior College Regional Fire Training Facility. These services are provided by other county and state agencies and are not being reviewed as part of the Municipal Service Review. However, they are included in this chapter as they are essential to providing adequate fire services in Stanislaus County.

CHAPTER 3 – MUNICIPAL SERVICE REVIEW (MSR): The MSR provides a review of the fourteen fire protection districts in Stanislaus County. Included in this chapter are seven statutory determinations that must be prepared as part of the MSR. The determinations are based on a review of growth and population projections, identifying disadvantaged unincorporated communities, present and planned public facilities and services, financial figures, opportunities for shared facilities, and accountability and government structure.

CHAPTER 4 – SPHERE OF INFLUENCE (SOI) UPDATE: This chapter provides a brief description of state mandates requiring the SOI Update. Also included is a summary of the Stanislaus LAFCO Commission's policies on SOI Updates as well as the SOI Update process itself.

CHAPTER 5 – FIRE PROTECTION DISTRICT PROFILES AND DETERMINATIONS: This chapter contains a profile of each of the fourteen fire protection districts (FPDs) within Stanislaus County that provide fire protection. These Districts include Burbank-Paradise FPD, Ceres FPD, Denair FPD, Hughson FPD, Industrial FPD, Keyes FPD, Mountain View FPD,

Oakdale Rural FPD, Salida FPD, Stanislaus Consolidated FPD, Turlock Rural FPD, West Stanislaus FPD, Westport FPD, and Woodland Avenue FPD. Each district profile contains a summary, background information, and data on district operations and boundaries. Most profiles include tables and charts outlining district formation and duties, funding sources, attributes, types of service, stations, and calls for service. A map of the District's current Sphere of Influence and boundaries are included within each district's profile.

Followed by each District profile will be the required Municipal Service Review (MSR) and Sphere of Influence Update (SOI) determinations for that respective District.

CHAPTER 6 – REFERENCES: This section includes works and reports referenced and individuals and agencies contacted or interviewed.

REPORT DESIGN AND METHODOLOGY

The previous Municipal Service Review for the fire protection districts was adopted in 2007. The document was prepared by an outside consulting firm and is regularly cited by various agencies, particularly for its informational profiles of each district.

For the current update, LAFCO Staff sent each of the fire districts questionnaires seeking updated information from the previous MSR, as well as any recent audits, service contracts, etc. Staff then met with representatives from each District, as well as the County Fire Warden to discuss the updated content.

Staff has also simplified the structure of the previous MSR and consolidated each district's profile with their respective determinations, allowing interested persons to more easily obtain information about an individual district.

KEY FINDINGS

The following summarizes key findings of this report:

1. Overlap of City Spheres of Influence on Fire Protection Districts

Stanislaus County consists of 9 incorporated cities and the remaining unincorporated County. Each city has its own fire department or has contracted with a fire protection district. Fire protection districts (FPDs) are independent agencies that each has a sphere of influence that is coterminous with its district boundary. The 9 incorporated cities have spheres of influence that, in most cases, overlap onto adjacent County FPDs. LAFCO policies have historically recognized that city spheres of influence take precedence over those of the fire districts, resulting in detachments from the district in these areas upon annexation to a city.

Future growth of cities is inevitable. Along with this growth, there is an ongoing concern from many of the County's FPDs regarding the impact of these detachments and their associated loss of revenue from property taxes, assessments and development fees. The impact of detachments has a greater impact on FPDs providing services to developed areas that are entirely or substantially surrounded by an existing city. This is the case with FPDs such as Burbank-Paradise FPD, Industrial FPD and Turlock Rural FPD.

The Commission has approved city annexations with transitional agreements to offset the district's loss of revenue. More recently, annexations without detachment have been proposed in areas where an existing city-district contract for services.

2. Senate Bill 239 (Hertzberg) - Fire Contracts

Effective January 1, 2016, Senate Bill 239 (Hertzberg) adds new requirements that will lengthen the process time and cost for fire agencies seeking to contract for services with other agencies. The bill amends certain sections of the Government Code that now require LAFCO approval of any new or extended contracts for fire services greater than 25% of a district's service area or changes in more than 25% of employee status. These types of contracts were previously exempt from LAFCO review.

3. Fire Facilities Impact Fees (Development Fees)

The financial ability of the districts to provide services is affected by the available financial resources of the individual districts. Such revenues include property taxes, assessments and fire facilities impact fees (also known as development fees). A number of Districts currently do not collect fire facilities impact fees. These districts include Burbank-Paradise FPD, Ceres FPD, Industrial FPD, and Turlock Rural FPD.

FPDs are able to study and approve fire facilities impact fees. Such fees must also be approved by the County Board of Supervisors. These fees are collected at the time of any new development to raise revenue for construction or expansion of capital facilities that benefit the contributing development.

Most development occurs within populated areas. Therefore such development fees provide limited resources. However, collection of these fees may aid in future infrastructure and budget needs for these Districts.

RECOMMENDED ACTIONS

Recommendations for LAFCO

1. Consider amending the Commission's Policies and Procedures to require an analysis of the economic impact of the proposed annexations on the remaining territory of a special district and reinforce the ability of the Commission to condition approvals on fee agreements for those boundary changes that may result in an adverse impact on a district's ability to provide services.
2. Consider amending the Commission's Policies and Procedures to reflect recent changes to State Law (SB-239) that require LAFCOs to review new or extended fire contracts.
3. Provide technical assistance for long-term planning efforts by the fire protection districts through identification of overlapping spheres of influence and potential revenues lost upon annexation.
4. Support the adoption of development impact fees for those fire protection districts that presently do not presently have such programs.
5. Provide technical assistance (e.g. mapping, Geographic Information System shapefiles) to those fire protection districts seeking to establish or increase benefit assessments.

Recommendations for the Fire Protection Districts

1. Engage in long-term planning, including the identification of specific areas where there is potential for annexation and/or detachment and an analysis of the financial impacts.
2. Continue partnerships and communication with adjacent fire protection districts, cities, and LAFCO.

CHAPTER 1: INTRODUCTION

This chapter describes the background of Local Agency Formation Commissions (LAFCOs), LAFCO objectives, and CKH Act requirements.

1.1 HISTORY OF LAFCO

The end of World War II saw California experiencing a tremendous population increase, which resulted in the sporadic formation of cities and special service districts. During that period, California experienced a dramatic increase in population and economic development. These changes, together with increased personal mobility, related to the popularity of the automobile, created growing demands for housing, public services, and public infrastructure, often in suburban areas.

Due to the desires of some communities to capture their perceived share of new growth, annexation conflicts evolved between some agencies, with some expanding their area to be in a better position to annex additional territory. The creation of new cities or special districts also occurred without any third party review.

A general lack of coordination led to a multitude of overlapping, inefficient jurisdictional and service boundaries, and premature conversion of much of the State's productive agricultural and open-space lands. The result was urban sprawl. The results of land speculation and development boom became evident as more of California's agricultural land was converted to urban use. Using various small units of local government, this premature and unplanned development created inefficient and expensive systems of delivering public services.

Governor Edmund G. Brown, Sr., responded to this problem in 1958 by appointing the Commission on Metropolitan Area Problems. The Commission's responsibility was to study and make recommendations on the "misuse of land resources" and the growing complexity of overlapping local governmental jurisdictions. The Commission's recommendations on local governmental reorganization were introduced in the Legislature in 1963, resulting in the creation of Local Agency Formation Commissions, or LAFCOs, operating in each county, except San Francisco.

Local Agency Formation Commissions (or LAFCOs) are a method unique to California in dealing with that population growth and public service conditions that has become increasingly apparent over the last few decades.

LAFCO REGULATION OF BOUNDARY CHANGES

Beginning in 1964, local boundary changes required LAFCO Commission approval with countywide regulatory authority. Its broad goals and objectives included discouraging urban sprawl, encouraging the orderly formation and development of local governments based on local circumstances, promoting efficient and economical local governments and, where appropriate, guiding development away from agricultural and open space resources.

LAFCO regulates by approving or denying city and special district boundary changes, and the extension of public services. It is empowered to undertake studies of local agencies and to initiate updates to the spheres of influence. Typically, applications to LAFCO originate with affected landowners and/or developer, and cities or districts seeking to annex territory.

The Commission is an independent agency, exercising a direct grant of legislative authority from the State government. Its decisions, while subject to judicial review, are not appeal-able to the county or any other local or statewide administrative body.

1.2 STANISLAUS LAFCO

The Stanislaus LAFCO consists of five regular members: two members appointed by the Board of Supervisors from its own membership, two members of city councils appointed by the mayors of the nine cities in the County, and one public member, appointed by the Commissioners.

There are also three alternates – one in each category of member – who vote in the absence of a regular member. Commissioners are appointed to four-year terms.

The day-to-day business of the Commission, including analysis and recommendations about proposals, is the responsibility of the Executive Officer. The Commission has legal counsel for assistance.

OBJECTIVES

LAFCOs have three primary objectives, as described below:

1) *To encourage the orderly formation of local governmental agencies*

LAFCO reviews proposals for the formation of new local governmental agencies and changes of organizational in existing agencies. Agency boundaries are often unrelated to one another and sometimes overlap at random. This complexity of local government can lead to higher service costs to the taxpayer and general confusion with regard to service jurisdictions.

2) *To preserve agricultural lands*

LAFCO must consider the effect that any proposal will produce on existing agricultural lands. By guiding development toward vacant urban land and away from agricultural preserves, LAFCO assists with the preservation of our valuable agricultural resources.

3) *To discourage urban sprawl*

Urban sprawl can best be described as irregular and disorganized growth occurring without apparent design or plan. This pattern of development is characterized by the inefficient delivery of important urban services (fire, police, sewer, drainage & water), and the unnecessary loss of agricultural land. By discouraging sprawl, LAFCO discourages the misuse of land resources and promotes a more efficient system of local governmental agencies

1.3 MUNICIPAL SERVICE REVIEW REQUIREMENT

The Cortese/Knox/Hertzberg Local Government Reorganization Act of 2000 Act (CKH Act) requires the Local Agency Formation Commission (LAFCO) to update the spheres of influence (SOI) for all applicable jurisdictions in the County. A sphere of influence is defined by Government Code 56076 as "...a plan for the probable physical boundary and service area of a local agency, as determined by the Commission." The Act further requires that a municipal

service review (MSR) be conducted prior to or, in conjunction with, the update of a sphere of influence (SOI).

The legislative authority for conducting a municipal service review is provided in Government Code Section 56430 of the CKH Act. The Act states, that “in order to prepare and to update spheres of influence in accordance with Section 56425, the commission shall conduct a service review of the municipal services provided in the county or other appropriate area...” The MSR must have written determinations that address the following factors:

SERVICE REVIEW FACTORS TO BE ADDRESSED

1. Growth and population projections for the affected area
2. The location and characteristics of any disadvantaged, unincorporated communities within or contiguous to the sphere of influence
3. Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence
4. Financial ability of agencies to provide services
5. Status of, and opportunities for, shared facilities
6. Accountability for community service needs, including governmental structure and operational efficiencies
7. Any other matter related to effective or efficient service delivery, as required by commission policy

State Guidelines and Commission policies encourage cooperation among a variety of stakeholders involved in the preparation of a Municipal Service Review. The document will analyze the existing and future services for the Fire Protection Districts in Stanislaus County. The MSR may consider various alternative government structures for efficient service provision. LAFCO is not required to initiate any boundary changes based on the service review. However, LAFCO, other local agencies (including cities, special districts, and the county), or the public may subsequently use the service reviews, together with additional research and analysis to pursue changes in jurisdictional boundaries.

1.4 SPHERE OF INFLUENCE UPDATE PROCESS

A sphere of influence is defined as a plan for the probable physical boundaries and service area of a local agency, as determined by the commission¹.

A special district is a government agency that is required to have an adopted and updated Sphere of Influence. Section 56425(g) of the CKH Act calls for Spheres of Influence to be reviewed and updated every five years, as necessary. Stanislaus LAFCO processes the Service Review and Sphere of Influence Updates concurrently to ensure efficient use of resources. For rural special districts, which do not have the typical municipal level services to

¹ Government Code §56425

review, this Service Review will be used to determine what type of services the district is expected to provide and the extent to which they are actually able to do so. The Sphere of Influence will delineate the service capability and expansion capacity of the agency, if applicable.

The purpose of a sphere of influence is to encourage the “logical and orderly development and coordination of local government agencies so as to advantageously provide for the present and future needs of the county and its communities.” A sphere of influence serves a similar function in LAFCO determinations as general plans do for cities and counties. Consistency with the adopted sphere of influence is critical, and a change to the sphere requires careful review. The Commission emphasizes that the sphere of influence is a planning tool and the establishment of a sphere of influence, or the inclusion of territory within a sphere of influence of an existing governmental entity, does not automatically mean that the area is being proposed for annexation or development

In determining a sphere of influence (SOI) of each local agency, the Commission shall consider and prepare determinations with respect to each of the following factors, pursuant to Government Code Section 56425:

1. The present and planned land uses in the area, including agricultural and open-space lands.
2. The present and probable need for public facilities and services in the area.
3. The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
4. The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.
5. For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.

CHAPTER 2: FIRE PROTECTION SERVICES IN STANISLAUS COUNTY

The fire services system in Stanislaus County, as is the case in most counties in California, is a complex mix of municipal agencies, fire protection districts, and various forms of State fire protection. The following points provide a general overview of the fire protection system in Stanislaus County.

2.1 AUTHORITY

Fire Protection Districts (FPDs) are special districts organized under §13800 et seq. of the Government Code, known as the Fire Protection District Law of 1987. In particular, §13803(a) provides the authority for the organization and powers of fire protection districts. This section of the law was originally enacted in 1923, with the Legislature finding that fire protection services, rescue services, and emergency medical services are critical to the public peace, health, and safety of the State. The Legislature emphasized that, “local control over the types, levels, and availability of these services is a long-standing tradition in California which the Legislature intends to retain.”

2.2 BACKGROUND

Most of the fire districts in Stanislaus County were formed in the early 1940s as a result of communities coming together under a mutual fire insurance program and identifying the need to become formally organized. Several of the incorporated cities within Stanislaus County have their own fire departments, in which a greater urban-type service level is provided.

The districts were created as a result of communities becoming more populated and local individuals identifying the need to provide some form of organized fire service in rural areas. Throughout California there are many areas in which cities have grown and encroached into what was previously agricultural land; so Stanislaus County is similar to other areas, in that it is experiencing the same pressures.

The fire protection districts are independent districts and are not part of the County government structure. They continue with their historic governance model, while simultaneously having to cope with reduced area and associated property tax revenue to provide financial support. This is creating a jigsaw puzzle of level of service and a commensurate variance exists in the level of funding to provide basic services.

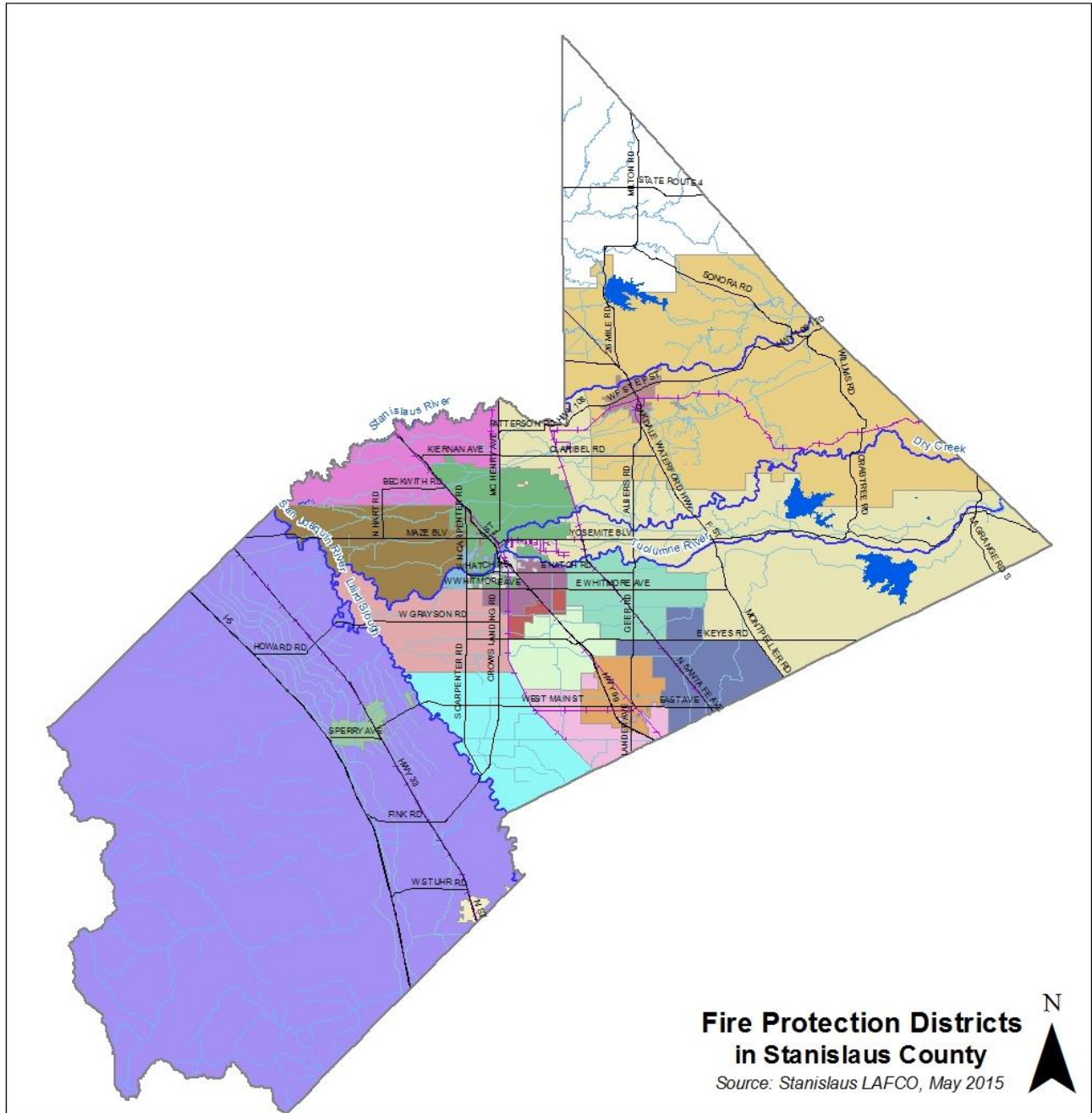
The following figure illustrates the dates for the formation of the various entities involved in the study. Many of these districts were originally formed as volunteer agencies prior to being formally organized under the Fire Protection District Law.

Figure 1: List of Fire Protection Districts (FPD) & Formation Dates

District	Date Formed	District	Date Formed
Burbank-Paradise FPD	1942	Oakdale Rural FPD*	1945
Ceres FPD*	1930	Salida FPD	1942
Denair FPD	1959	Stanislaus Consolidated FPD	1995
Hughson FPD	1915	Turlock Rural FPD	1958
Industrial FPD*	1950	West Stanislaus FPD	1935
Keyes FPD	1943	Westport FPD	1962
Mountain View FPD	1943	Woodland Avenue FPD	1946

** Fire service is provided entirely by another service provider through a contract. Service for Industrial FPD is provided by the Cities of Modesto and Ceres. Ceres FPD service is provided by the City of Ceres. Oakdale Rural FPD service is provided by Stanislaus Consolidated FPD.*

Map 1: Stanislaus County Fire Protection Districts



LEGEND			
	County Line		(OUTSIDE OF FIRE DISTRICT)
	Main Roads		BURBANK/PARADISE FIRE
	Railroads		CERES
	Canals		CERES FIRE PROTECTION
	Rivers		DENAIR FIRE
	Lakes		HUGHSON FIRE
	creek		INDUSTRIAL FIRE
			KEYES FIRE
			MODESTO
			MOUNTAIN VIEW FIRE
			NEWMAN
			OAKDALE
			OAKDALE RURAL FIRE
			PATTERSON
			SALIDA FIRE
			STANISLAUS CONSOLIDATED FIRE
			TURLOCK
			TURLOCK RURAL FIRE
			WEST STANISLAUS FIRE
			WESTPORT FIRE
			WOODLAND FIRE

2.3 SUPPORT AGENCIES

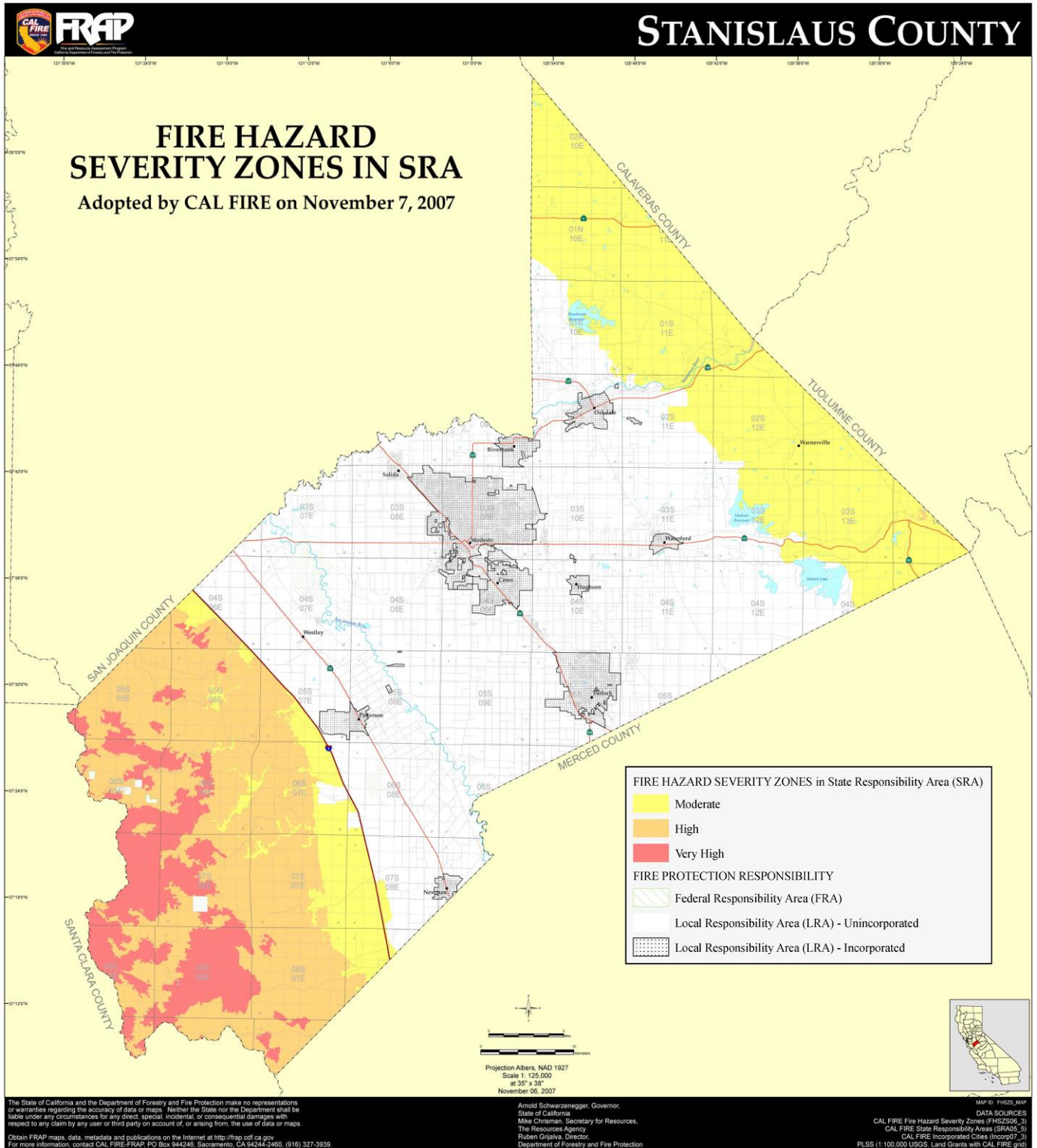
It is important to note that the current fire service delivery system has produced excellent examples of how cooperative efforts can provide for a better use of resources. There are several examples worthy of description: California Department of Forestry (CalFire); Office of Emergency Services / County Fire Warden's Office; Stanislaus Regional 9-1-1 (JPA); and the Modesto Junior College Regional Fire Training Center. These services are provided by other county and state agencies and are not being reviewed as part of the Municipal Service Review. However, they are included in this chapter as they are essential to providing fire services in Stanislaus County.

CALIFORNIA DEPARTMENT OF FORESTRY (CALFIRE)

The California Department of Forestry (CalFire) provides service within State Responsibility Areas (SRAs), predominantly wild land and open-space areas within the County, and is also part of countywide mutual aid, with specific automatic aid agreements. Map 2 on the following page illustrates CalFire's SRAs and the fire hazard severity zones within these areas.



Map 2: CalFire State Responsibility Areas



OFFICE OF EMERGENCY SERVICES / COUNTY FIRE WARDEN

The Office of Emergency Services is responsible for coordinating local emergency responses that exceed the day-to-day level within Stanislaus County. Through the Director of Emergency Services (County Chief Executive Officer) and Assistant Director of Emergency Services (County Fire Warden), OES ensures compliance with emergency management mandates from the State government based on the California Code of Regulations which established the Standardized Emergency Management System (SEMS).

The County's Fire Warden is the liaison between local fire agencies and County departments. The Fire Warden's Office provides assistance to fire districts with financial issues including development impacts, revenue projections, budget analysis, fees and assessments, and represents County fire agencies on various communication committees and workgroups.

The Fire Warden also acts as the Fire and Rescue Operational Area Coordinator (OAC) for Stanislaus County. As the Fire and Rescue OAC, the Fire Warden is responsible for the planning, coordination and deployment of mutual aid resources within the Stanislaus Operational Area and for the State Office of Emergency Services fire and rescue resources located in Stanislaus County. The OAC is responsible for maintaining several local, state, and federal databases that validate certifications, maintains an inventory of personnel and apparatus, provides training, and coordinates statewide deployment of local fire resources.

STANISLAUS REGIONAL 9-1-1

Stanislaus Regional (SR) 9-1-1 was formed through a Joint Powers Agreement (JPA) between Stanislaus County and the City of Modesto and is directed by a Commission composed of representatives from each participating jurisdiction and the public safety agencies.

SR 9-1-1 provides twenty-four hours a day, seven days a week public safety emergency dispatch service and is the answering point for the 911 telephone system. Dispatching is provided for 22 Fire and Law Enforcement agencies within Stanislaus County. Enhanced 911 and non-emergency call processing is provided for the unincorporated county areas and most of the area cities. SR 9-1-1 does not currently provide fire dispatch services for the City of Turlock. In addition, law dispatch services are not provided by SR 9-1-1 to the cities of Ceres, Oakdale, Newman, and Turlock.

On November 18, 2015 the Consolidated Emergency Dispatch Agency Commission and Dispatch Advisory Board voted to adopt a new Cost Allocation Methodology for use beginning in Fiscal Year 2016-2017. The new methodology is intended to address cost apportionment issues identified in a recent study and provide a simplified calculation that more appropriately ties costs to service levels provided to each participating discipline/agency.

MODESTO JUNIOR COLLEGE REGIONAL FIRE TRAINING FACILITY

The Modesto Junior College (MJC) Regional Fire Training Center (RFTC) operates under a unique partnership with the Yosemite Community College District (Modesto Junior College), the City of Modesto, and the County of Stanislaus.

Located at 1220 Fire Science Lane, across Carpenter from Modesto Junior College's West Campus, the MJC Regional Fire Training Center is a training facility designed to give realistic training to pre-service and in-service firefighters for a network of Fire Agencies Partners located in Stanislaus & San Joaquin County.

The Center was constructed at a cost of 5.4 million dollars. The center includes many important features that would not have been possible if not for the partnership approach, and many unique challenges have been overcome to make this center a reality. The Modesto Junior College Fire Science curriculum prepares the student for a career in the fire service. The program is designed to teach students about the organization and operation of the fire service, proper use of fire equipment, tactics and strategies of firefighting, specialized job skills and management techniques.² The Regional Fire Training Center offers a wide range of fire service specific classes which include:

1. A State Fire Marshal Accredited Fire Academy
2. State Fire Training Certified Courses
3. Emergency Medical Technician Certification Classes



Photo Source: Regional Fire Training Center

MODESTO REGIONAL FIRE AUTHORITY (MRFA)

In 2011, a Joint Powers Agreement (JPA) between the City of Modesto, County of Stanislaus and the Salida Fire Protection District was formed and known as the Modesto Regional Fire Authority (MRFA). The JPA was created in response to the significant challenges facing fire and emergency service providers in Stanislaus County and with a visionary perspective to become a model for delivering regional services. The partners came together to evaluate and recommend options to deliver more efficient and effective fire and life safety services and emergency management. However, in July 2014, the participating agencies mutually agreed to return to their respective governance models. The challenges of the JPA included governance, financial/fiscal support, and the loss of recognizing the importance of local control.

² Modesto Junior College Public Safety Website

CHAPTER 3: MUNICIPAL SERVICE REVIEW

The Cortese/Knox/Hertzberg Local Government Reorganization Act of 2000 Act (CKH Act) requires that LAFCO prepare specific written determinations based on information and evidence presented. These determinations, as follows, were recently amended to include the consideration of disadvantaged unincorporated communities³ within or contiguous to the sphere of influence of an agency.

SERVICE REVIEW FACTORS TO BE ADDRESSED

1. Growth and population projections for the affected area
2. The location and characteristics of any disadvantaged, unincorporated communities within or contiguous to the sphere of influence
3. Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence.
4. Financial ability of agencies to provide services
5. Status of, and opportunities for, shared facilities
6. Accountability for community service needs, including governmental structure and operational efficiencies
7. Any other matter related to effective or efficient service delivery, as required by commission policy

State Guidelines and Commission policies encourage cooperation among a variety of stakeholders involved in the preparation of a Service Review. This Service Review will analyze the existing and future services for the Rural Fire Protection Districts in Stanislaus County as well as provide a basis to evaluate, and make changes to the Spheres of Influence, if appropriate.

³ Under Government Code Section 56033.5, "disadvantaged unincorporated community" is defined as an inhabited territory (12 or more registered voters), or as determined by commission policy, with an annual median household income that is less than 80% of the statewide annual median household income.

3.1 GROWTH AND POPULATION PROJECTIONS FOR THE AFFECTED AREA

LOCATION AND SIZE

The population of Stanislaus County is estimated to be 594,146 in 2020, according to the Stanislaus Council of Governments (StanCOG). From 2000 to 2010, the total population in Stanislaus County grew by approximately 67,500 (approximately 15.1 percent). During this same time, the population of Stanislaus County unincorporated communities grew by approximately 3,400 (3.2 percent).⁴ An estimated 114,000 residents currently live within areas serviced by County rural fire protection districts.

Population forecasts predict a population increase for Stanislaus County from approximately 514,000 in 2010 to approximately 764,000 in 2040. This prediction is a population increase of approximately 250,000. Forecasts for the unincorporated communities of Stanislaus County estimate an increase in population from roughly 110,000 in 2010 to approximately 142,000 in 2040.⁵ This represents a population increase of approximately 32,000.

Figure 2: 2040 Demographic Forecasts (by Local Jurisdictional)

POPULATION												
	Year	Total Countywide	Ceres	Hughson	Modesto	Newman	Oakdale	Patterson	Riverbank	Turlock	Waterford	Balance of County
Actual	2010	514,453	45,417	6,640	201,165	10,224	20,675	20,413	22,678	68,549	8,456	110,236
Forecast	2015	551,668	50,067	7,012	211,813	11,648	22,908	25,065	24,989	74,983	9,409	113,772
	2020	594,146	55,379	7,437	223,996	13,274	25,457	30,375	27,627	82,328	10,496	117,807
	2025	636,625	60,689	7,862	236,119	14,900	28,005	35,685	30,265	89,673	11,584	121,843
	2030	679,103	65,999	8,287	248,272	16,525	30,555	40,995	32,903	97,017	12,671	125,879
	2035	721,582	70,127	8,805	263,802	17,559	32,466	43,559	34,961	103,086	13,464	133,753
	2040	764,060	74,256	9,324	279,331	18,592	34,377	46,124	37,019	109,154	14,256	141,627

AREAS OF EXPECTED GROWTH

Based on population projections and city and County general plan policies, the majority of the growth is expected to occur in the nine cities. This will increase demand for services in the Hughson, Stanislaus Consolidated, and West Stanislaus Fire Protection Districts, in addition to the city fire departments in Ceres, Modesto, Newman, and Turlock.

The following unincorporated communities are guided by community plans and are expected to experience future growth. The majority of urban services in these communities are provided by special districts, which provide services such as sewer and water systems that are necessary to accommodate development:

- Denair, Diablo Grande, Keyes and Salida
- *Affected fire protection districts:* Denair, Keyes, Salida, and West Stanislaus

The following unincorporated communities are only expected to experience minor infill growth, as the necessary public systems are either at capacity or non-existent:

⁴ 2014 Regional Transportation Plan: Sustainable Communities Strategy, Stanislaus County, Stanislaus Council of Governments, June 2014.

⁵ San Joaquin Valley Demographic Forecasts 2010 to 2050, *2040 Demographic Forecast (by Local Jurisdiction: StanCOG,)* Prepared for Fresno Council of Governments, March 27, 2012

- Crows Landing, Del Rio, East Oakdale, Grayson, Knights Ferry, La Grange Valley Home, and Westley
- *Affected fire protection districts:* Oakdale Rural, Salida, Stanislaus Consolidated, and West Stanislaus

Currently, there are fourteen fire protection districts in multiple areas throughout different unincorporated areas of the County, each serving a different community and varying in population. The following figure illustrates the population for each fire protection district.

Figure 3: Population Figures for Fire Protection Districts

District	Population	District	Population
Burbank-Paradise FPD	8,349	Oakdale Rural FPD	13,594
Ceres FPD	1,962	Salida FPD	19,166
Denair FPD	9,423	Stanislaus Consolidated FPD	46,444
Hughson FPD	10,859	Turlock Rural FPD	5,038
Industrial FPD	15,841	Westport FPD	2,726
Keyes FPD	7,482	West Stanislaus FPD	7,859
Mountain View FPD	2,787	Woodland Avenue FPD	4,699

Source: LAFCO estimates using 2010 Census Data and Stanislaus Office of Emergency Services information

Fire protection districts are formed to provide fire protection services, rescue services, emergency medical services, hazardous material emergency response services, ambulance services, and other services relating to the protection of lives and property, public peace, health, and safety.

3.2 THE LOCATION AND CHARACTERISTICS OF ANY DISADVANTAGED UNINCORPORATED COMMUNITIES WITHIN OR CONTIGUOUS TO THE SPHERE OF INFLUENCE

Section 79505.5 of the California State Water Code defines a disadvantaged community as a community with an annual median household income (AMI) that is less than 80 percent of the statewide AMI. Section 56033.5 of the CKH Act further defines a disadvantaged unincorporated community as inhabited territory (12 or more registered voters) meeting the criteria above, as determined by the Commission.

Each fire protection district includes a wide area of territory encompassing many communities. Figure 4 identifies the disadvantaged unincorporated communities within Stanislaus County and the fire district they are each within.

Generally, the disadvantaged unincorporated communities identified are older neighborhoods, established prior to modern development standards requiring that infrastructure be installed. The identification of these disadvantaged unincorporated communities does not necessarily reflect the position of the fire protection district providing the service. Though it may have some effect on the service being provided; for example, if an identified community has limited water supply, it could have an impact on the fire protection district's ability to provide services.

Figure 4: Disadvantaged Unincorporated Communities (DUCs)

Name	General Location	Fire Service	Water Service	Sewer Service
Riverdale Park Tract	Southwest of Modesto, within Modesto SOI	Burbank-Paradise FPD	Riverdale Park Tract Community Services District	Private / on-site systems
West Modesto (Including Robertson Rd.)	West of Modesto, north of the Tuolumne River, within Modesto SOI	Woodland Avenue FPD & Burbank-Paradise FPD	City of Modesto (Former Del Este)	Some areas, incl. Robertson Rd served by City of Modesto, remainder are private / on-site systems
Bret Harte Neighborhood	South Modesto area, south of the Tuolumne River, within Modesto SOI	Industrial FPD	City of Modesto (Former Del Este)	City of Modesto
Empire	East of Modesto, within Modesto SOI	Stanislaus Consolidated FPD	City of Modesto (Former Del Este)	Empire Sanitary District (Agreement w/ City of Modesto)
Airport Neighborhood	North of the Tuolumne River, south of Yosemite Blvd, within Modesto SOI	Stanislaus Consolidated FPD	City of Modesto (Former Del Este)	Private / on-site systems; project recently approved to extend services from Modesto.
Rouse Neighborhood	West of Modesto, north of the Tuolumne River, within Modesto SOI	Burbank-Paradise FPD	City of Modesto (former Del Este)	Mix of private / on-site systems and City of Modesto
Parklawn Neighborhood	South Modesto area, south of the Tuolumne River, within Modesto SOI	Industrial FPD	City of Modesto (former Del Este)	City of Modesto
Shackelford Remainder	South Modesto area, south of the Tuolumne River, within Modesto SOI	Industrial FPD	Most on private wells	Majority on private / on-site systems
Bystrum Neighborhood	W/in Ceres SOI	Industrial FPD	City of Modesto (Former Del Este)	City of Modesto
Cowan Tract	South of Ceres, off Crows Landing Rd	Westport FPD	Private wells	Private / on-site systems
Monterey Park Tract	South of Ceres, off W. Monte Vista Ave	Westport FPD	Monterey Park Tract Community Services District (Agreement w/ City of Ceres)	Private / on-site systems
Keyes	Between Ceres & Turlock	Keyes FPD	Keyes Community Services District	Keyes Community Services District (Agreement w/ City of Turlock)
Grayson	North of Patterson	West Stanislaus FPD	City of Modesto (former Del Este)	Grayson Community Services District
Westley	Northwest of Patterson	West Stanislaus FPD	Westley Community Services District	Westley Community Services District

Sources: California Dept. of Water Resources - Disadvantaged Communities Mapping Tool (ACS 2006-2010); Community FactFinder - Claritas Pop-Facts, Block Group Level (Apr. 2008); US Census (2010)

3.3 PRESENT AND PLANNED CAPACITY OF PUBLIC FACILITIES, ADEQUACY OF PUBLIC SERVICES, AND INFRASTRUCTURE NEEDS OR DEFICIENCIES RELATED TO SEWERS, MUNICIPAL AND INDUSTRIAL WATER, AND STRUCTURAL FIRE PROTECTION IN ANY DISADVANTAGED, UNINCORPORATED COMMUNITIES WITHIN OR CONTIGUOUS TO THE SPHERE OF INFLUENCE.

The Districts are authorized to provide the functions or classes of services (e.g. structural fire protection services) as identified in this report. FPDs do not provide sewer or municipal water. These services are provided through other special districts throughout the County or by way of private systems. Due to recent changes in the Cortese-Knox-Hertzberg Act, the Districts would have to seek LAFCO approval to exercise other latent powers (i.e. services) not currently provided.

Fire service in Stanislaus County is a mix of municipal agencies, fire protection districts, and various forms of State fire protection. Currently, there are 14 special districts that provide fire protection services in the unincorporated areas of Stanislaus County. They are funded from their own tax bases. Three of the 14 districts have their fire service provided entirely by another service provider through a contract. The three districts include the following:

Figure 5: Fire Protection Districts Under Contract

District	Service Provider
Industrial Fire Protection District	Cities of Modesto and Ceres
Ceres Fire Protection District	City of Ceres
Oakdale Rural Fire Protection District	Stanislaus Consolidated Fire Protection District

Fire Protection Districts offer a number of services to the community. These services include but are not limited to; fire suppression, rescue services, fire prevention, hazardous materials response, emergency medical service. A detailed description of services provided by each individual Fire Protection District can be found in Chapter 5 which provides individual District Profiles.

In addition to individual agency capabilities, there are several systems or subsystems in place within the County that support the operations of the fire delivery system and/or provide enhanced levels of service. They include the following:

- A countywide mutual aid agreement in which any agency can request general or specialized services from another agency in the County
- Agency automatic aid agreements in which neighboring jurisdictions drop their boundaries and practice closest unit response
- Emergency communications – through the Stanislaus Regional 9-1-1 Center
- Emergency medical services are provided through an integrated system utilizing both public and private resources. Fire agencies provide basic life support (BLS) response, with some offering paramedic-level service without transport capabilities. Advanced life support (ALS) and transport services are provided by private vendors as well as Oak Valley Hospital District, Del Puerto Health Care District, and Westside Ambulance, which are special district governmental agencies

LEVELS OF SERVICE AMONG THE FIRE PROTECTION DISTRICTS

Level of service is the method by which most fire agencies are evaluated. Level of service assesses an agency's ability to provide adequate resources to mitigate events. In order to understand the effectiveness of a fire department, the delivery system needs to be defined in terms that can be measured. Level of service is primarily defined as the resources needed to meet an organization's stated service level objectives. Level of service is defined only in terms of what is provided, not in terms of effectiveness and efficiency in dealing with any specific emergency.

In general, the level of service provided is described by the characteristics of the agency providing service. This includes the idea that an adequate number of personnel are placed on an adequately designed and equipped piece of fire apparatus; and they are deployed to arrive at the scene of an emergency in a timely fashion to remove the hazards, reduce the danger, or stop the emergency from progressing any further.

Level of service is measured by response time goals along with the types and the nature of the service being provided. For example, providing two firefighters to the scene of a medical emergency within 10 minutes with 90 percent reliability is one level of service. To provide four firefighters in five minutes with an 80 percent reliability is another. Levels of service can be modified up or down depending upon the availability of resources, deployment patterns, staffing, and other factors. This is normally called the Standards of Cover (SOC).

The SOC concept is simply that fire protection resources need to be distributed in a community based on risks, hazards, and values; and furthermore, they should be able to respond in a timely fashion to prevent a small fire from becoming a larger one. This involves the ability to concentrate resources, especially staffing, to be able to perform the job in a safe and effective manner on significant events.

It should be noted that the level of service is ultimately dictated by the community(s) being served. More specifically, a level of service is commensurate and often times determined by the revenue received. A fire department may desire to provide a higher level of service, yet is unable to do so in an effort to maintain a balanced budget.

Based on definitions provided in LAFCO's 2007 Countywide Fire Services Municipal Service Review, Figure 6 indicates a Level of Service for each of the fire protection districts. These are defined as follows:

No Service: No response is available for the area.

Wildland Level of Service (W): A fire company equipped to handle wildland events will arrive within 30 minutes of travel time to intervene. There is no limit on the number of total resources that will ultimately be deployed, nor is there an expectation of the time required to complete the deployment. Generally, this is any rural area not readily accessible by a public or privately maintained road.

Frontier Level of Service (F): A fire company equipped to handle basic all-risk emergencies will arrive within 15 minutes of travel time. There is no expectation that the deployment of these resources will result in confining fires to the area of origin, but that the response will result in preventing the fire from spreading from the building to origin to exposures.

Rural Level of Service (R): A fire company equipped to handle basic structural fires and other related emergencies will arrive within 15 minutes of travel time, accompanied with other vehicles

to sustain a fire flow of 500 gallons per minute (gpm) for a minimum of one hour. There is an expectation that the deployment will result in confining the fire to the room of origin, if the fire has not gone to flashover prior to arrival of the response. This level of service is the basic reason the Insurance Services Office (ISO) created its ISO 8B category. Generally, this is an unincorporated or incorporated area with a total population less than 10,000 people, or with a population density of less than 1,000 people per square mile.

Suburban Level of Service (S): A fire company equipped to handle all risk emergencies will arrive within five to six minutes of travel time, 80 percent of the time, and be able to generate a fire flow for 2,000 square foot occupancy for one hour. There is an expectation that the deployment will confine most fires to the room of origin. Generally, this is an incorporated or unincorporated area with a population of 10,000 to 29,999 or any area with a population density of 1,000 to 2,000 people per square mile.

Urban Level of Service (U): A fire company equipped to handle all risk emergencies will arrive within five minutes of travel time, 90 percent of the time, and be able to generate adequate fire flow for the designated risk level in the area. There is an expectation that the response will confine most fires to the room of origin. Generally, this is an incorporated or unincorporated area with a population of over 30,000 people and a population density over 2,000 people per square mile.

Figure 6: Level of Service Provided

<u>District</u>	<u>Type of Service</u>	<u>District</u>	<u>Type of Service</u>
Burbank-Paradise	W/F/R/S	Oakdale Rural	R
Ceres	S	Salida	W/F/R/S
Denair	W/F/R/S	Stanislaus Consolidated	W/F/R/S/U
Hughson	W/F/R/S	Turlock Rural	S/R
Industrial	S	West Stanislaus	S/R
Keyes	W/FS/R	Westport	R
Mountain View	R	Woodland Avenue	R

W: Wildland; F: Frontier; R: Rural; S: Suburban; U: Urban
 Source: LAFCO Surveys of Fire Prevention Districts



Source: West Stanislaus Fire Protection District

DISTRICT STAFFING

There are several different staffing configurations available for a fire agency to deploy. They generally consist of three specific types of staffing resources:

All-Volunteer: A staffing configuration that is entirely dependent on the response of individuals that are properly equipped and trained to function as firefighters but receive no regular compensation for providing a level of service.

Combination: A staffing configuration that is dependent on individuals that are on-duty as well as supported by a volunteer/reserve force. They are properly equipped and trained to function as firefighters.

All-Fulltime: A staffing configuration that is dependent on individuals being on-duty, properly equipped, and trained to function as firefighters who are compensated for providing the level of service.

Fire agencies, due to the amount of money that is available, often utilize a combination of ways and means of using these three types of personnel resources. A fire agency can only afford the level of service that its funding allows. Based on these definitions, each fire agency in this study has been given a staffing description which is shown as in the following figure.

Figure 7: District Staffing and Type

<u>District</u>	<u>Total Staffing</u>	<u>Full-Time</u>	<u>Volunteer</u>	<u>Type</u>
Burbank-Paradise FPD	28	2	26	Volunteer
Ceres FPD	0	0	0	(Contracted Out)
Denair FPD	21	1	19	Combination
Hughson FPD	26	2	23	Combination
Industrial FPD	0	0	0	(Contracted Out)
Keyes FPD	31	0	30	Volunteer
Mountain View FPD	14	0	14	Volunteer
Oakdale Rural FPD	1	0	0	(Contracted Out)
Salida FPD	32	6	25*	Combination
Stanislaus Consolidated FPD	91	81	10	Full-Time
Turlock Rural FPD	28	2	26	Volunteer
West Stanislaus FPD	94	7	85	Combination
Westport FPD	20	0	19	Volunteer
Woodland Avenue FPD	27	0	25	Volunteer

* Salida FPD volunteer staff is used as "reserves"

INSURANCE SERVICES OFFICE (ISO) RATINGS

The Insurance Service Office (ISO) is an independent organization that serves insurance companies, fire departments, insurance regulators and others by providing information about fire risk. ISO staff collects information about fire protection efforts in communities throughout the United States. ISO assigns a Public Protection Classification (PPC) number from 1 to 10. Class 1 represents exemplary fire protection and Class 10 indicates that the area's fire

suppression program does not meet ISO’s minimum criteria. There are three primary factors considered in the development of the rating: the fire alarm and communications systems (10%); the fire department (50%); and the water supply system (40%). A community’s risk reduction efforts can allow for extra credit of up to 5.5 points for a potential total of 105.5. That takes into account fire prevention code adoption and enforcement, public fire safety education, and fire investigation.⁶

The following figure reflects the ISO rating for each fire agency in Stanislaus County:

Figure 8: ISO Ratings by Fire Agency

Fire Protection District	ISO Rating	City Department	ISO Rating
Burbank-Paradise FPD	4/8-4	Ceres	3
Ceres FPD	9	Modesto	2
Denair FPD	2/2Y	Newman	3
Hughson FPD	4/8B	Oakdale	3/6
Industrial FPD	N/A	Patterson	2/2Y
Keyes FPD	5/9	Turlock	2
Mountain View FPD	8/10		
Oakdale Rural FPD	4/4Y		
Salida FPD	4/4Y		
Stanislaus Consolidated FPD	4/4Y		
Turlock Rural FPD	4/4Y		
West Stanislaus FPD	4/4Y		
Westport	8		
Woodland Avenue FPD	6		

DISADVANTAGED UNINCORPORATED COMMUNITIES

The CKH Act requires the identification of DUCs that are within a studied district or contiguous to its boundaries. As identified in Section 3.2, there are currently 14 Disadvantaged Unincorporated Communities (DUCs) throughout Stanislaus County and each are within a Fire Protection District (FPD). All 14 DUCS are within seven FPDs and include the following: Burbank-Paradise FPD, Industrial FPD, Keyes FPD, Stanislaus Consolidated FPD, Westport FPD, West Stanislaus FPD, and Woodland Avenue FPD.

Like all communities, DUCs necessitate sewer, water, and fire protection services. These services are essential to any community for health, safety and wellbeing. Generally, the DUCs identified above are older neighborhoods, established prior to modern development standards requiring that infrastructure be installed.

FPDs do not provide sewer or municipal water. These services are provided by other special districts throughout the County, by contract with existing municipal providers, or by way of private systems as identified previously in Figure 4.

⁶ ISO Mitigation Website

PROPOSED FACILITIES AND INFRASTRUCTURE

Whether it is an addition to a building, remodel, or new equipment, there is a need for updated and additional facilities with many of the FPDs. Needed improvements are described in the “determinations” section of each FPD profile.

Although districts may receive revenues to support operations, improvements or new equipment are usually not included as part of a District’s yearly budget. New or improved facilities and equipment typically require a special tax assessment or funding source to come to fruition.



Source: Salida Fire Protection District

3.4 FINANCIAL ABILITY OF AGENCIES TO PROVIDE SERVICES

Unlike cities and counties that are granted broad powers of taxation as general purpose governments under the State Constitution, special districts are limited to revenue sources authorized by the legislature. Each of the Stanislaus County fire protection districts is an autonomous unit of local government with sovereignty over internal fiscal issues, although they are restricted to specific revenue sources by State law. As a result, the Districts primarily rely on property tax, special assessments, fees for service, and development fees for their revenues.

PROPERTY TAXES

The major funding source for fire districts is property tax revenue. Each local government agency shares a portion of this revenue based on an established percentage or allocation factor. Stanislaus County fire districts receive 20 to 100 percent of their revenue from their share of property taxes and their assessments.

Property tax revenues are impacted by property values, development, as well as the resale of land. Areas where there are high property values generally yield higher property taxes. Some communities are more recently developed and have high-value homes and businesses, while others have older properties and/or sparse development. Differences in the extent and value of land development affect the amount of property tax revenue a community generates. Market forces, natural geography, and local land use choices act together to create diversely valued communities.

SPECIAL TAX REVENUE

Additional taxes or assessments require voter or landowner approval. The percentage of approval required depends on the type of funding mechanism sought. The State Constitution authorizes special districts to impose special taxes with a two-thirds approval of the electors or with a 50 percent plus one vote for a benefit assessment. The two-thirds requirement was reinforced in 1986 by Proposition 62 and again in 1996 by Proposition 218. In Stanislaus County, the majority of fire protection districts have implemented special taxes or assessments,

DEVELOPMENT IMPACT FEES

Fire protection districts have the ability to study and approve fire facilities impact fees, yet before they are imposed they must be ratified by the county board of supervisors. These fees are one-time charges applied to new development to raise revenue for construction or expansion of capital facilities that benefit the contributing development. Since development in Stanislaus County occurs primarily within the populated areas, the magnitude of development fees in rural areas is not a significant source of revenue for the districts. Nonetheless, this fee does provide an opportunity to augment the district's budget, particularly for those districts that have more substantial urban development. Rural fire districts should take advantage of this additional funding source and work with the County to establish a development fee schedule for collection.

FEES FOR SERVICE

Fire districts have limited authority to collect fees to cover the actual costs of providing service or the impact of additional service needs. Generally, fees represent only a small portion of total revenue. Fees that are permitted include development impact fees, plan check fees, and some limited fees for services.

Figure 9: Total Revenues

District	Revenues (Year Ending)	District	Revenues (Year Ending)
Burbank-Paradise FPD	\$237,554 (2014)	Oakdale Rural FPD	\$1,986,967(2015)
Ceres FPD	\$81,718 (2014)	Salida FPD	\$1,305,446 (2015)
Denair FPD	\$302,022 (2015)	Stanislaus Cons. FPD	\$12,626,145 (2015)
Hughson FPD	\$951,221 (2014)	Turlock Rural FPD	\$269,179 (2014)
Industrial FPD	\$528,945 (2015)	West Stanislaus FPD	\$1,141,942 (2015)
Keyes FPD	\$271,317 (2013)	Westport FPD	\$142,800 (2015)
Mountain View FPD	\$172,038 (2013)	Woodland FPD	\$155,615 (2015)

Source: Each district's most recent audit and LAFCO surveys of the fire protection districts

Per capita revenue for the FPDs varies quite significantly and ranges from \$28.45 to \$154.91, as shown in Figure 10 below. The average for all agencies is \$69.87 per capita.

Figure 10: Per Capita Revenues

District	Per Capita Revenues	District	Per Capita Revenues
Burbank-Paradise FPD	\$28.45 ^a	Oakdale Rural FPD	\$147.37
Ceres FPD	\$41.65	Salida FPD	\$68.11
Denair FPD	\$32.05	Stanislaus Cons. FPD	\$154.91 ^c
Hughson FPD	\$87.60 ^b	Turlock Rural FPD	\$53.43
Industrial FPD	\$31.63	West Stanislaus FPD	\$145.30
Keyes FPD	\$36.26 ^a	Westport FPD	\$52.38 ^a
Mountain View FPD	\$65.87	Woodland FPD	\$33.12 ^a

Notes: a) Burbank-Paradise, Keyes, Westport, and Woodland FPDs have a recent or pending special tax or assessment increase that is not yet reflected in these figures.

b) Hughson FPD's per capita is inflated due to one-time revenue increase in FY ending 2014.

c) Stanislaus Consolidated FPD's budget includes funds from City of Oakdale and Oakdale Rural FPD, these populations were also factored in the per capita calculation.

The variation in revenue is due to a number of factors, including: 1) the date of the district's formation and past taxation levels; 2) differences in assessed valuation; 3) land development and property sales within the agency's boundaries; and 4) the willingness of local voters to approve tax measures. Despite these variations, all districts strive to provide the highest quality of service possible with available resources.

The use of volunteer firefighters has traditionally been a way to economically provide fire protection. Districts with lower budgets tend to rely heavily on a volunteer force. A strong volunteer force allows a district to provide a much higher level of service on the same budget, because salaries and benefits alone can exceed 80% in a budget for a full-time staffed fire department. Mutual aid agreements also allow neighboring fire agencies to effectively share resources and to assist one another when an emergency occurs.

LESS-THAN-COUNTYWIDE FIRE TAX

The Less-Than-Countywide Fire Tax (LTCF Tax), also referred to as the County Fire Services Fund, was established in the late 1950s pursuant to Government Code Section 25643. The LTCF Tax was originally established to fund a County Fire Department. Revenue from the

LTCF Tax is administered by the Stanislaus County Fire Warden's Office and presided over by the Board of Supervisors. The tax is used to provide support services to fire agencies in the unincorporated areas and other cities in Stanislaus County. In particular, the LTCF Tax provides fire prevention, fire investigation, communications coordination, training, and support for administrative and finance services to fire. The funding is intended to ensure the provision of critical, regional fire support services

This tax is imposed on all areas of the County except Modesto and Turlock. Funds from the LTCF Tax are not part of any Fire District's revenue base or property tax base and cannot be reallocated directly to a fire district.

In 2005 the Stanislaus County Fire Authority, a joint powers agreement (JPA) comprised of all agencies providing fire protection services within Stanislaus County, was formed to facilitate cooperation among the Fire Agencies and the County related to the allocation and use of the LTCF Tax. The County recognized the advantage of offering regional services and directed the County Fire Warden's Office to serve as the administrating agency of the JPA.

The Fire Authority develops an annual business plan to identify service levels, performance expectations and funding allocations for those services identified as critical to the fire agencies in Stanislaus County. Then, based on available funding, the group targets achievable, sustainable service levels to support those priorities. The business plan is then approved by the Fire Authority for consideration and approval by the Board of Supervisors each year.

Stanislaus LAFCO Policies

While LAFCO may not have control over many external factors affecting fire district revenue (e.g. willingness of voters to approve tax measures, differences in assessed valuations) LAFCO can ensure the mitigation of negative fiscal or service impacts resulting from special district detachments. This is supported by following in Stanislaus LAFCO's adopted Policies and Procedures document by the following policy statement:

LAFCO will deny proposals that would result in significant unmitigable adverse effects upon other service recipients or other agencies servicing the affected area unless the approval is conditioned to avoid such impacts.

The Commission encourages cities to address potential financial impacts to the fire protection districts as a result of detachments prior to an application to LAFCO. Recent efforts to establish and implement a revenue-sharing agreement or a transfer of funds between a city and fire district have been achieved. This has proven to be a successful process and outcome when considering annexation and the effects of detachment on a district.

3.5 STATUS OF, AND OPPORTUNITIES FOR, SHARED FACILITIES

The rural fire protection districts currently take full advantage of their opportunities with other agencies and partners. Some of these agencies and partners include: California Department of Forestry (CDF); County Fire Warden's Office; Stanislaus Regional 9-1-1 (JPA); and the Modesto Junior College Regional Fire Training Center.

In addition to the individual agency capabilities, there are several systems or subsystems in place within the County that support the operations of the fire delivery system and/or provide enhanced levels of service. They include the following:

- A countywide mutual aid agreement in which any agency can request general or specialized services from another agency.
- Agency automatic aid agreements in which neighboring jurisdictions provide pre-described resources to an incident under an agreement.
- Emergency communications—through the Stanislaus Regional 9-1-1 Center. Emergency medical services are provided through an integrated system utilizing both public and private resources. Fire agencies provide basic life support (BLS) response, with some offering paramedic-level service without transport capabilities. Advanced life support (ALS) and transport services are provided by private vendors as well as Oak Valley Hospital District, Del Puerto Health Care District, and Westside Ambulance, which are special district governmental agencies

3.6 ACCOUNTABILITY FOR COMMUNITY SERVICE NEEDS, INCLUDING GOVERNMENTAL STRUCTURE AND OPERATIONAL EFFICIENCIES

Stanislaus County is served by a multitude of agencies providing fire protection services. This municipal service review focuses primarily on the fourteen special districts. Six of the County's nine cities also have municipal fire departments. In addition, CalFire provides services within State Responsibility Areas. All of these organizations are bound together through the State's mutual aid system and agreements between neighboring agencies to provide mutual and automatic aid.

More than 65 elected officials govern structural fire protection in the unincorporated region. The fourteen independent fire protection districts maintain three-to-seven member boards of directors. Fire districts are required to meet regularly and conduct business in accordance with Government Code and open-meeting law.

The following figure illustrates the various forms of selection and/or appointment of the Directors from the various agencies.

Figure 11: Methods of Appointment/Election

District	Directors	Elected / Appointed
Burbank-Paradise FPD	5	Elected
Ceres FPD	3	Elected
Denair FPD	5	Appointed
Hughson FPD	3	Elected
Industrial FPD	5	Elected
Keyes FPD	5	Appointed
Mountain View FPD	5	Appointed
Oakdale Rural FPD	5	Appointed
Salida FPD	5	Elected
Stanislaus Consolidated FPD	5	Appointed
Turlock Rural FPD	5	Appointed
West Stanislaus FPD	5	Appointed
Westport FPD	5	Elected
Woodland Avenue FPD	5	Appointed

The majority of the County's fire districts maintain websites listing basic information about the district's history, board members, and contacts. These districts include the Burbank-Paradise FPD, Denair FPD, Hughson FPD, Keyes FPD, Mountain View FPD, Salida FPD, Stanislaus Consolidated FPD, and Woodland Avenue FPD. The other districts do not maintain websites, although general information about their Board Members meeting dates, and contact information can be found on the County Clerk of the Board's website. The specific websites for each district are listed in their profiles, located in Chapter 5 of this document.

All districts are encouraged to establish websites if they do not now have them, and to maintain up to date information including, at a minimum, a listing of the district directors and their terms, notices of upcoming meetings, meeting agendas and minutes, annual budgets, performance data, and current audits. This information promotes transparency and accountability, as well as

allowing public oversight of district activities.

All of the fire protection districts are subject to the requirements of the California Brown Act. Consistent with these requirements, public agendas must be posted by all public agencies at a public location a minimum of 72 hours prior to the meeting. State law also requires that agendas be posted on the agency website, if one exists. All districts must also allow the opportunity for members of the public to directly address the legislative body on any item of interest to the public at every regular meeting.

3.7 ANY OTHER MATTER RELATED TO EFFECTIVE OR EFFICIENT SERVICE DELIVERY, AS REQUIRED BY COMMISSION POLICY

STATE MANDATES

Contemporary fire service management recognizes that each and every fire agency has to determine its policies and procedures based on local conditions. However, it should also be recognized that fire agencies are mandated to adhere to specific federal and state regulations under certain conditions. Furthermore, the fire profession is one that has adopted a wide variety of technical standards that are recommended and may be utilized by all agencies, whether full-time, combination, or volunteer.

However, these recognized professional standards are not consistently implemented or enforced from one agency to another. For example, a fire agency has to address Federal Occupational Safety and Health Administration (OSHA) requirements for compliance with protective clothing and fire attack practices. However, the manner in which the agency complies varies from community to community. In another instance, all fire agencies must enforce the provisions of local and state fire codes. The manner in which they conduct that enforcement varies according to a wide variety of variables.

On October 10, 2015, Governor Jerry Brown signed SB 239 into law, which took effect on January 1, 2016. The bill amends Government Code Sections 56017.2 and 56133, and adds Government Code Section 56134 relating to the extension of fire protection services outside existing city or district boundaries. In summary, the bill requires LAFCO approval on any new contracts for the extension of fire services greater than 25% of a district's service area or changes in more than 25% of employee status. These types of contracts were previously exempt from LAFCO review. In addition, SB 239 imposes a new process that requires districts to submit an independent comprehensive fiscal analysis with its plan for services. This new requirement will increase processing time and costs for fire agencies considering contracts.

FEDERAL STANDARDS

In 1999, OSHA interpreted an existing federal standard regarding respiratory protection. The actual law and the interpretation are quite lengthy and subject to so many refinements that it would not be appropriate to reproduce it in this document.

However, it is important to recognize the far-reaching implications of one of its provisions, the commonly called two-in, two-out rule. The expression refers to conditions where firefighters enter an atmosphere that is immediately dangerous to life and health (IDLH).

Two firefighters are required upon entry and two other firefighters must remain outside the structure. This crew is designated as a rapid intervention team (RIT). This provision has profoundly influenced fire ground operations for structural firefighting.

TIME OF DAY

The time of day for responding to alarms is an important consideration among all-volunteer staffed departments. Volunteer staffed fire districts have limited personnel to respond at times due other work related and recreational activities.

A person cannot live or work 20 miles away from a fire station and expect to be a viable member of an effective response force. However, time of day does have a bearing upon the availability of individuals. If a person lives close to the firehouse but works elsewhere, it creates one set of circumstances. Conversely, if an individual works close to the firehouse but lives further away, that creates a different environment. It is not uncommon in volunteer fire departments for organizations to create staffing patterns based upon lifestyle.

The International Association of Fire Chiefs, through its Volunteer Combination Officers Section (VCOS), has published documents that clearly illustrate that dealing with time of day issues is a management and leadership issue within all volunteer organizations. This is one of the reasons why it is important for fire departments to keep attendance records on recalls. In the event a department has a very unreliable response force at any given time of day, how they recruit and retain volunteer firefighters is a major consideration.

SPHERES OF INFLUENCE

The Districts' Spheres of Influence are coterminous with their current boundaries. No amendments to District boundaries or Spheres of Influence are being proposed with this Municipal Service Review and Sphere of Influence Update.

Oakdale Rural Fire Protection District (FPD) is currently conducting preliminary review of expanding its Sphere of Influence and annexing the northernmost area of Stanislaus County, adjacent to San Joaquin and Calaveras Counties. This area is currently not within any fire protection district. Any annexation or expansion of the FPD's sphere of influence will be coterminous with the current boundary and require a LAFCO Commission resolution.

CHAPTER 4: SPHERE OF INFLUENCE UPDATE

Government Code Section 56076 defines a sphere of influence as “a plan for the probable physical boundaries and service area of a local agency, as determined by the commission”. Government Code Section 56425 gives purpose to the determination of sphere by charging the Commission with the responsibility of “planning and shaping the logical and orderly development of local governmental agencies” through spheres of influence. This section also presents factors that the Commission must consider when making a sphere determination.

LAFCO creates, amends, and updates spheres of influence (SOI) to indicate to local agencies and property owners that, at some future date, a particular area is anticipated to require the level of municipal services offered by the subject agency. It is a key component of the planning process, as it indicates to land use authorities and interested parties whether LAFCO expects a need for a jurisdictional change. It also indicates to other potential service providers which agency LAFCO believes to be best situated to offer the services in question. The time horizon for evaluating this anticipated need has changed with each reform of the LAFCO law.

SPHERE OF INFLUENCE DETERMINATIONS

In determining a sphere of influence (SOI) of each local agency, the Commission shall consider and prepare determinations with respect to each of the following factors, pursuant to Government Code Section 56425:

1. The present and planned land uses in the area, including agricultural and open-space lands.
2. The present and probable need for public facilities and services in the area.
3. The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
4. The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.
5. For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.

SPHERE OF INFLUENCE UPDATE PROCESS

A special district is a government agency that is required to have an adopted and updated sphere of influence. Section 56425(g) of the CKH Act calls for spheres of influence to be reviewed and updated every five years, as necessary. Stanislaus LAFCO processes municipal service reviews and sphere of influence updates concurrently to ensure efficient use of resources.

For rural fire protection special districts, which do not have the typical municipal-level services to review, this document will be used to determine what type of services each district is expected to provide and the extent to which they are actually able to do so. For these special districts, the spheres will delineate the service capability and expansion capacity of the agency, if applicable.

Spheres of Influence for the fire protection districts (FPDs) were originally adopted by the Commission in 1984. The most recent sphere of influence update for the FPDs was completed in 2008, with the exception of the Oakdale Rural Fire Protection District. This current update serves to comply with Government Code Section 56425 and will reaffirm the SOIs for each of the Districts. For the fire protection districts, their spheres of influence are contiguous with their present boundaries. However, in most cases, an existing city SOI overlaps these boundaries.

COMMISSION POLICIES

LAFCO policies recognize that city spheres of influence take precedence over those of the rural fire districts. These instances are referred to as “diminishing spheres.” As areas are annexed into the cities, they are detached from the rural fire district to avoid duplication of services within the city’s incorporated boundary and reduce the number of resources required by service providers to achieve efficiency and effectiveness. In other words, territory is detached from the fire district upon annexation to a city which provides its own municipal fire services. Most of the fire districts within Stanislaus County have diminishing spheres of influence.

In 1984, when the fire protection districts’ SOIs were initially adopted, districts with diminishing spheres were made aware of this policy. The policy is reflected in Policy 4B of the Commission’s Policies and Procedures, which states that the Commission prefers annexation to a city rather than a district if both can provide comparable services. LAFCO recognizes the long-term effects of city annexations and district detachments, including the reduction of tax base and service area in the district.

As mentioned previously, the vast majority of revenue for the fire protection districts is derived from property taxes. The detachment of property from a district to a city is an ongoing concern for the districts. Annexations by cities and/or border re-alignments result in an erosion of the property tax base for a district. There is also a loss of revenue from existing benefit assessments.

Annexation and detachment is a complex issue that can result in the development of friction and dissent when it occurs. The detachment process between cities and districts is subject to negotiation according to the California Government Code Section 57326, which states in part:

As an alternative to any procedure prescribed by law for the division of taxes or assessments collected in a district lying partially or wholly in territory annexed by an incorporated city, the city and the district may enter into an agreement providing that the district shall continue to perform services for the annexed territory until the close of the fiscal year for which the district has levied taxes or assessments.

The Commission has, in the past, approved annexations where a district and city have come to an agreement to assist the district during a transitional period following annexation with detachment. These agreements have typically provided for a subsidy provided by the city in an amount equivalent to the assessment revenue a district would normally receive for the area to be detached. An example of this type of agreement occurred between the Turlock Rural Fire Protection District and the City of Turlock as part of the Westside Industrial Specific Plan Reorganization.

More recently, the Commission has also approved annexations without detachment from a district. This has occurred when there is an existing contract between a city and district that provides for services in the affected area. For example, in 2012, the City of Modesto annexed

145± acres known as the Shackelford area. As part of the annexation, the City of Modesto requested that the affected area *not* detach from the Industrial Fire Protection District. The District had, and still does presently, an agreement with the cities of Ceres and Modesto to provide fire services within their respective sphere of influence. The annexation represented approximately 7.5% of the District's total acreage. As a result of remaining within the District, there is continued collection of fire assessments in the affected area. The Shackelford area remains within the Industrial Fire Protection District to this day with the City of Modesto providing fire service to the area.

CHAPTER 5: FIRE PROTECTION DISTRICT PROFILES & DETERMINATIONS

DISTRICT PROFILES

This chapter contains information about each of the fourteen special districts within Stanislaus County that provide fire protection. These Districts are:

Figure 12: Fire Protection Districts (FPDs) to be Reviewed

Burbank-Paradise FPD	Oakdale Rural FPD
Ceres FPD	Salida FPD
Denair FPD	Stanislaus Consolidated FPD
Hughson FPD	Turlock Rural FPD
Industrial FPD	West Stanislaus FPD
Keyes FPD	Westport FPD
Mountain View FPD	Woodland Avenue FPD

Each district profile contains a summary, background information, and data on district operations and boundaries. Most profiles include tables and charts outlining district formation and duties, funding sources, attributes, types of service, stations, and calls for service. A map of the District's current Sphere of Influence and boundaries are included within each district's profile.

DISTRICT-BY-DISTRICT DETERMINATIONS

Followed by each District profile will be the required Municipal Service Review (MSR) and Sphere of Influence Update (SOI) determinations for that respective District.

Municipal Service Review Determinations

The purpose of this set of determinations is to identify the specific factors that are being faced by the various organizations reviewed in this study.

These factors, as follows, were recently amended to include the consideration of disadvantaged unincorporated communities⁷ within or contiguous to the sphere of influence of an agency. The Service Review will also provide a basis to evaluate, and make changes to the Spheres of Influence, if appropriate

Service Review Factors to be Addressed

1. Growth and population projections for the affected area
2. The location and characteristics of any disadvantaged, unincorporated communities within or contiguous to the sphere of influence
3. Present and planned capacity of public facilities and adequacy of public services,

⁷ Under Government Code Section 56033.5, "disadvantaged unincorporated community" is defined as an inhabited territory (12 or more registered voters), or as determined by commission policy, with an annual median household income that is less than 80% of the statewide annual median household income.

including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence.

4. Financial ability of agencies to provide services
5. Status of, and opportunities for, shared facilities
6. Accountability for community service needs, including governmental structure and operational efficiencies
7. Any other matter related to effective or efficient service delivery, as required by commission policy

Sphere of Influence Update Determinations

Government Code Section 56076 defines a sphere of influence as “a plan for the probable physical boundaries and service area of a local agency, as determined by the commission”. Government Code Section 56425 gives purpose to the determination of sphere by charging the Commission with the responsibility of “planning and shaping the logical and orderly development of local governmental agencies” through spheres of influence. This section also presents factors that the Commission must consider when making a sphere determination

In determining a sphere of influence (SOI) of each local agency, the Commission shall consider and prepare determinations with respect to each of the following factors, pursuant to Government Code Section 56425:

1. The present and planned land uses in the area, including agricultural and open-space lands.
2. The present and probable need for public facilities and services in the area.
3. The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
4. The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.
5. For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.

5.1 BURBANK-PARADISE FIRE PROTECTION DISTRICT

Address:	1313 Beverly Dr.	Fire Chief:	Mike Hillar
City/State/Zip:	Modesto, CA 95351-2313	Email:	bpfd12@comcast.net
Phone:	209-523-1129	Website:	www.bpfire.com

SUMMARY

The boundaries of the Burbank-Paradise Fire Protection District include unincorporated developed territory in the southwest area of the City of Modesto. The majority of the District is overlapped by the City of Modesto's Sphere of Influence (SOI). District territory is not contiguous, and is comprised of four separate areas. Portions of the district's boundaries are adjacent to the Woodland Avenue and Westport Fire Protection Districts.

PROFILE

Board of Directors:	Curtis King, Diana Carrow, Pam Hillar, Evette M. Andrade, and Rudolfo Carrow
Qualifications:	Elected and appointed, must be a registered voter within the district.
Meeting Schedule:	Meeting days vary, 5:30 p.m.
Location:	1313 Beverly Dr.



DISTRICT FORMATION AND ATTRIBUTES

Formation Date:	1942	Area in Square Miles:	2.6+/-
Population:	8,349	Acres:	1,688+/-
Fire Stations:	1	Average Response Time:	4 minutes
ISO Rating:	4/8-4	Agency Duties:	Fire protection

Funding Sources (2013-2014 Audit)

	<u>Amount</u>	<u>% of Total</u>
Property tax	\$74,286	31%
Fire service fees/parcel tax	\$0	0%
Special assessments	\$117,726	50%
Homeowners property tax relief	\$0	0%
<i>Subtotal taxes and assessments</i>	<i>\$192,012</i>	<i>81%</i>
Development fees	\$0	0%
Contracts for service	\$0	0%
Interest	\$4,655	2%
Sale of fixed assets	\$0	0%
Other miscellaneous	\$40,887	17%
Revenue total	\$237,554	100%

Provided Services

Working structure fires	✓	First responder	✓
Potential structure fires	✓	Fire alarms	✓
Vegetation fires	✓	Mutual aid - provided	✓
Vehicle fires	✓	Mutual aid - received	✓
Hazardous materials response	✓	Water rescue	✓
Auto accidents (non-rescue)	✓	Trench rescue	✓
Auto accidents (with rescue)	✓	Public assists	✓
Confined space	✓	Fire inspections	✓
Incident command operations	✓	Technical rescue	✓
Public assists	✓	Decontaminate	✓
EMS	✓	Other	✓

Staffing

Full-time firefighters	0	Staff certified as FF1	16
Part-time firefighters	0	Staff certified as FF2	3
Volunteer firefighters (paid)	2	Staff certified as EMT	12
Volunteer firefighters (non-paid)	26	Certified fire officers	0
Reserves	0	Sworn	26
Administrative staff	1	Paid part time employees	0
Paid full-time employees	0		

Training Compliance

NIMS 700/800	Yes	ICS 200	Yes
AB 1234 Ethics training	Yes	Board members/file 700 form	Yes

Infrastructure

<u>Station</u>	<u>Location</u>	<u>Condition</u>	<u>Apparatus</u>	<u>Staffing per Apparatus (FTE)</u>
1	1313 Beverly Drive	Fair	5	Day - 2 Night - 3

Condition

Poor: Replacement or major renovations needed

Fair: Non-routine renovations, upgrading and repairs

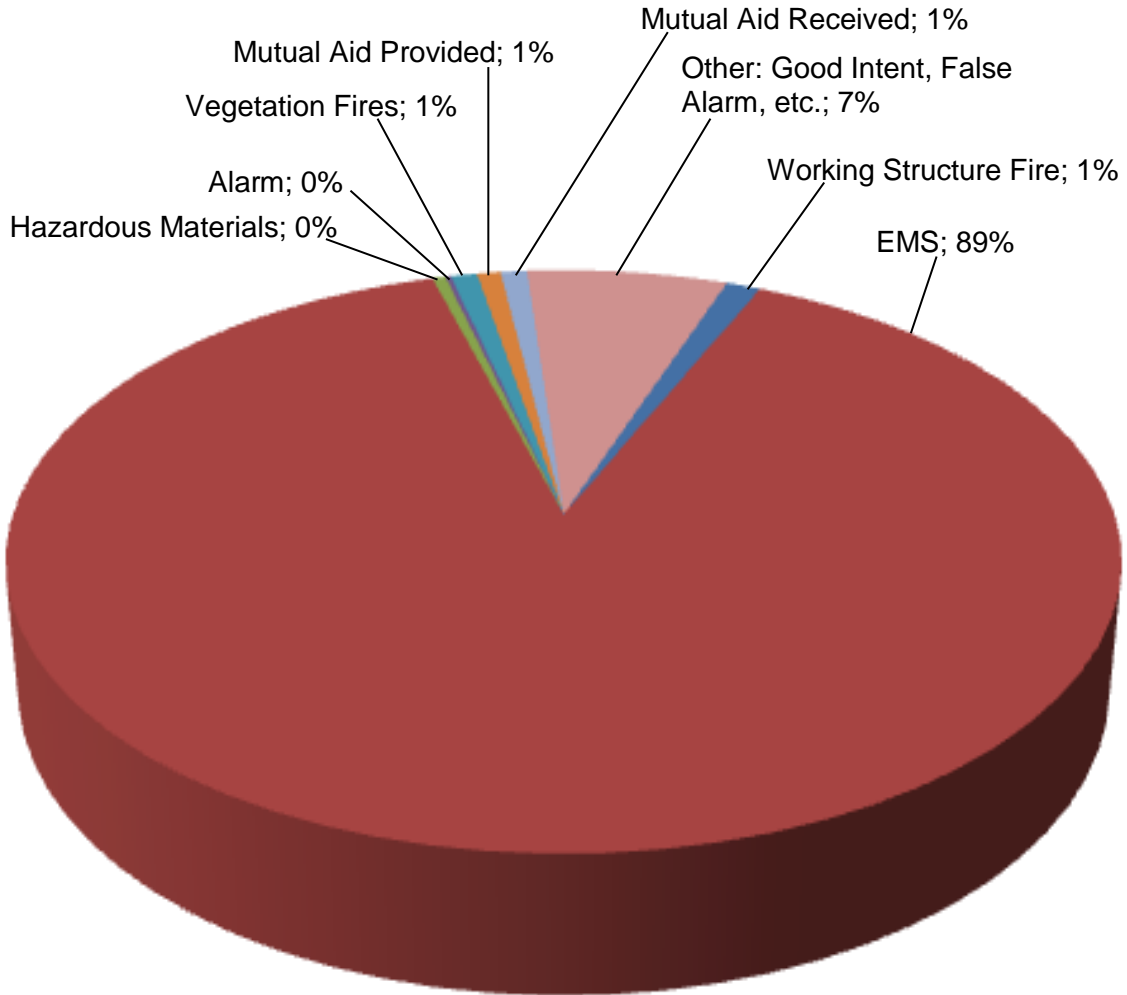
Good: Reliable and requires only routine maintenance

Excellent: Less than 10 years, minimal maintenance needed

Calls for Service

<u>Annual Calls - 2011</u>	<u>% of Calls</u>	<u># of Calls</u>
Working structure fire	1%	13
EMS	89%	994
Hazardous materials	0%	5
Alarm	0%	2
Vegetation fires	1%	10
Mutual aid provided	1%	9
Mutual aid received	1%	10
Other: good intent false alarms, etc.	7%	76
TOTAL CALLS	100%	1119

**Calls for Service
Burbank-Paradise Fire Protection District
Total 1,119 Calls**



MUNICIPAL SERVICE REVIEW DETERMINATIONS
BURBANK-PARADISE FIRE PROTECTION DISTRICT

FACTORS TO BE ADDRESSED	DETERMINATION
1. Growth and population projection for the affected area.	Much of the District's boundary consists of existing residential and commercial development. Based on this existing development and few opportunities for infill, significant population increases are not projected. As the District's boundary is fully within the City of Modesto's Sphere of Influence, it is subject to detachments upon City annexations that affect the amount of assessments collected by the District. Although there are no plans for large-scale annexations in the area, eventually these detachments will reduce the District's acreage to where operations are no longer viable.
2. The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence.	Based on annual median household income, the Riverdale Park Tract, the Rouse Neighborhood, and portions of West Modesto are identified as Disadvantaged Unincorporated Communities (DUCs) as defined in Section 56033.5 of the Cortese-Knox-Hertzberg Act of 2000. These areas are generally comprised of older, residential neighborhoods. No additional DUCs have been identified within or contiguous to the District's sphere of influence
3. Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence.	The District has plans to remodel the existing station on Beverly Drive in West Modesto and has also identified the need to construct an additional station south of the Tuolumne River. The District is researching funding mechanisms to implement these future endeavors as currently the funds are not available.
4. Financial ability of agencies to provide services.	As of 2014, the District was receiving the lowest per capita revenues as compared to other fire protection districts in the County. In 2015, District voters approved a special tax known as Measure C to replace an existing assessment. The additional revenue can be spent on prevention and emergency services, equipment maintenance and personnel costs. The District is not currently collecting development fees as much of the District has already been developed.

5.	Status of, and opportunities for, shared facilities.	This District could benefit from shared support service provided by a joint powers authority. No shared support service is proposed at this time.
6.	Accountability for community service needs, including governmental structure and operational efficiencies.	The District is governed by a Board of Directors comprised of 5 members. Each Board Member is elected by voters within the District and serves a 4-year term. The District could ultimately be faced with a need to be dissolved if it becomes underfunded and cannot continue to operate through annexations and detachments.
7.	Any other matter related to effective or efficient service delivery, as required by Commission policy.	The District does not have a long-term planning document. This could lead to conditions that render it unprepared. The District does not have a standard of cover document, so level of service is not clearly defined its performance difficult to assess over time.

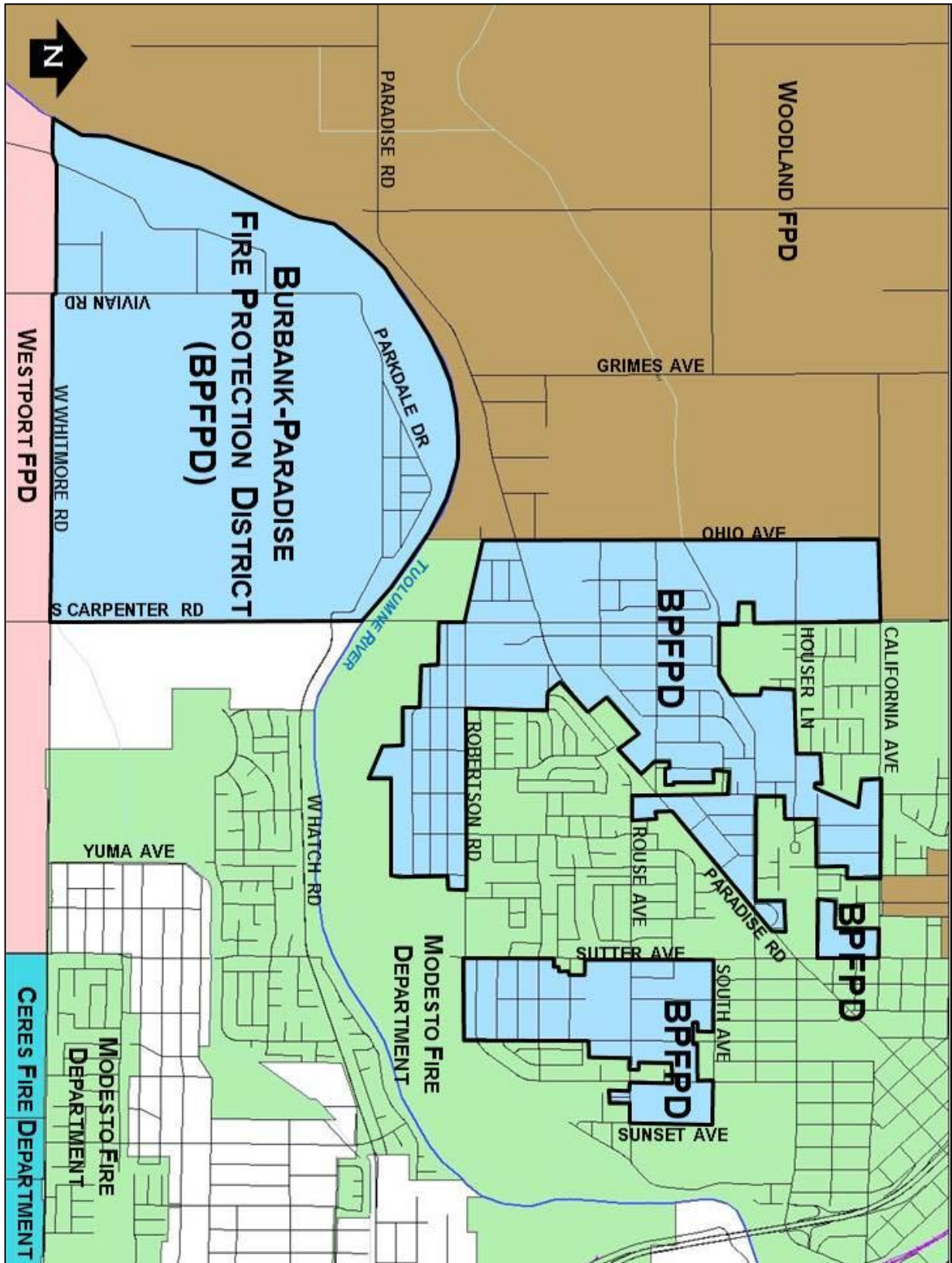
SPHERE OF INFLUENCE UPDATE DETERMINATIONS AND RECOMMENDATIONS
BURBANK-PARADISE FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	The present and planned land uses in the area, including agricultural and open-space lands	The current area of the Burbank-Paradise Fire Protection District is approximately 1,688 acres and is generally located in the southwest area of Modesto. The majority of this area is overlapped by the Modesto Sphere of Influence, with the exception of a small area west of Vivian Road. Land uses within the District include existing residential, commercial, as well as agricultural and vacant land. The Stanislaus County General Plan identifies the area as low-density residential, medium-density residential, agriculture, and commercial. There are no changes in the planned land uses in the District as a result of this review.
2.	Present and probable need for public facilities and services in the area	Until such time as the City of Modesto annexes the lands within the District, services will continue to be needed at the current demand. Annexation of the area and intensity of land use in the area may increase calls and workload. Due to the District's diminishing sphere, annexation would also mean detachment from the District, leading services to be provided by the City's fire department.
3.	Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide	The MSR section provides a discussion of the services provided by the District, their present capacities, and infrastructure needs. The district is currently staffed with volunteers and part-time personnel.
4.	The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency	There are no known communities of interest in the area. However, it should be noted that there are two portions of the District that are entirely surrounded by the City of Modesto.

<p>5. For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence</p>	<p>The Riverdale Park Tract, Rouse Neighborhood, and portions of unincorporated West Modesto are identified as Disadvantaged Unincorporated Communities (DUCs) as defined in Section 56033.5 of the Cortese-Knox-Hertzberg Act of 2000. The District station may need a remodel in the near future. Additional services, such as sewer and water are provided through other special districts or by way of private systems.</p>
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RECOMMENDATION

Pursuant to Government Code Section 56425(i)(2), the Commission does hereby establish the functions and classes of services provided by the Burbank-Paradise Fire Protection District (FPD) as those specified in the California Health & Safety Code §13862. Based upon the information contained in this document, it is recommended that the Burbank-Paradise FPD Sphere of Influence be updated to affirm its current sphere, as shown on Map 3.



Map 3: Burbank Paradise Fire Protection District Boundary and Sphere of Influence

5.2 CERES FIRE PROTECTION DISTRICT

Address: Post Office Box 1072 Contact: Stan Sinclear,
 City/State/Zip: Ceres, CA 95307 District Administrator
 Phone: 209-538-3003 Email: stanmilkman@aol.com

SUMMARY

The Ceres Fire Protection District boundaries include unincorporated territory located southeasterly of the City of Ceres. The majority of the District territory is within the city's Sphere of Influence. Only the portion located south of Turlock Irrigation District lateral number two is outside the City's Sphere of Influence. The District currently contracts with the City of Ceres to provide its fire protection services. The District is adjacent to the Westport, Keyes, and Hughson Fire Protection Districts.

PROFILE

Board of Directors: Jerry Hancock, Harlan Smith, Robert Rensted
 Qualifications: Elected, must be a registered voter within the district.
 Meeting Schedule: Third Thursday of even numbered months
 Location: 2727 Third St. Ceres, CA 95307.

DISTRICT FORMATION & ATTRIBUTES

Formation Date: 1930 Area in Square Miles: 4
 Population: 1,962 Acres: 2,539+/-
 Fire Stations: Under Contract Average Response Time: Unknown
 ISO Rating: 9 Agency Duties: Fire protection

Funding Sources (Two-Year Period)				
	<u>2013-2014</u>	<u>2013-2014</u>	<u>2014-2015</u>	<u>2014-2015</u>
	Amount	% of Total	Amount	% of Total
Property tax	\$25,217	31%	\$26,000	32%
Fire service fees/parcel tax	\$0	0%	\$0	0%
Special assessments	\$54,412	67%	\$53,918	66%
Homeowners property tax relief	\$360	0%	\$0	0%
<i>Subtotal taxes and assessments</i>	<i>\$79,989</i>	<i>98%</i>	<i>\$79,918</i>	<i>98%</i>
Development fees	\$0	0%	\$0	0%
Contracts for service	\$0	0%	\$0	0%
Interest	\$1,672	2%	\$1,800	2%
Sale of fixed assets	\$0	0%	\$0	0%
Other miscellaneous	\$0	0%	\$0	0%
Revenue total	\$81,661	100%	\$81,718	100%

Services Provided

Working structure fires	Contracted	First responder	Contracted
Potential structure fires	Contracted	Fire alarms	Contracted
Vegetation fires	Contracted	Mutual aid - provided	Contracted
Vehicle fires	Contracted	Mutual aid - received	Contracted
Hazardous materials response	Contracted	Water rescue	Contracted
Auto accidents (non-rescue)	Contracted	Trench rescue	Contracted
Auto accidents (with rescue)	Contracted	Public assists	Contracted
Confined space	Contracted	Fire inspections	Contracted
Incident command operations	Contracted	Technical rescue	Contracted
Public assists	Contracted	Decontaminate	Contracted
EMS	Contracted	Other	Contracted

Staffing

Full-time firefighters	0	Staff certified as FF1	0
Part-time firefighters	0	Staff certified as FF2	0
Volunteer firefighters (paid)	0	Staff certified as EMT	0
Volunteer firefighters (non-paid)	0	Certified fire officers	0
Reserves	0	Sworn	0
Administrative staff	0	Paid part time employees	0
Paid full-time employees	0		

Training Compliance

NIMS 700/800	N/A	ICS 200	N/A
AB 1234 Ethics training	Yes	Board members/file 700 form	Yes

Infrastructure

<u>Station</u>	<u>Location</u>	<u>Condition</u>	<u>Apparatus</u>	<u>Staffing per Apparatus (FTE)</u>
N/A	N/A	N/A	N/A	N/A

Condition

Poor: Replacement or major renovations needed
 Fair: Non-routine renovations, upgrading and repairs

Good: Reliable and requires only routine maintenance
 Excellent: Less than 10 years, minimal maintenance needed

Calls for Service

<u>Annual Calls</u>	<u>% of Calls</u>	<u># of Calls</u>
Working structure fire	Unknown	Unknown
EMS	Unknown	Unknown
Hazardous materials	Unknown	Unknown
Alarm	Unknown	Unknown
Vegetation fires	Unknown	Unknown
Mutual aid provided	Unknown	Unknown
Mutual aid received	Unknown	Unknown
Other: good intent false alarms, etc.	Unknown	Unknown
TOTAL CALLS	Unknown	Unknown

MUNICIPAL SERVICE REVIEW DETERMINATIONS
CERES FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	Growth and population projection for the affected area	Over half of the District's territory is overlapped by the City of Ceres' Sphere of Influence. Little to no growth is projected in the unincorporated areas outside the City's SOI.
2.	The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence.	No disadvantaged unincorporated communities have been identified within or contiguous to the District's Sphere of Influence as defined in Section 56033.5 of the CKH Act.
3.	Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence	The District currently contracts with the City of Ceres for fire protection service. As previously stated, no disadvantaged unincorporated communities have been identified within or contiguous to the District's Sphere of Influence. Properties within the District are primarily served with private water (well) and septic systems.
4.	Financial ability of agencies to provide services	Per capita expenditures are below the regional median. The District is not currently collecting development fees. Annexations to the City with simultaneous detachment from the District reduce the revenue the District receives from special assessments and thus the amount of revenue it can contribute towards the contract with the City of Ceres.
5.	Status of, and opportunities for, shared facilities	The District currently contracts with the City of Ceres for fire protection service.
6.	Accountability for community service needs, including governmental structure and operational efficiencies	The District is governed by a Board of Directors comprised of 3 members. Each Board Member is elected and serves a 4-year term.
7.	Any other matter related to effective or efficient service delivery, as required by Commission policy	None at this time.

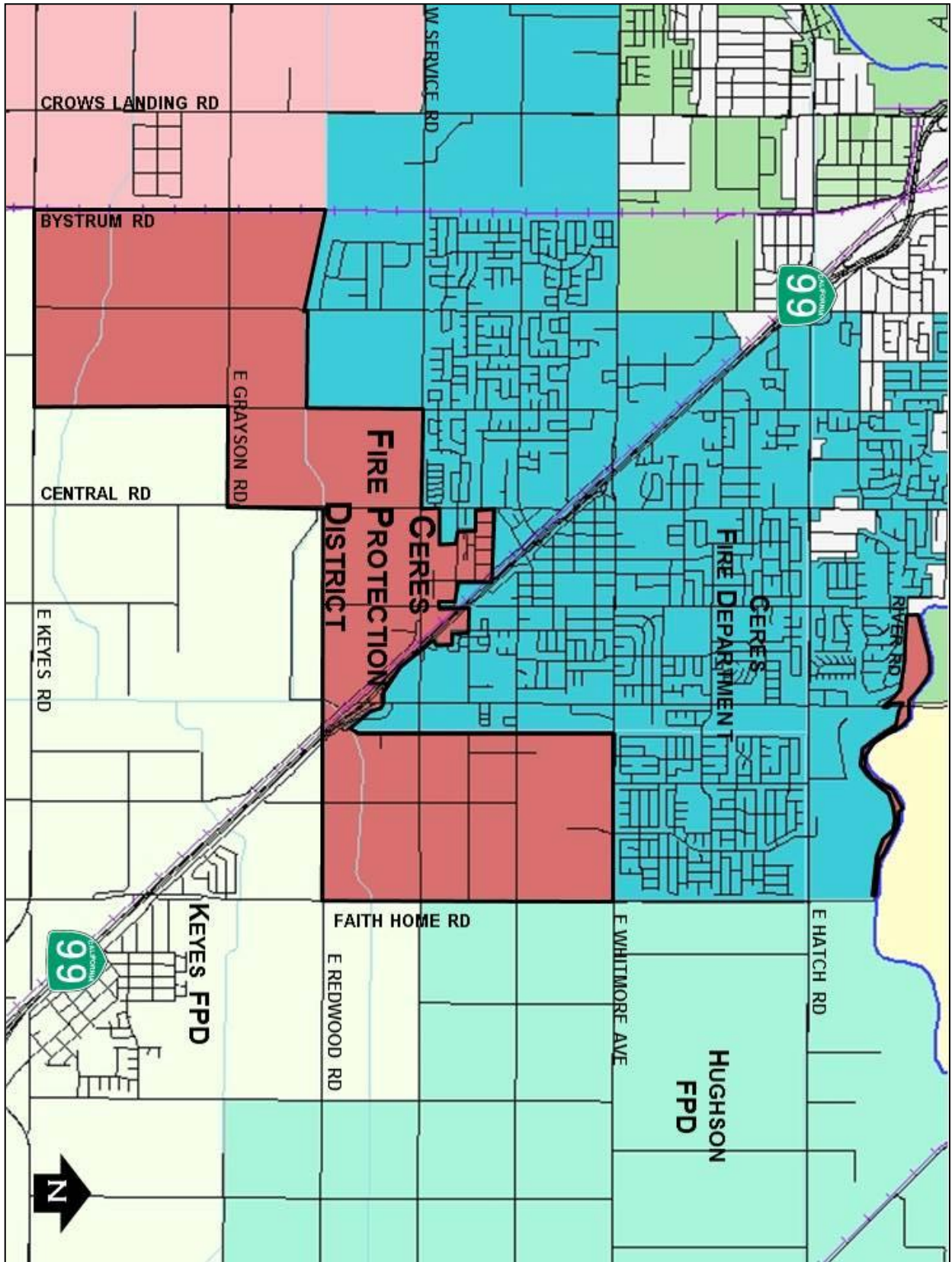
SPHERE OF INFLUENCE UPDATE DETERMINATIONS AND RECOMMENDATIONS
CERES FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	The present and planned land uses in the area, including agricultural and open-space lands	The current area of the Ceres Fire Protection District is approximately 2,539 acres and is generally located to the southeast of the City of Ceres, with the exception of two small areas along the Tuolumne River, adjacent to the City of Ceres. The majority of the area falls within the Ceres Sphere of Influence. Land uses within the district include existing residential, ranchettes, agricultural and vacant land, as well as small areas of medium-density residential and industrial uses close to the City's limits. There are no changes in the planned land uses in the District as a result of this review.
2.	Present and probable need for public facilities and services in the area	Based on present and planned land uses, there is a continued need for services in the area. Until such time as the City of Ceres annexes the lands within the District, services will continue to be needed at the current demand. Annexation of the area and intensity of land use in the area may increase calls and workload. Due to the District's diminishing sphere, annexation would also mean detachment from the District.
3.	Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide	The MSR section provides a discussion of the services provided by the District, their present capacities, and infrastructure needs. The District currently contracts with the City of Ceres to provide its fire suppression services.
4.	The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.	There are no known communities of interest in the area.

<p>5. For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence</p>	<p>No disadvantaged unincorporated communities have been identified within or contiguous to the District's Sphere of Influence as defined in Section 56033.5 of the CKH Act. Fire protection services are contracted out to the City of Ceres. Additional services, such as sewer and water, are provided through other special districts or by way of private systems.</p>
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RECOMMENDATION

Pursuant to Government Code Section 56425(i)(2), the Commission does hereby establish the functions and classes of services provided by the Ceres Fire Protection District (FPD) as those specified in the California Health & Safety Code §13862. Based upon the information contained in this document, it is recommended that the Ceres FPD Sphere of Influence be updated to affirm its current sphere, as shown on Map 4.



Map 4: Ceres Fire Protection District Boundary and Sphere of Influence

5.3 DENAIR FIRE PROTECTION DISTRICT

Address: 3918 N. Gratton Rd. Fire Chief: Daniel Schroeder
 Mail: Post Office Box 262 Email: denairfire@gmail.com
 City/State/Zip: Denair, CA 95316
 Phone: 209-523-1129 Website: www.Denairfire.com

SUMMARY

The Denair Fire Protection District is located east of the City of Turlock and includes the unincorporated community of Denair. A small westerly portion of the District is within of the City of Turlock's Sphere of Influence. District boundaries extend south to the Stanislaus-Merced County line. The District is adjacent to the Turlock Rural, Keyes, Stanislaus Consolidated, and Hughson Fire Protection Districts.

PROFILE

Board of Directors: Earl Haringa, Dennis Hartman, Melissa DeSouza, David K. Bryson, and James N. Tavernas
 Qualifications: Appointed by the Board of Supervisors. Board members are required to file Conflict of Interest Disclosure Statements. Board Members do not receive compensation to attend Board meetings.
 Meeting Schedule: First Tuesday of every month
 Location: Fire Station at 3918 N. Gratton Rd.



DISTRICT FORMATION & ATTRIBUTES

Formation Date: 1942 Area in Square Miles: 35+/-
 Population: 9,423 Acres: 22,358+/-
 Fire Stations: 1 Average Response Time: 3-5 minutes
 ISO Rating: 02/2Y Agency Duties: Fire protection and rescue

Funding Sources (Two-Year Period)

	<u>2013-2014</u>	<u>2013-2014</u>	<u>2014-2015</u>	<u>2014-2015</u>
	<u>Amount</u>	<u>% of Total</u>	<u>Amount</u>	<u>% of Total</u>
Property tax	\$121,832	40%	\$138,561	46%
Fire service fees/parcel tax	\$0	0%	\$0	0%
Special assessments	\$129,957	43%	\$129,345	43%
Homeowners property tax relief	\$1,755	1%	\$1,832	1%
<i>Subtotal taxes and assessments</i>	<i>\$253,544</i>	<i>83%</i>	<i>\$269,738</i>	<i>89%</i>
Development fees	\$20,586	7%	\$23,551	8%
Contracts for service	\$0	0%	\$0	0%
Interest	\$8,257	3%	\$6,419	2%
Sale of fixed assets	\$0	0%	\$0	0%
Other miscellaneous	\$23,149	8%	\$2,341	1%
Revenue total	\$305,536	100%	\$302,022	100%

Services Provided

Working structure fires	✓	First responder	✓
Potential structure fires	✓	Fire alarms	✓
Vegetation fires	✓	Mutual aid - provided	✓
Vehicle fires	✓	Mutual aid - received	✓
Hazardous materials response		Water rescue	
Auto accidents (non-rescue)	✓	Trench rescue	
Auto accidents (with rescue)	✓	Public assists	✓
Confined space		Fire inspections	
Incident command operations	✓	Technical rescue	
Public assists	✓	Decontaminate	
EMS	✓	Other	

Staffing

Full-time firefighters	1	Staff certified as FF1	5
Part-time firefighters	0	Staff certified as FF2	3
Volunteer firefighters (paid)	0	Staff certified as EMT	4
Volunteer firefighters (non-paid)	19	Certified fire officers	0
Reserves	0	Sworn	0
Administrative staff	0	Paid part time employees	0
Paid full-time employees	1		

Training Compliance

NIMS 700/800	Yes	ICS 200	Yes
AB 1234 Ethics training	Yes	Board members/file 700 form	Yes

Infrastructure

<u>Station</u>	<u>Location</u>	<u>Condition</u>	<u>Apparatus</u>	<u>Staffing per Apparatus (FTE)</u>
1	3918 N. Gratton Rd.	Fair/Good	6	N/A

Condition

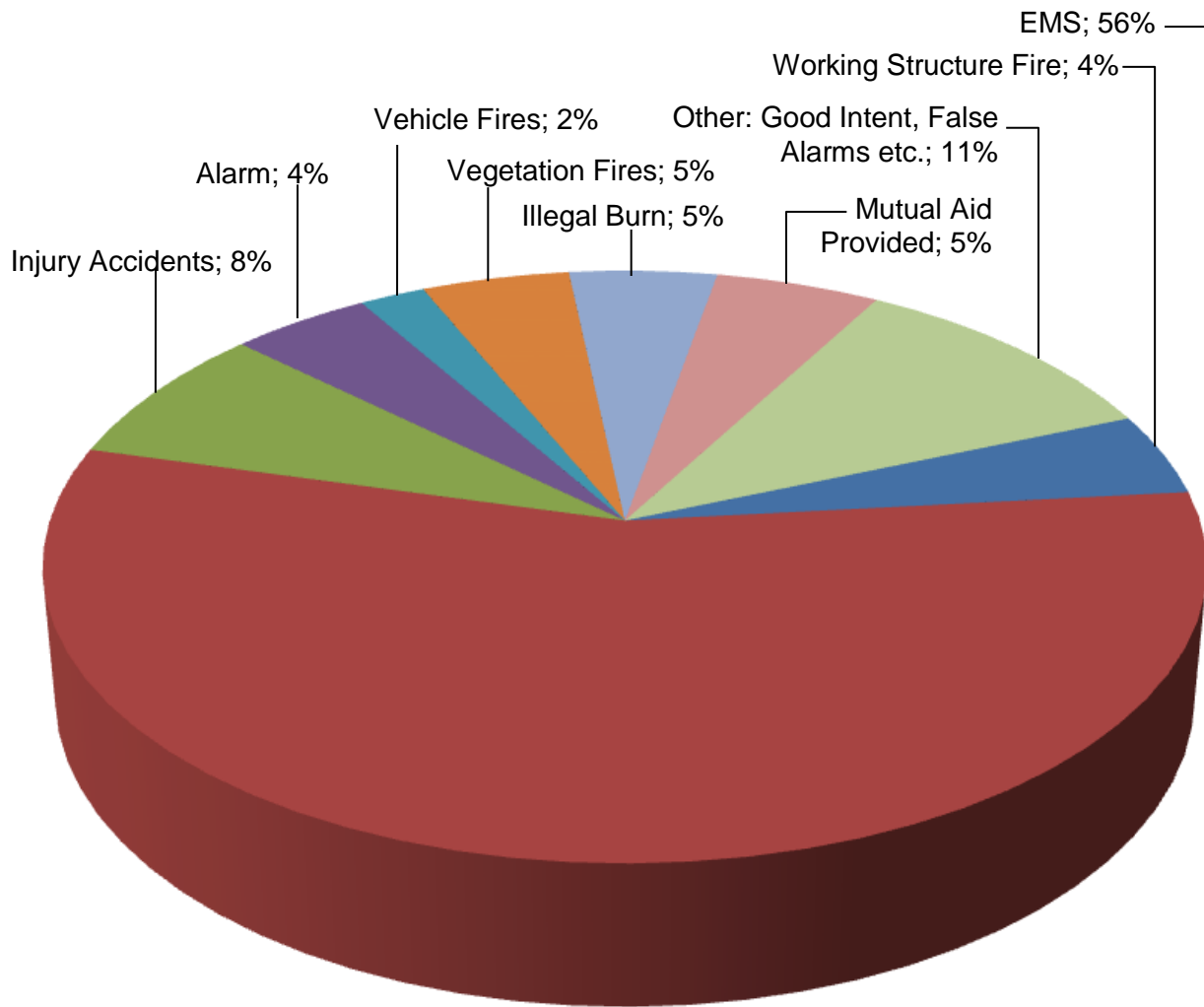
Poor: Replacement or major renovations needed
 Fair: Non-routine renovations, upgrading and repairs

Good: Reliable and requires only routine maintenance
 Excellent: Less than 10 years, minimal maintenance needed

Calls for Service

<u>Annual Calls - 2015</u>	<u>% of Calls</u>	<u># of Calls</u>
Working structure fire	4%	17
EMS	56%	210
Injury Accidents	8%	29
Hazardous materials	0%	1
Alarm	4%	17
Vehicle Fires	3%	8
Vegetation fires	5%	18
Illegal Burn	5%	18
Mutual aid provided	5%	20
Other: good intent false alarms, etc.	11%	40
TOTAL CALLS	100%	378

**Calls for Service
Denair Fire Protection District
Total 378 Calls**



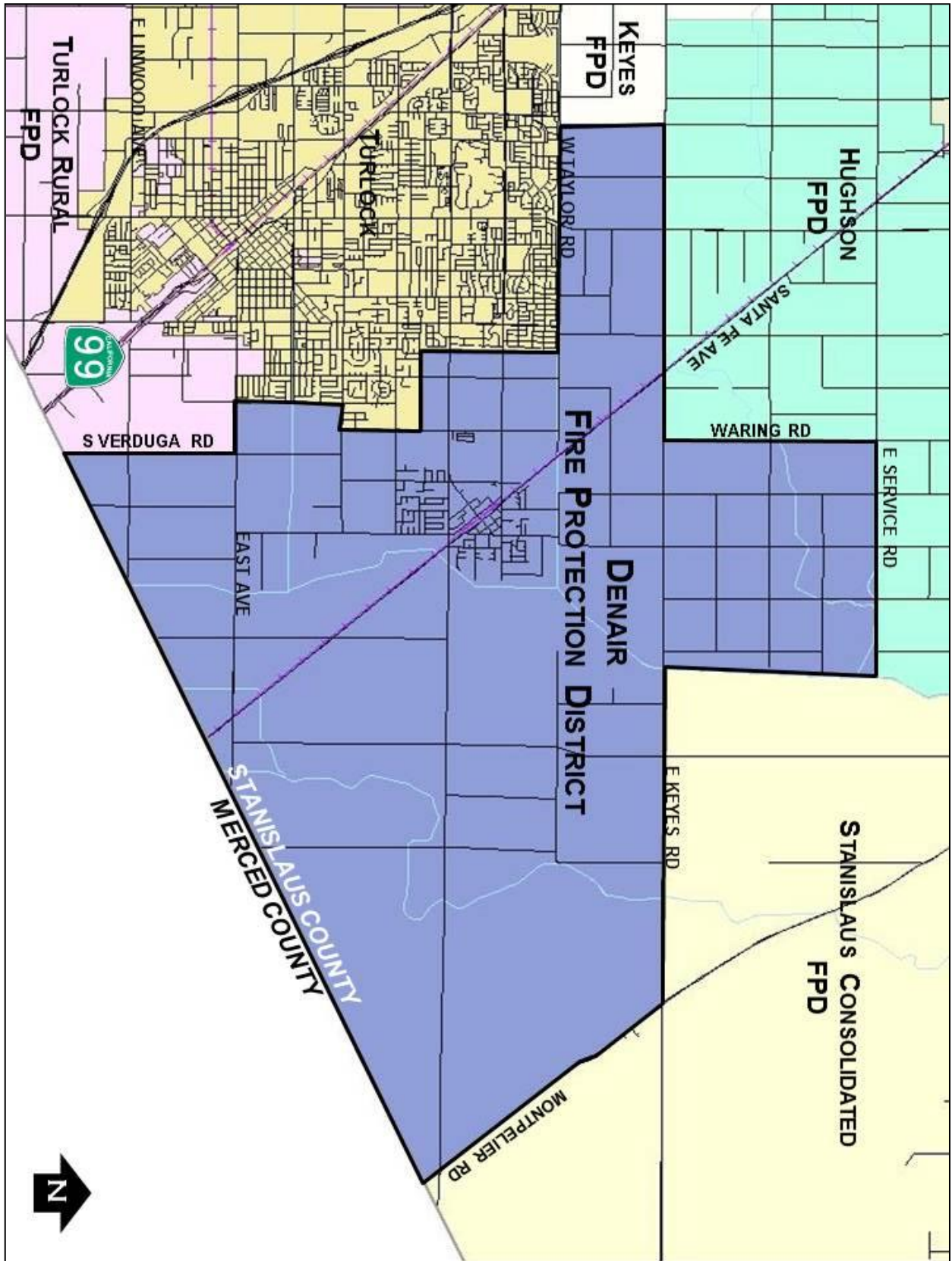
MUNICIPAL SERVICE REVIEW DETERMINATIONS
DENAIR FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	Growth and population projection for the affected area	Growth is limited, primarily occurring as infill in the unincorporated community of Denair. New housing units, part of approved subdivisions consistent with the Denair Community Plan, will increase demand for services. Two areas along the District's western boundary are overlapped by the City of Turlock's Sphere of Influence, which may lead to detachment from the District should they be annexed to the City.
2.	The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence	No disadvantaged unincorporated communities have been identified within or contiguous to the District's Sphere of Influence as defined in Section 56033.5 of the CKH Act.
3.	Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence	The District relies on a volunteer labor force to meet its demands. The District identified that is currently accepting bids on a remodel of its current station. The remodel will include flooring, a kitchen remodel, larger women's restroom, ADA compliant restrooms and showers.
4.	Financial ability of agencies to provide services.	Per capita revenues are below the regional average. The District is currently collecting development impact fees and receives funds from a special tax known as Measure D levied on properties in its boundaries.
5.	Status of, and opportunities for, shared facilities	The District is currently part of a countywide mutual aid agreement in which any agency can request general or specialized services from another agency.
6.	Accountability for community service needs, including governmental structure and operational efficiencies	The District is governed by a Board of Directors comprised of 5 members. Each Board Member is appointed by the Board of Supervisors and serves a three-year term, with a two-term limitation.
7.	Any other matter related to effective or efficient service delivery, as required by Commission policy	None at this time.

SPHERE OF INFLUENCE UPDATE DETERMINATIONS AND RECOMMENDATIONS
DENAIR FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	The present and planned land uses in the area, including agricultural and open-space lands	The current area of the Denair Fire Protection District is approximately 22,358 acres and is generally located surrounding the unincorporated community of Denair and areas to the northeast and east of the City of Turlock. Approximately 540 acres of the District are overlapped by the City of Turlock's Sphere of Influence. Land uses within the District include existing residential, commercial, as well as agricultural and vacant land. There are no changes in the planned land uses in the District as a result of this review.
2.	Present and probable need for public facilities and services in the area	Based on present and planned land uses, there is a continued need for services in the area. Until such time as the City of Turlock annexes the lands within the District, services will continue to be needed at the present demand. Annexation of the area and intensity of land use in the area may increase calls and workload. Due to the District's diminishing sphere, annexation would also mean detachment from the District, leading services to be provided by the City's fire department.
3.	Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide	The District relies on a volunteer labor force and is currently involved in automatic aid which improves efficiency and effectiveness. Voters in the District recently passed a tax measure to provide additional money to the district for a paid firefighter and future infrastructure needs.
4.	The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.	As mentioned previously, the unincorporated community of Denair is fully within the District's boundaries.

<p>5. For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.</p>	<p>No disadvantaged unincorporated communities have been identified within or contiguous to the District's Sphere of Influence as defined in Section 56033.5 of the CKH Act. Additional services, such as sewer and water, are provided through other special districts or by way of private systems.</p>
<p>RECOMMENDATION</p>	
<p>Pursuant to Government Code Section 56425(i)(2), the Commission does hereby establish the functions and classes of services provided by the Denair Fire Protection District (FPD) as those specified in the California Health & Safety Code §13862. Based upon the information contained in this document, it is recommended that the Denair FPD Sphere of Influence be updated to affirm its current sphere, as shown on Map 5</p>	



Map 5: Denair Fire Protection District Boundary and Sphere of Influence

5.4 HUGHSON FIRE PROTECTION DISTRICT

Address: 2316 3rd St. Fire Chief: Scott Berner
 Mail: Post Office Box 37 Email: sberner@hughsonfire.com
 City/State/Zip: Hughson, CA 95326-0037
 Phone: 209-883-2863 Website: www.hughsonfire.com

SUMMARY

The Hughson Fire Protection District lies south of the Tuolumne River and east of the City of Ceres. The district is adjacent to the Keyes, Denair, and Stanislaus Consolidated Fire Protection district boundaries. District boundaries include the entirety of the City of Hughson.

PROFILE

Board of Directors: Gus Villareal, Raymond Camagna, Jeff Serpa, David Absher, and Justin Vincent
 Qualifications: Elected, must be a registered voter within the district. Board members receive \$25 per meeting.
 Meeting Schedule: Second Wednesday of the month at 7:00 p.m.
 Location: 2316 3rd St.



DISTRICT FORMATION & ATTRIBUTES

Formation Date: 1915 Area in Square Miles: 35+/-
 Population: 10,859 Acres: 19,752+/-
 Fire Stations: 1 Average Response Time: 6-7 minutes
 ISO Rating: 4/8B Agency Duties: Fire protection

Funding Sources (2013-2014 Audit)

	<u>2013-2014</u> <u>Amount</u>	<u>2013-2014</u> <u>% of Total</u>
Property tax	\$284,696	30%
Fire service fees/parcel tax	0	0%
Special assessments	\$113,182	12%
Homeowners property tax relief	\$4,168	0%
<i>Subtotal taxes and assessments</i>	<i>\$398,466</i>	<i>42%</i>
Development fees	0	0%
Contracts for service	0	0%
Interest	\$1,565	0%
Sale of fixed assets	0	0%
Other miscellaneous	\$543,874	57%
Revenue total	\$951,221	99%

Services Provided

Working structure fires	✓	First responder	✓
Potential structure fires	✓	Fire alarms	✓
Vegetation fires	✓	Mutual aid - provided	✓
Vehicle fires	✓	Mutual aid - received	✓
Hazardous materials response	✓	Water rescue	✓
Auto accidents (non-rescue)	✓	Trench rescue	
Auto accidents (with rescue)	✓	Public assists	✓
Confined space		Fire inspections	✓
Incident command operations	✓	Technical rescue	✓
Public assists	✓	Decontaminate	✓
EMS	✓	Other	

Staffing

Full-time firefighters	2	Staff certified as FF1	8
Part-time firefighters	0	Staff certified as FF2	3
Volunteer firefighters (paid)	0	Staff certified as EMT	10
Volunteer firefighters (non-paid)	23	Certified fire officers	2
Reserves	0	Sworn	0
Administrative staff	1	Paid part time employees	0
Paid full-time employees	2		

Training Compliance

NIMS 700/800	Yes	ICS 200	Yes
AB 1234 Ethics training	Yes	Board members/file 700 form	Yes

Infrastructure

<u>Station</u>	<u>Location</u>	<u>Condition</u>	<u>Apparatus</u>	<u>Staffing per Apparatus (FTE)</u>
1	2315 Charles St.	Fair	Good	Fair
Admin	2316 3 rd St.	Excellent	N/A	N/A

Condition

Poor: Replacement or major renovations needed

Fair: Non-routine renovations, upgrading and repairs

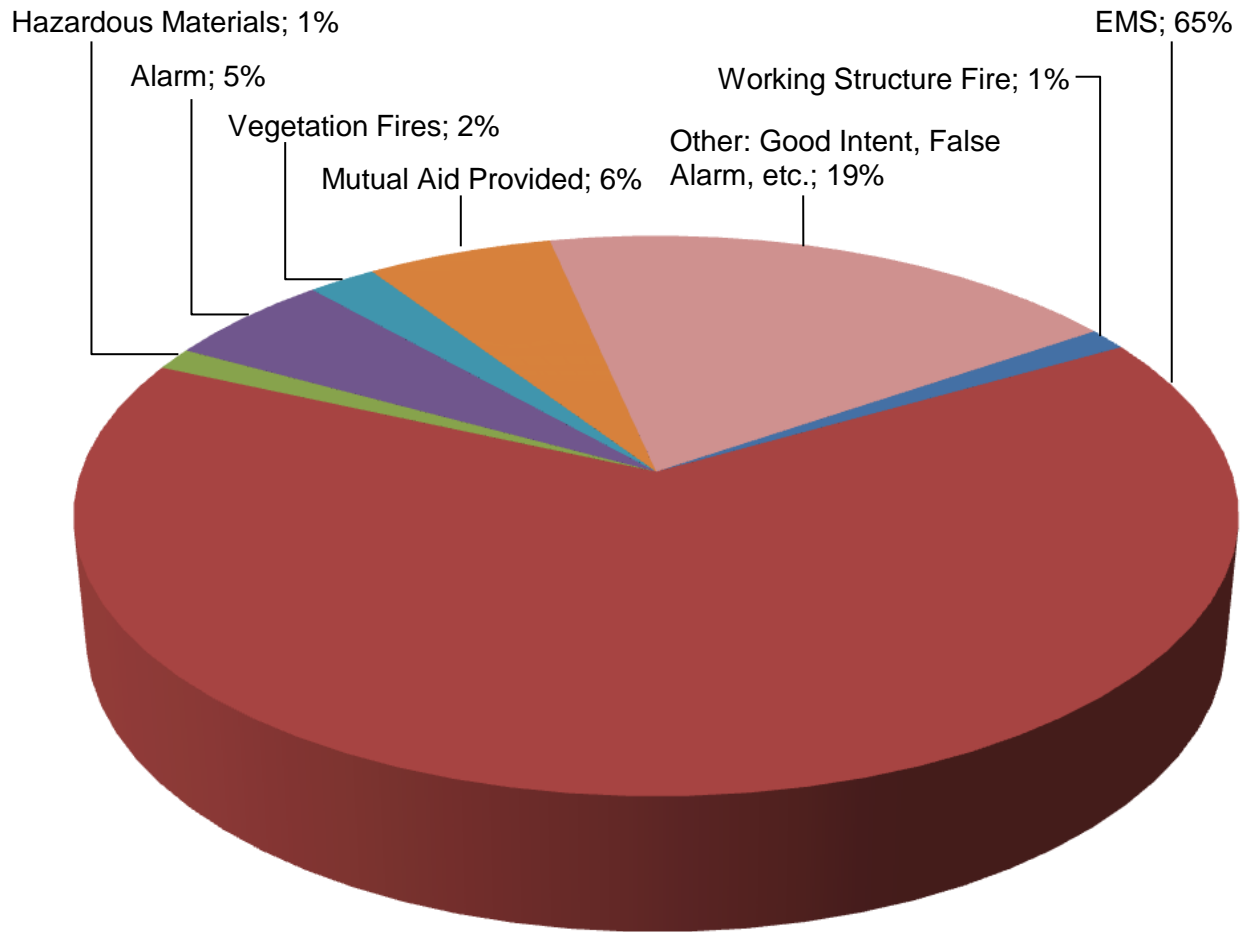
Good: Reliable and requires only routine maintenance

Excellent: Less than 10 years, minimal maintenance needed

Calls for Service

<u>Annual Calls - 2015</u>	<u>% of Calls</u>	<u># of Calls</u>
Working structure fire	1%	11
EMS	65%	560
Hazardous materials	1%	11
Alarm	5%	47
Vegetation fires	2%	19
Mutual aid provided	6%	52
Mutual aid received	0%	N/A
Other: good intent false alarms, etc.	19%	164
TOTAL CALLS	100%	864

**Calls for Service
Hughson Fire Protection District
Total 864 Calls**



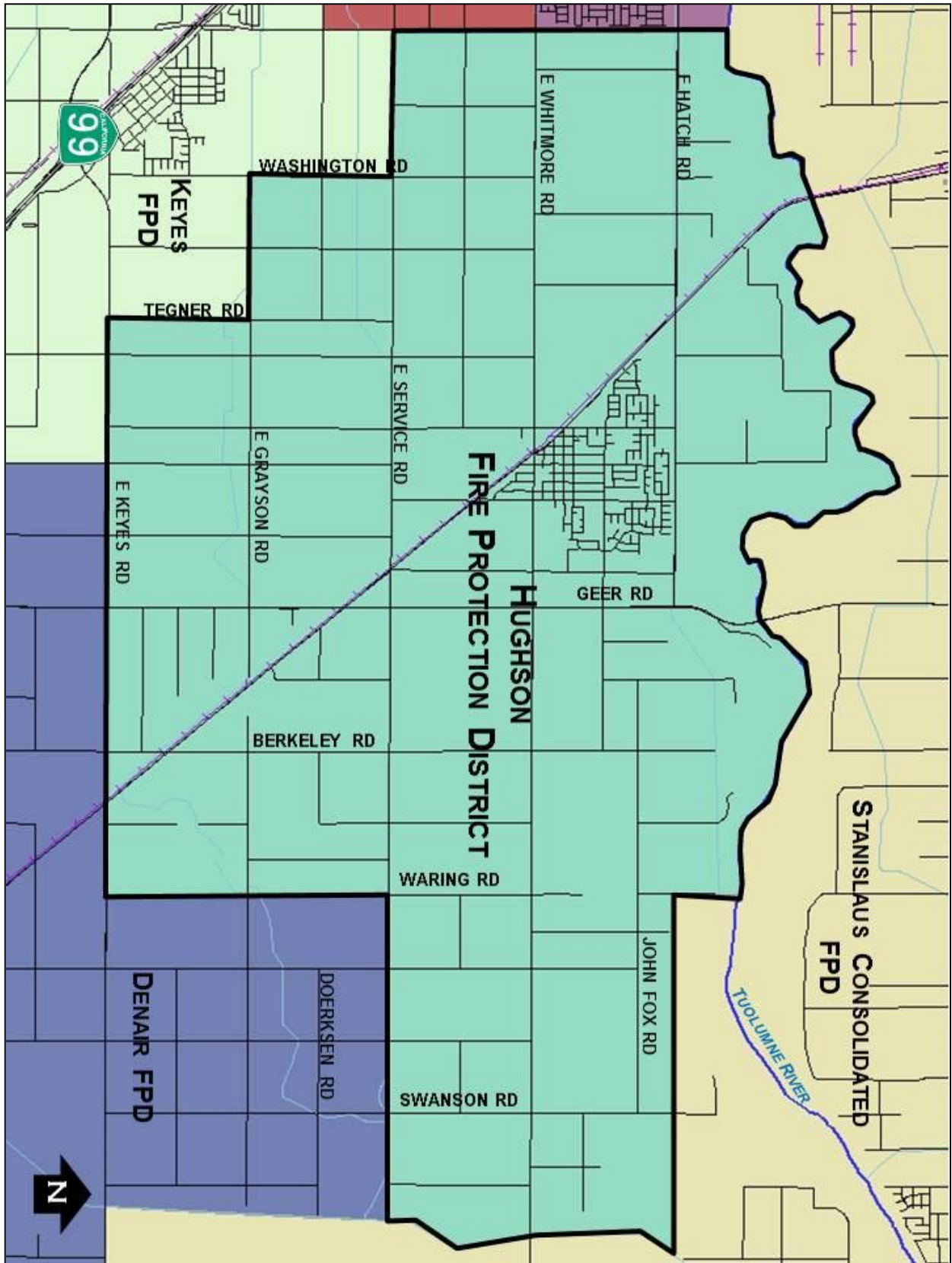
MUNICIPAL SERVICE REVIEW DETERMINATIONS
HUGHSON FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	Growth and population projection for the affected area	The District's boundary includes the City of Hughson, where most of the District's population and growth is expected. Population within the City is projected to be 7,862 persons by 2025.
2.	The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence	No disadvantaged unincorporated communities have been identified within or contiguous to the District's Sphere of Influence as defined in Section 56033.5 of the CKH Act.
3.	Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence	The District relies on a volunteer labor force. The District's apparatus bay is within an older building that does not meet current fire station design standards. The building is maintained and kept in good working order. No immediate improvement plans are in development. However, a replacement of the apparatus building will be needed in the future.
4.	Financial ability of agencies to provide services	Per capita revenues are typically below the regional average. The District is currently collecting development impact fees and revenue from a special tax approved by voters in 1997. A follow-up measure in 2007 proposing to increase the assessment failed.
5.	Status of, and opportunities for, shared facilities	The District is currently part of a countywide mutual aid agreement in which any agency can request general or specialized services from another agency.
6.	Accountability for community service needs, including governmental structure and operational efficiencies	The District is governed by a Board of Directors comprised of 5 members. Each Board Member is elected and serves a four-year term, with no term limitations.
7.	Any other matter related to effective or efficient service delivery, as required by Commission policy.	None at this time.

SPHERE OF INFLUENCE UPDATE DETERMINATIONS AND RECOMMENDATIONS
HUGHSON FIRE PROTECTION DISTRICT

FACTORS TO BE ADDRESSED	DETERMINATION
<p>1. The present and planned land uses in the area, including agricultural and open-space lands</p>	<p>The current area of the Hughson Fire Protection District is approximately 19,752 acres and is generally located south of the Tuolumne River and east of the City of Ceres. The District includes the Hughson City Limits and Sphere of Influence in its area. The majority of the acreage is agricultural. Land uses within the District also include existing residential, commercial, and industrial uses, particularly in and around the City of Hughson. The Stanislaus County General Plan identifies the unincorporated areas as agricultural. The City of Hughson's General Plan for the area within its Sphere of Influence but outside its existing city limits includes industrial, residential, and urban reserve uses. There are no changes in the planned land uses in the District as a result of this review. The responsibility for land use decisions within the District boundaries is retained by the City of Hughson and Stanislaus County.</p>
<p>2. Present and probable need for public facilities and services in the area</p>	<p>Until such time as the City of Hughson annexes additional land into its City limits, services will continue to be needed at the current demand. Annexation of areas currently designated agricultural and intensity of land use in the area may increase calls and workload. In late 2007, the Hughson City Council approved a contract amendment with NBS Government Services to help form a fire assessment district in order to provide ongoing fire protection funding to help address future growth and expansion of the City.</p>

3.	Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide	The MSR section provides a discussion of the services provided by the District, their present capacities, and infrastructure needs. The district currently employs a full-time chief, captain, and has a total of 23 volunteer firefighters. A level of service study was completed by a consultant on February 20, 2008 to determine the current level of service being provided by the District.
4.	The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.	As noted, the District includes the City of Hughson within its boundaries. There are no other known communities of interest in the area.
5.	For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.	No disadvantaged unincorporated communities have been identified within or contiguous to the District's Sphere of Influence as defined in Section 56033.5 of the CKH Act. Additional services, such as sewer and water, are provided through other special districts or by way of private systems.
RECOMMENDATION		
Pursuant to Government Code Section 56425(i)(2), the Commission does hereby establish the functions and classes of services provided by the Hughson Fire Protection District (FPD) as those specified in the California Health & Safety Code §13862. Based upon the information contained in this document, it is recommended that the Hughson FPD Sphere of Influence be updated to affirm its current sphere, as shown on Map 6.		



Map 6: Hughson Fire Protection District Boundary and Sphere of Influence

5.5 INDUSTRIAL FIRE PROTECTION DISTRICT

Address: 148 Imperial Ave. Fire Chief: N/A
 City/State/Zip: Modesto, CA 95358 Email: N/A
 Phone: 209-537-3660

SUMMARY

The Industrial Fire Protection District is located between the cities of Ceres and Modesto, and consists of predominately developed territory. The entire District boundaries are located within the City of Modesto's and the City of Ceres' Sphere of Influence. In 2007, the District entered into a Joint Exercise of Powers Agreement (JPA) with both Cities for the provision of fire protection services.

PROFILE

Board of Directors: 5 (Members of the Modesto-Ceres Fire Protection Agency)
 Qualifications: The JPA sets forth the members as the City Managers of Ceres and Modesto, the Director of Public Safety for the City of Ceres, the Fire Chief for the City of Modesto, and the Executive Secretary of the District. Board members are required to file Conflict of Interest Disclosure Statements.
 Meeting Schedule: Annual Meeting held in the month of January.
 Location: 148 Imperial Ave. Modesto, CA 95358

DISTRICT FORMATION & ATTRIBUTES

Formation Date: 1950 Area in Square Miles: 3+/-
 Population: 15,841 Acres: 1,946+/-
 Fire Stations: N/A Average Response Time: N/A
 ISO Rating: N/A Agency Duties: Fire Protection

Funding Sources (Two-Year Period)

	2013-2014		2014-2015	
	Amount	% of Total	Amount	% of Total
Property tax	\$232,937	46%	\$234,620	47%
Fire service fees/parcel tax	\$0	0%	\$0	0%
Special assessments	\$268,120	54%	\$293,026	58%
Homeowners property tax relief	\$0	0%	\$0	0%
<i>Subtotal taxes and assessments</i>	<i>\$501,057</i>	<i>100%</i>	<i>\$527,646</i>	<i>100%</i>
Development fees	\$0	0%	\$0	0%
Contracts for service	\$0	0%	\$0	0%
Interest	\$2,422	0%	\$2,285	0%
Sale of fixed assets	\$0	0%	\$0	0%
Other miscellaneous	\$(2,497)	0%	(\$986)	0%
Revenue total	\$500,982	100%	\$528,945	100%

Services Provided

Working structure fires	Contracted	First responder	Contracted
Potential structure fires	Contracted	Fire alarms	Contracted
Vegetation fires	Contracted	Mutual aid - provided	Contracted
Vehicle fires	Contracted	Mutual aid - received	Contracted
Hazardous materials response	Contracted	Water rescue	Contracted
Auto accidents (non-rescue)	Contracted	Trench rescue	Contracted
Auto accidents (with rescue)	Contracted	Public assists	Contracted
Confined space	Contracted	Fire inspections	Contracted
Incident command operations	Contracted	Technical rescue	Contracted
Public assists	Contracted	Decontaminate	Contracted
EMS	Contracted	Other	Contracted

Staffing

Full-time firefighters	0	Staff certified as FF1	0
Part-time firefighters	0	Staff certified as FF2	0
Volunteer firefighters (paid)	0	Staff certified as EMT	0
Volunteer firefighters (non-paid)	0	Certified fire officers	0
Reserves	0	Sworn	0
Administrative staff	0	Paid part time employees	0
Paid full-time employees	0		

Training Compliance

NIMS 700/800	N/A	ICS 200	N/A
AB 1234 Ethics training	Yes	Board members/file 700 form	Yes

Infrastructure

<u>Station</u>	<u>Location</u>	<u>Condition</u>	<u>Apparatus</u>	<u>Staffing per Apparatus (FTE)</u>
#1	148 Imperial Ave	N/A	N/A	N/A
#2	830 Pecos Ave	N/A	N/A	N/A

Condition

Poor: Replacement or major renovations needed
 Fair: Non-routine renovations, upgrading and repairs

Good: Reliable and requires only routine maintenance
 Excellent: Less than 10 years, minimal maintenance needed

Calls for Service

<u>Annual Calls</u>	<u>% of Calls</u>	<u># of Calls</u>
Working structure fire	Unknown	Unknown
EMS	Unknown	Unknown
Hazardous materials	Unknown	Unknown
Alarm	Unknown	Unknown
Vegetation fires	Unknown	Unknown
Mutual aid provided	Unknown	Unknown
Mutual aid received	Unknown	Unknown
Other: good intent false alarms, etc.	Unknown	Unknown
TOTAL CALLS	Unknown	Unknown

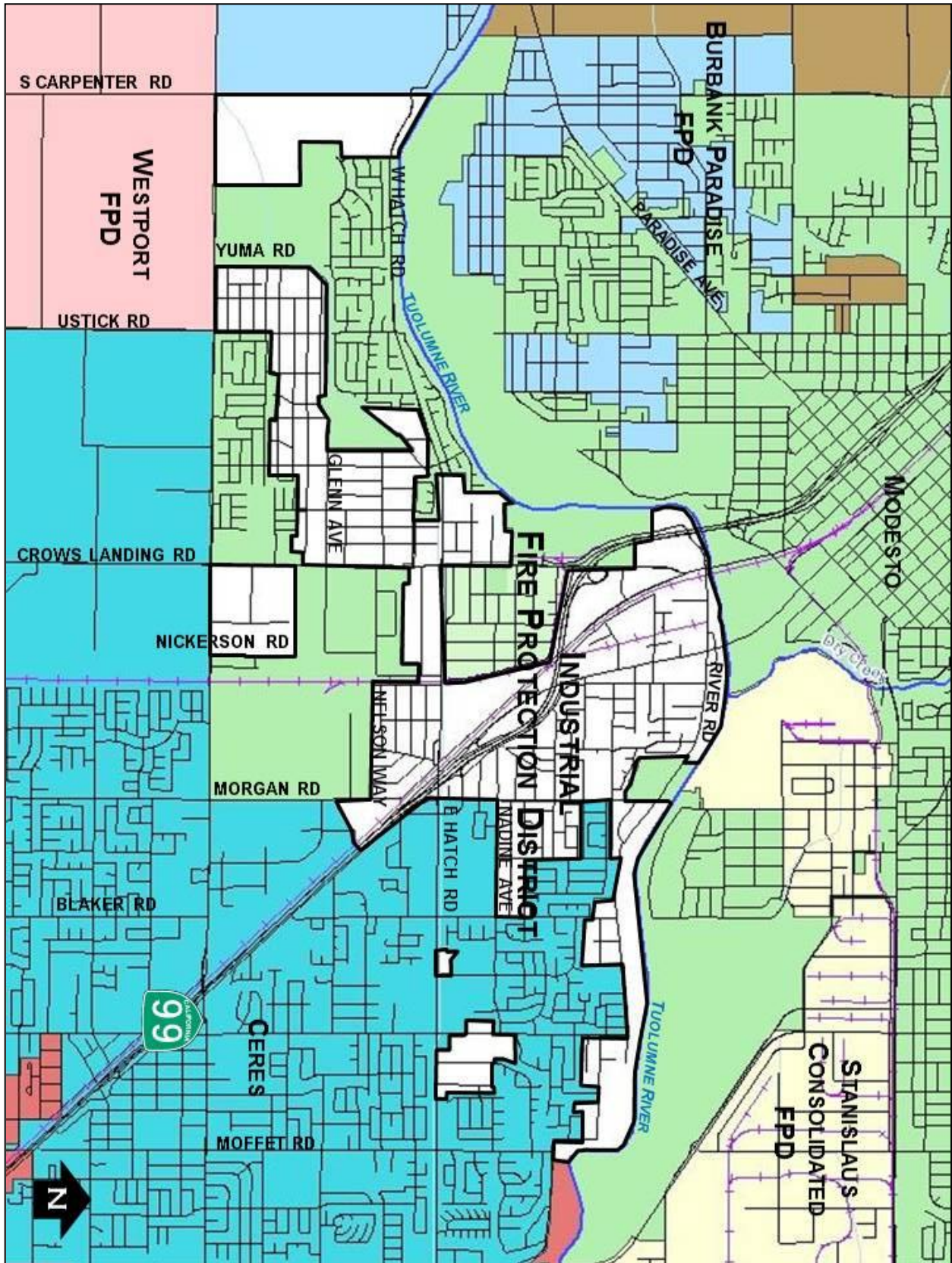
MUNICIPAL SERVICE REVIEW DETERMINATIONS
INDUSTRIAL FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	Growth and population projection for the affected area.	Significant growth is not anticipated within the District. The District is fully within the Spheres of Influence of the City of Modesto and City of Ceres. The majority of the area contains existing residential and commercial development.
2.	The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence	Based on annual median household income, the Bystrum Neighborhood (within the City of Ceres' SOI), Bret Harte, Parklawn, part of the Shackelford, and portions of West Modesto (within the City of Modesto's SOI) Neighborhoods are identified as a Disadvantaged Unincorporated Community (DUC) as defined in Section 56033.5 of the Cortese-Knox-Hertzberg Act of 2000. No additional DUCs have been identified within or contiguous to the District's Sphere of Influence.
3.	Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence	In 2007, a Joint Exercise of Powers Agreement (JPA) was executed by the District, the City of Modesto, and the City of Ceres to create the Modesto-Ceres Fire Protection Agency. This agreement allows each City to provide fire protection services in the areas within their respective Spheres of Influence, while collecting and dividing the revenues normally collected by the District in these areas. The City of Modesto has operational control of the District's Fire Station #1 on Imperial Avenue and the City of Ceres has operational control of the District's Fire Station #2 on Pecos Avenue.
4.	Financial ability of agencies to provide services	Per capita revenues are below the regional median. The District collects a special tax (approved in 1983) and an annual assessment (approved in 1990). Neither has been increased since their original voter approval. The District does not currently collect fire facilities impact or development impact fees.
5.	Status of, and opportunities for, shared facilities	The District benefits from services provided by the Modesto-Ceres Fire Protection Agency JPA.
6.	Accountability for community service needs, including governmental structure and operational efficiencies	The District is governed by the JPA's Board of Directors comprised of 5 members. Board Members are made up of staff representatives from each agency.
7.	Any other matter related to effective or efficient service delivery, as required by Commission policy	None at this time.

SPHERE OF INFLUENCE UPDATE DETERMINATIONS AND RECOMMENDATIONS
INDUSTRIAL FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	The present and planned land uses in the area, including agricultural and open-space lands	The current area of the Industrial Fire Protection District is approximately 1,946 acres and is generally located between the cities of Ceres and Modesto. The entire District falls within the Spheres of Influence of the City of Ceres and the City of Modesto. Land uses within the District include existing residential, commercial, industrial, as well as small areas of agricultural and vacant land. The Stanislaus County General Plan identifies the area as low-density residential, medium-density residential, industrial, and commercial. There are no changes in the planned land uses in the District as a result of this review. The responsibility for land use decisions within the District boundaries is retained by Stanislaus County.
2.	Present and probable need for public facilities and services in the area	Until such time as the City of Modesto or City of Ceres annexes the lands within the District, services will continue to be needed at the current demand. Annexation of the underdeveloped areas and/or intensity of land use may increase calls and workload. Due to the District's diminishing sphere, annexation would also mean detachment from the District, leading services to be provided by the Modesto or Ceres fire department. Given the District's size and location within the two city spheres, it could easily be consolidated or merged at some point in the future. Prior to annexation of all or part of the territory to the City of Modesto or City of Ceres, the cities should be consulted to determine their intentions for the future of the District.
3.	Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide	The District functions under a JPA with the City of Ceres and City of Modesto providing fire protection services in the area.

4.	The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency	Communities of interest in the area include the Shackelford and Bret Harte neighborhoods, which are already developed and currently receiving water and sewer services from Modesto. The District also includes a Stanislaus-Ceres Redevelopment area which is being provided with sewer services by the City of Ceres. The District is also made up of island and peninsula areas surrounded by Ceres and Modesto.
5.	For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence	The Bystrum, Bret Harte, Parklawn Neighborhoods and portions of unincorporated West Modesto are identified as Disadvantaged Unincorporated Communities (DUCs) as defined in Section 56033.5 of the Cortese-Knox-Hertzberg Act of 2000. The District currently contracts with the City of Ceres and City of Modesto for fire protection services. Additional services, such as sewer and water are provided through other special districts or by way of private systems.
RECOMMENDATION		
Pursuant to Government Code Section 56425(i)(2), the Commission does hereby establish the functions and classes of services provided by the Industrial Fire Protection District (FPD) as those specified in the California Health & Safety Code §13862. Based upon the information contained in this document, it is recommended that the Industrial FPD Sphere of Influence be updated to affirm its current sphere, as shown on Map 7.		



Map 7: Industrial Fire Protection District Boundary and Sphere of Influence

5.6 KEYES FIRE PROTECTION DISTRICT

Address:	5629 7 th St.	Fire Chief:	Erik Klevmyr
Mail:	Post Office Box 827	Email:	eklevmyr@keyesfire.com
City/State/Zip:	Keyes, CA 95328	Website:	www.keyesfire.com
Phone:	209-634-7690		

SUMMARY

The Keyes Fire Protection District is located between the cities of Ceres and Turlock, and along Highway 99. The boundary includes the unincorporated community of Keyes and is adjacent to the Ceres, Hughson, Denair, Turlock Rural, and Mountain View Fire Protection District. Small portions of district boundaries are currently within the City of Ceres of Turlock's Sphere of Influence.

PROFILE

Board of Directors: Douglas Estermann, Diego Figueroa, and Ladd J. Hackler.
 Qualifications: Appointed by Board of Supervisors. Board members are required to file Conflict of Interest Disclosure Statements. Board Members do not receive compensation to attend Board of meetings.
 Meeting Schedule: Second Tuesday of each month at 7:00 p.m.
 Location: 5629 7th St.

DISTRICT FORMATION & ATTRIBUTES

Formation Date:	1960	Area in Square Miles:	22
Population:	7,482	Average Response Time:	4:19 minutes
Fire Stations:	1	Agency Duties:	Fire protection
ISO Rating:	5/9		

Funding Sources (2012-2013 Audit)

	<u>2012-2013</u>	<u>2012-2013</u>
	<u>Amount</u>	<u>% of Total</u>
Property tax	\$145,153	56%
Fire service fees/parcel tax	\$85,707	33%
Special assessments	\$0	0%
Homeowners property tax relief	\$0	0%
Subtotal taxes and assessments	\$230,860	88%
Development fees	\$24,891	10%
Contracts for service	\$0	0%
Interest	\$4,711	2%
Sale of fixed assets	\$0	0%
Other miscellaneous	\$761	0%
Revenue total	261,223	100%

Services Provided

Working structure fires	✓	First responder	✓
Potential structure fires	✓	Fire alarms	✓
Vegetation fires	✓	Mutual aid - provided	✓
Vehicle fires	✓	Mutual aid - received	✓
Hazardous materials response	FRO	Water rescue	
Auto accidents (non-rescue)	✓	Trench rescue	
Auto accidents (with rescue)	✓	Public assists	✓
Confined space		Fire inspections	
Incident command operations	✓	Technical rescue	
Public assists	✓	Decontaminate	✓
EMS	✓	Other	

Staffing

Full-time firefighters	0	Staff certified as FF1	17
Part-time firefighters	0	Staff certified as FF2	4
Volunteer firefighters (paid)	0	Staff certified as EMT	25
Volunteer firefighters (non-paid)	30	Certified fire officers	N1
Reserves	0	Sworn	0
Administrative staff	1	Paid part time employees	1
Paid full-time employees	0		

Training Compliance

NIMS 700/800	Yes	ICS 200	Yes
AB 1234 Ethics training	Yes	Board members/file 700 form	Yes

Infrastructure

<u>Station</u>	<u>Location</u>	<u>Condition</u>	<u>Apparatus</u>	<u>Staffing per Apparatus (FTE)</u>
1	5629 7 th St.	Fair	E-1, s-51, G-55, WT-61	Varies

Condition

Poor: Replacement or major renovations needed

Fair: Non-routine renovations, upgrading and repairs

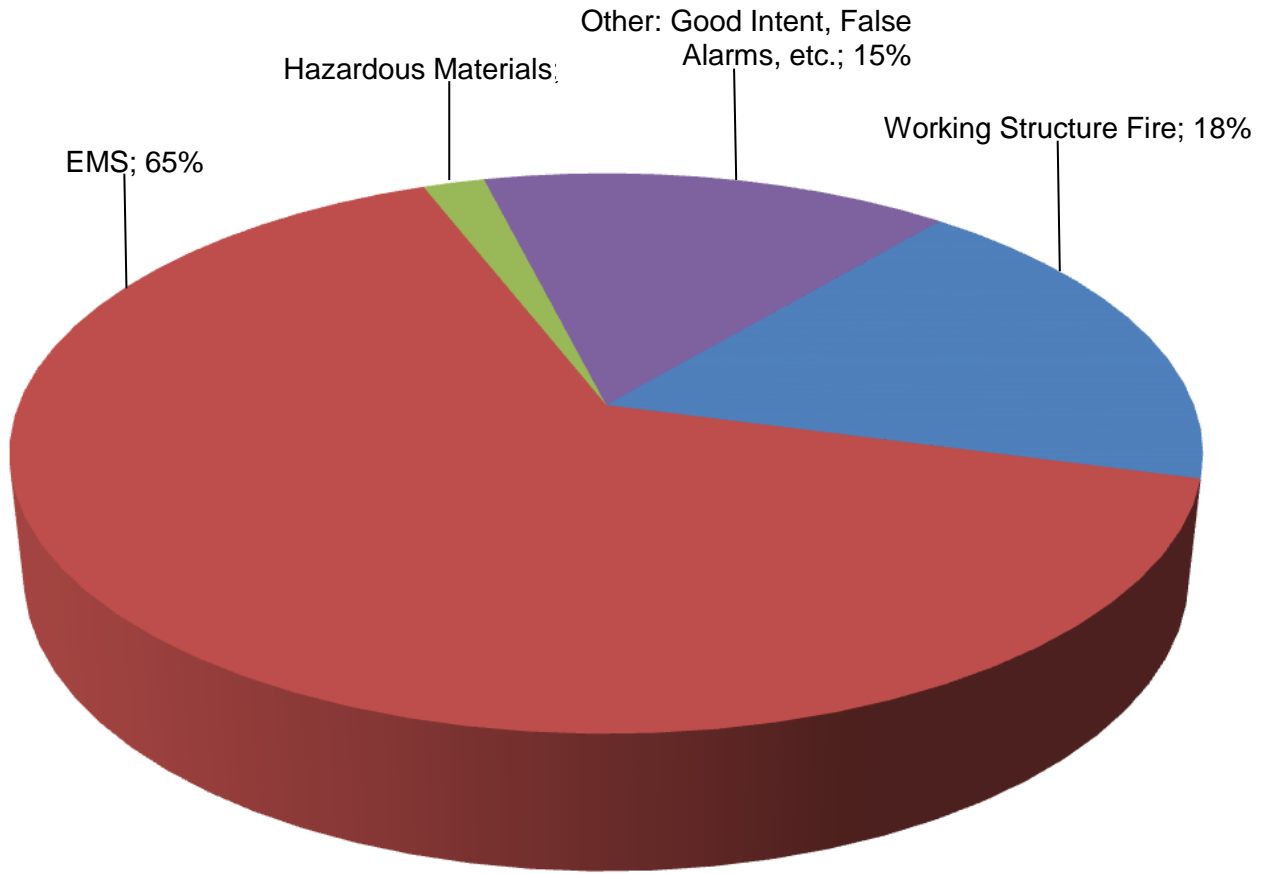
Good: Reliable and requires only routine maintenance

Excellent: Less than 10 years, minimal maintenance needed

Calls for Service

<u>Annual Calls - 2015</u>	<u>% of Calls</u>	<u># of Calls</u>
Working structure fire	18%	137
EMS	65%	493
Hazardous materials	2%	15
Alarm	0%	0
Vegetation fires	0%	0
Mutual aid provided	0%	0
Mutual aid received	0%	0
Other: good intent false alarms, etc.	15%	114
TOTAL CALLS	100%	759

**Calls for Service
Keyes Fire Protection District
Total 759 Calls**



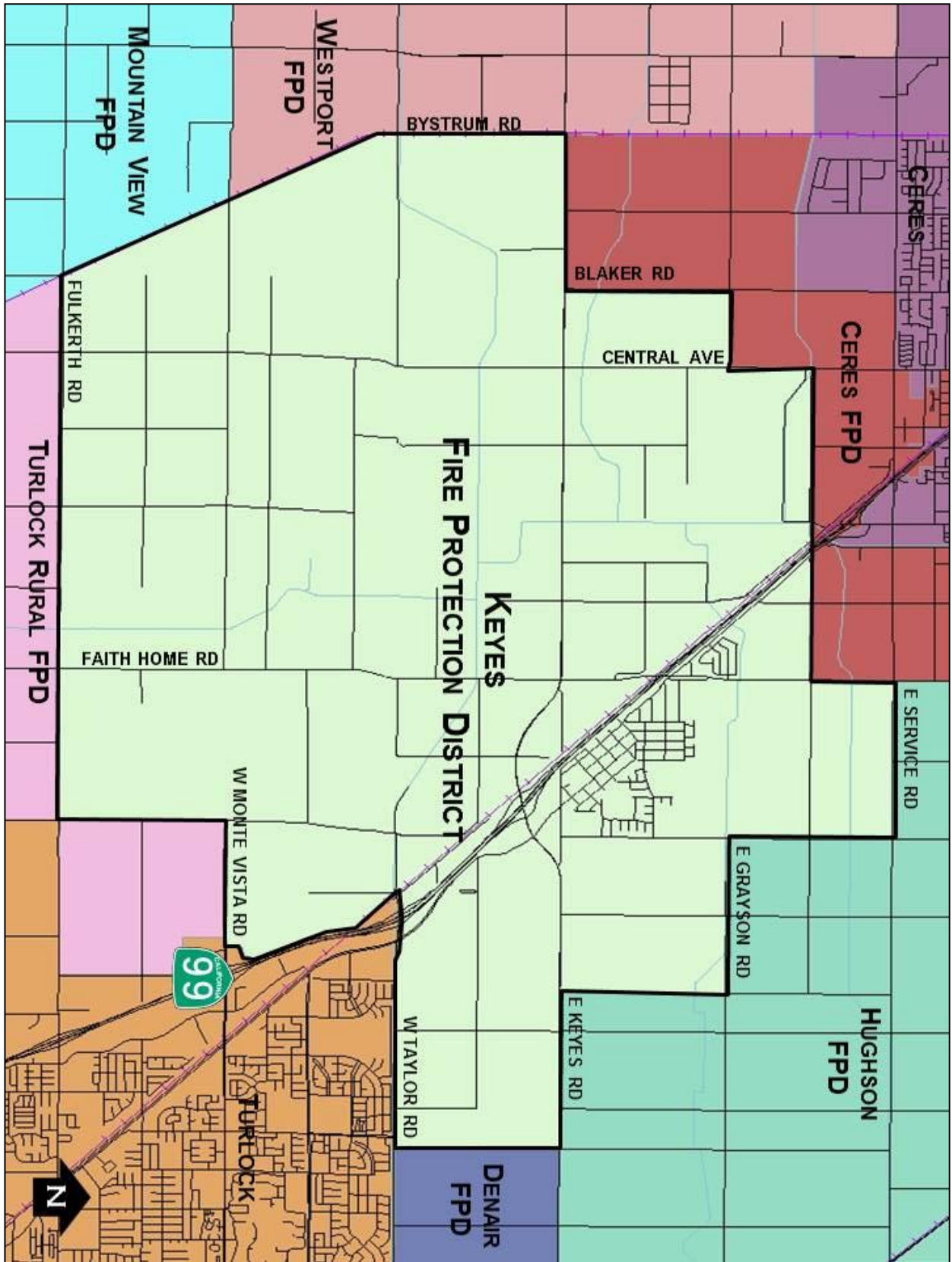
MUNICIPAL SERVICE REVIEW DETERMINATIONS
KEYES FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	Growth and population projection for the affected area	Growth is limited. New housing units, part of approved subdivisions within the district, will increase demand for services.
2.	The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence	Based on annual median household income, the unincorporated community of Keyes is identified as a Disadvantaged Unincorporated Community (DUC) as defined in Section 56033.5 of the Cortese-Knox-Hertzberg Act of 2000. No additional DUCs have been identified within or contiguous to the District's sphere of influence
3.	Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence	Repairs and updates need to be completed at the existing fire station. The District is currently planning an addition of sleeping quarters and a training room to the existing fire station and is exploring different funding mechanisms.
4.	Financial ability of agencies to provide services.	Per capita revenue has historically been below the regional average. The District relies on volunteer labor force. The District receives funding from benefit assessments, development fees and property taxes. In 2014, District voters approved an increased fire suppression assessment, updating its prior assessment from 1989. Revenues from the new assessment are expected to bring per capita revenues closer to the regional average.
5.	Status of, and opportunities for, shared facilities	The District does not currently have a memorandum of understanding with other Districts. The District does provide and receive mutual aid as requested and/or needed.
6.	Accountability for community service needs, including governmental structure and operational efficiencies	The District is governed by a Board of Directors comprised of 5 members. Each Board Member is appointed by the Board of Supervisors and serves a three-year term, with a two-term limitation (only if opposed). The District currently has two vacancies on its board.
7.	Any other matter related to effective or efficient service delivery, as required by Commission policy	None at this time.

SPHERE OF INFLUENCE UPDATE DETERMINATIONS AND RECOMMENDATIONS
KEYES FIRE PROTECTION DISTRICT

FACTORS TO BE ADDRESSED	DETERMINATION
<p>1. The present and planned land uses in the area, including agricultural and open-space lands</p>	<p>The current area of the Keyes Fire Protection District is approximately 14,071 acres and is generally located between the cities of Ceres and Turlock, along Highway 99. The District includes the unincorporated community of Keyes. A small portion of the District (approximately 110 acres) falls within the City of Ceres Sphere of Influence (SOI). Land uses within the District include agricultural and vacant land, as well as existing residential, commercial in the community of Keyes, and businesses along Highway 99. The Stanislaus County General Plan identifies the majority of the area as Agriculture, with the exception of the Keyes Community Plan area (low-density residential and commercial) and Planned Development designations along Highway 99. There are no changes in the planned land uses in the District as a result of this review. The responsibility for land use decisions within the District boundaries is retained by Stanislaus County.</p>
<p>2. Present and probable need for public facilities and services in the area</p>	<p>Due to the District's diminishing sphere, annexation in the small northern area would also mean detachment from the District, leading services to be provided by the City of Ceres fire department. Until such time as the City of Ceres annexes the lands within the small, overlapping sphere area of the District, services will continue to be needed at the current demand. Annexation of this area or intensity of land uses in the Keyes area may increase calls and workload.</p>
<p>3. Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide</p>	<p>The MSR section provides a discussion of the services provided by the District, their present capacities, and infrastructure needs. The District relies on a volunteer labor force.</p>

4.	The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency	As mentioned, the unincorporated community of Keyes falls within the District's boundaries and a small portion of the City of Ceres SOI overlaps into the District. Due to recent annexations by the City of Turlock, the District's boundaries no longer overlap into Turlock's Sphere of Influence. There are no other known communities of interest in the area.
5.	For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence	The community of Keyes is identified as a Disadvantaged Unincorporated Community (DUC) as defined in Section 56033.5 of the Cortese-Knox-Hertzberg Act of 2000. A new fire station will likely be needed to replace the existing one and staff increases to keep up with emergency demand are likely to occur. Additional services, such as sewer and water are provided through other special districts or by way of private systems.
RECOMMENDATION		
Pursuant to Government Code Section 56425(i)(2), the Commission does hereby establish the functions and classes of services provided by the Keyes Fire Protection District (FPD) as those specified in the California Health & Safety Code §13862. Based upon the information contained in this document, it is recommended that the Keyes FPD Sphere of Influence be updated to affirm its current sphere, as shown on Map 8.		



Map 8: Keyes Fire Protection District Boundary and Sphere of Influence

5.7 MOUNTAIN VIEW FIRE PROTECTION DISTRICT

Address: 9633 Crows Landing Rd. Fire Chief: Carlos Melo
 City/State/Zip: Crows Landing, CA 95313-9602 Email: cmelomvfd@gmail.com
 Phone: 209-634-4766 Website: www.mtviewfire.com

SUMMARY

The Mountain View Fire Protection District is located east of the San Joaquin River and adjacent to the Stanislaus-Merced County line. The district includes territory described as entirely agricultural and rural. There are no unincorporated communities within the district boundaries, and it has no territory within a city Sphere of Influence. District boundaries are adjacent to the West Stanislaus, Turlock Rural, Keyes, and Westport Fire Protection Districts.

PROFILE

Board of Directors: Mike Lucas, Ronald G. Brouhard, Kristine Costa, Gary A. Larson, and Scott Cole
 Qualifications: Appointed by the Board of Supervisors
 Meeting Schedule: Second Monday of each month at 4:30 p.m.
 Location: Mountain View Fire Station #1, 9633 Crows Landing Rd.

DISTRICT FORMATION & ATTRIBUTES

Formation Date: 1943 Area in Square Miles: 48.5
 Population: 2,787 Average Response Time: Not provided
 Fire Stations: 2 Agency Duties: Fire protection
 ISO Rating: 8/10

Funding Sources (Two-Year Period)				
	<u>2012-2013</u>	<u>2012-2013</u>	<u>2013-2014*</u>	<u>2013-2014*</u>
	<u>Amount</u>	<u>% of Total</u>	<u>Amount</u>	<u>% of Total</u>
Property tax	\$82,098	48%	\$84,912	46%
Fire service fees/parcel tax	\$0	0%		
Special assessments	\$63,763	37%		
Homeowners property tax relief	\$1,320	1%		
<i>Subtotal taxes and assessments</i>	<i>\$147,181</i>	<i>86%</i>	<i>\$147,796</i>	<i>81%</i>
Development fees	\$4,283	2%		
Contracts for service	\$0	0%		
Interest	\$2,027	1%		
Sale of fixed assets	\$0	0%		
Other miscellaneous	\$18,547	11%		
Revenue total	\$172,038	100%	\$183,576	100%

* Breakdown not provided for 2013-2014

Services Provided

Working structure fires	✓	First responder	✓
Potential structure fires	✓	Fire alarms	✓
Vegetation fires	✓	Mutual aid - provided	✓
Vehicle fires	✓	Mutual aid - received	✓
Hazardous materials response		Water rescue	
Auto accidents (non-rescue)	✓	Trench rescue	
Auto accidents (with rescue)	✓	Public assists	✓
Confined space		Fire inspections	
Incident command operations	✓	Technical rescue	
Public assists	✓	Decontaminate	
EMS	✓	Other	

Staffing

Full-time firefighters	0	Staff certified as FF1	0
Part-time firefighters	0	Staff certified as FF2	0
Volunteer firefighters (paid)	0	Staff certified as EMT	0
Volunteer firefighters (non-paid)	14	Certified fire officers	0
Reserves	0	Sworn	0
Administrative staff	0	Paid part time employees	0
Paid full-time employees	0		

Training Compliance

NIMS 700/800	Yes	ICS 200	Yes
AB 1234 Ethics training	Yes	Board members/file 700 form	Yes

Infrastructure

<u>Station</u>	<u>Location</u>	<u>Condition</u>	<u>Apparatus</u>	<u>Staffing per Apparatus (FTE)</u>
#1	9633 Crows Landing Rd Bradbury Rd (w/o S. Faith Home Rd)	N/A	3	N/A
#2		N/A	1	N/A

Condition

Poor: Replacement or major renovations needed

Fair: Non-routine renovations, upgrading and repairs

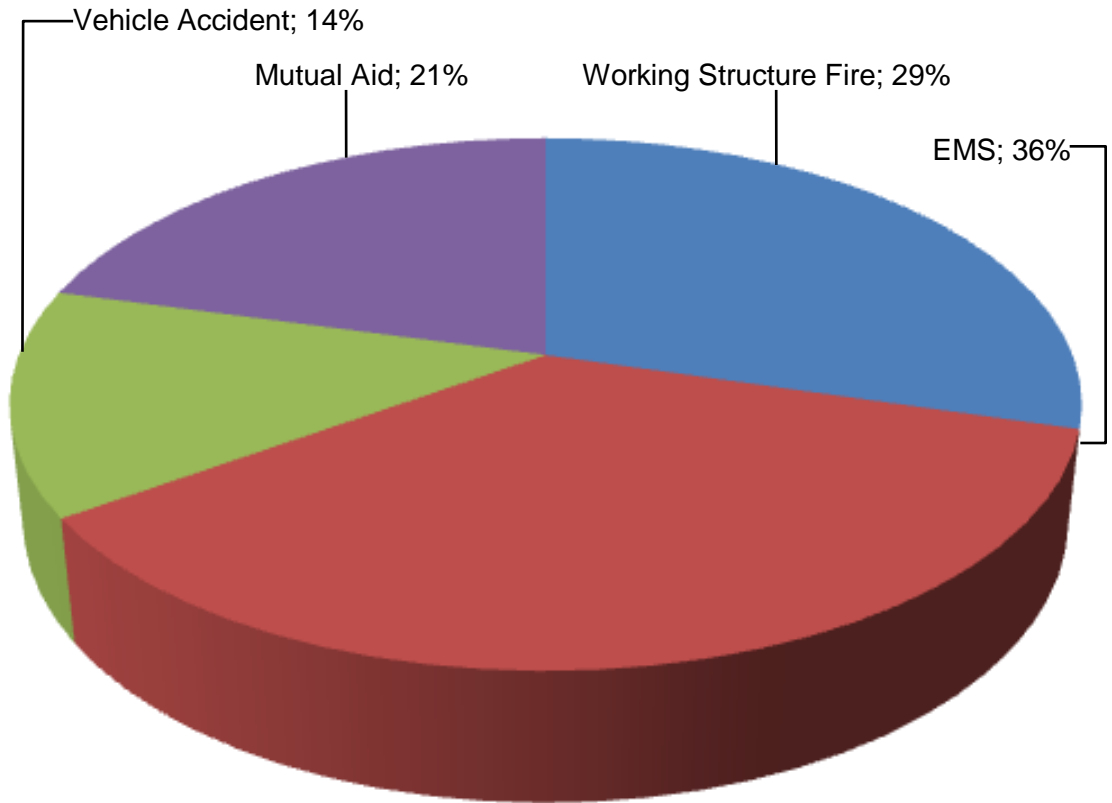
Good: Reliable and requires only routine maintenance

Excellent: Less than 10 years, minimal maintenance needed

Calls for Service

<u>Annual Calls - 2012</u>	<u>% of Calls</u>	<u># of Calls</u>
Working structure fire	29%	45
EMS	36%	55
Vehicle Accident	14%	21
Mutual Aid	21%	32
TOTAL CALLS	100%	153

**Calls for Service
Mountain View Fire Protection District
Total 153 Calls**



MUNICIPAL SERVICE REVIEW DETERMINATIONS
MOUNTAIN VIEW FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	Growth and population projection for the affected area.	The District serves a rural area of Stanislaus County. Significant growth is not anticipated at this time.
2.	The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence	No Disadvantaged Unincorporated Communities have been identified within or contiguous to the District's Sphere of Influence as defined in Section 56033.5 of the CKH Act.
3.	Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence	The District relies on volunteer labor force. A fire facilities fee study was completed in 2010 that noted that although the District's volunteers sleep at Fire Station No. 1 overnight to improve response times, there are no separate sleeping quarters. The study also recommended a facilities master plan.
4.	Financial ability of agencies to provide services	As a result of the 2010 study, a fire facilities impact fee was adopted for the District. The District also receives funding through a special assessment that was approved in 1986. Per capita revenues are below the regional average.
5.	Status of, and opportunities for, shared facilities	The District is currently involved in automatic aid with other Districts which improves efficiency and effectiveness.
6.	Accountability for community service needs, including governmental structure and operational efficiencies	The District is governed by a Board of Directors comprised of 5 members. Each Board Member is appointed by the Board of Supervisors and serve a three-year term, with a two-term limitation.
7.	Any other matter related to effective or efficient service delivery, as required by Commission policy	None at this time.

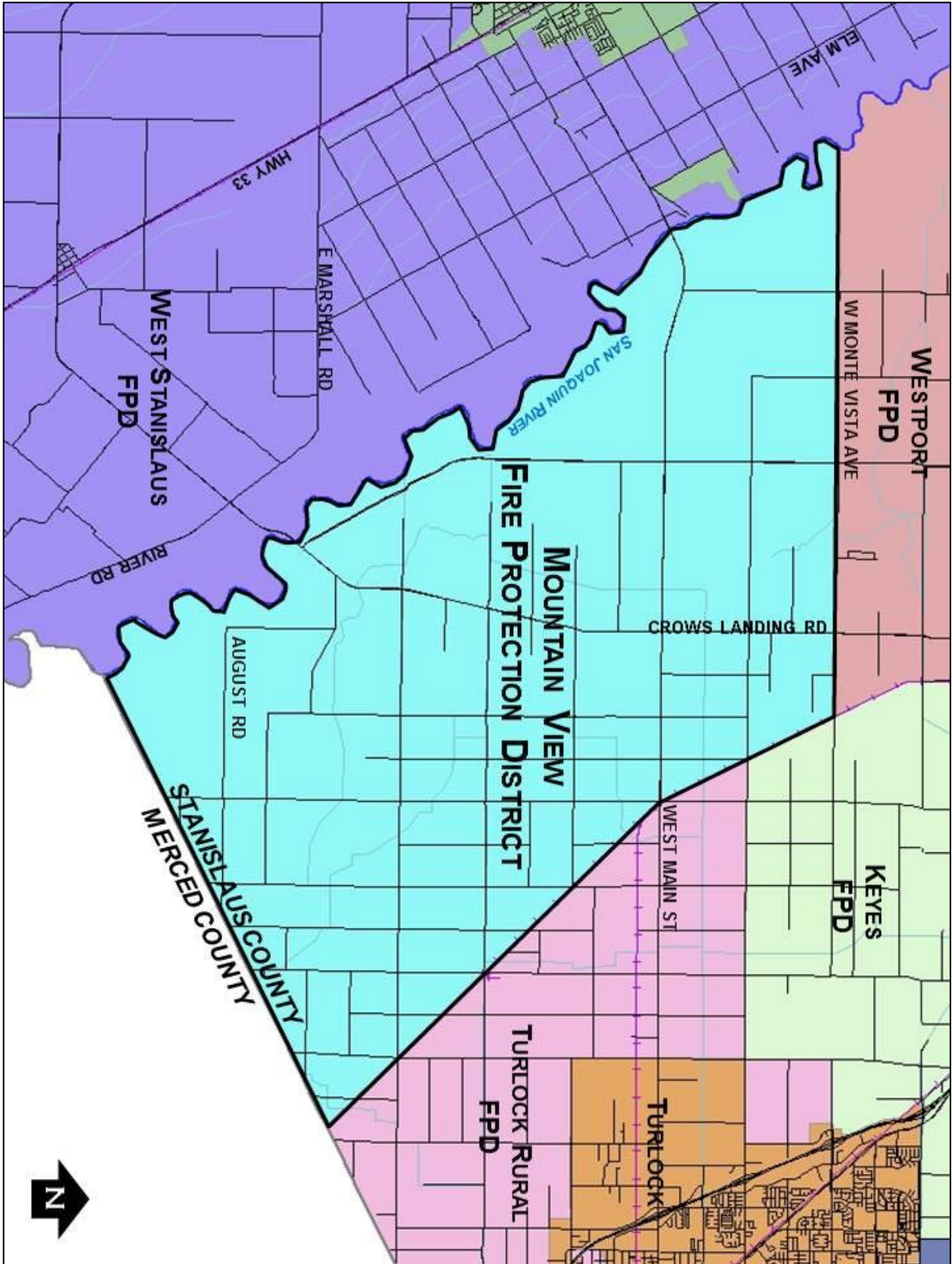
SPHERE OF INFLUENCE UPDATE DETERMINATIONS AND RECOMMENDATIONS
MOUNTAIN VIEW FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	The present and planned land uses in the area, including agricultural and open-space lands	The current area of the Mountain View Fire Protection District is approximately 31,026 acres and is generally located south of Monte Vista Avenue, between the San Joaquin River and Union Pacific Railway. Land uses within the district include agricultural and vacant land. The Stanislaus County General Plan identifies the entire area within the District's boundaries as Agriculture. This designation is not expected to change near future. Additionally, there are no changes in the planned land uses in the District as a result of this review.
2.	Present and probable need for public facilities and services in the area	No part of the District's boundary is within the Sphere of Influence of a city, therefore the District's Sphere of Influence is considered non-diminishing. Based on present and planned land uses, there is a continued need for services in the area, although growth is limited based on agricultural designations.
3.	Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide	The MSR section provides a discussion of the services provided by the District, their present capacities, and infrastructure needs. The District is currently involved in automatic aid which improves efficiency and effectiveness of services.
4.	The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency	There are no known communities of interest in the area.

<p>5. For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence</p>	<p>No Disadvantaged Unincorporated Communities have been identified within or contiguous to the District's Sphere of Influence as defined in Section 56033.5 of the CKH Act. Additional services, such as sewer and water, are provided through other special districts or by way of private systems.</p>
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RECOMMENDATION

Pursuant to Government Code Section 56425(i)(2), the Commission does hereby establish the functions and classes of services provided by the Mountain View Fire Protection District (FPD) as those specified in the California Health & Safety Code §13862. Based upon the information contained in this document, it is recommended that the Mountain View FPD Sphere of Influence be updated to affirm its current sphere, as shown on Map 9.



Map 9: Mountain View Fire Protection District Boundary and Sphere of Influence

5.8 OAKDALE RURAL FIRE PROTECTION DISTRICT

Physical Address:	1398 East F St.	Contact:	Danielle Denczek,
City/State/Zip:	Oakdale, CA 95361-4114		District Administrator
Mailing Address:	3324 Topeka St.	Phone:	209-552-3862
City/State/Zip:	Riverbank, CA 95367	Email:	denczekorfd@sbcglobal.net

SUMMARY

The Oakdale Rural Fire Protection District is located in the northern portion of Stanislaus County. The district serves the unincorporated communities of Valley Home, Knights Ferry, and the East Oakdale area. District boundaries surround the City of Oakdale; and, as such, portions are within the City of Oakdale's sphere of influence. Boundaries are adjacent to the Stanislaus Consolidated Fire Protection District and the north area of the County, which is currently an area outside any organized fire protection district boundary.

PROFILE

Board of Directors: Ryan Cope, John Bairos, Vincent Victorine, and Raymond Martin
 Qualifications: Appointed by the Board of Supervisors. Board members are required to file Conflict of Interest Disclosure Statements. Board Members do not receive compensation to attend Board meetings.

Meeting Schedule: Tentatively set for the Third Tuesday of every month at 10:00 a.m.
 Location: Fire Station #1 at 1398 East F St. in Oakdale

DISTRICT FORMATION & ATTRIBUTES

Formation Date:	1945	Area in Square Miles:	233
Population:	13,594	Average Response Time:	11-13 minutes
Fire Stations:	3	Agency Duties:	Fire protection / EMS
ISO Rating:	4/4Y		

Funding Sources (Two-Year Period)				
	<u>2013-2014</u>	<u>2013-2014</u>	<u>2014-2015</u>	<u>2014-2015</u>
	Amount	% of Total	Amount	% of Total
Property tax	\$417,785	22%	\$453,942	22%
Fire service fees/parcel tax	\$0	0%	\$0	67%
Special assessments	\$1,291,584	68%	\$1,313,926	0%
Homeowners property tax relief	\$5,948	0%	\$6,109	0%
<i>Subtotal taxes and assessments</i>	<i>\$1,715,317</i>	<i>90%</i>	<i>\$1,773,977</i>	<i>89%</i>
Development fees	\$107,518	6%	\$71,275	4%
Contracts for service	\$0	0%	\$0	0%
Interest	\$2,185	0%	\$4,185	0%
Sale of fixed assets	\$0	0%	\$2,000	0%
Other miscellaneous	\$71,983	4%	\$135,530	7%
Revenue total	\$1,897,003	100%	\$1,986,967	100%

Services Provided

Working structure fires	✓	First responder	✓
Potential structure fires	✓	Fire alarms	✓
Vegetation fires	✓	Mutual aid - provided	✓
Vehicle fires	✓	Mutual aid - received	✓
Hazardous materials response		Water rescue	✓
Auto accidents (non-rescue)	✓	Trench rescue	✓
Auto accidents (with rescue)	✓	Public assists	✓
Confined space	✓	Fire inspections	✓
Incident command operations	✓	Technical rescue	✓
Public assists	✓	Decontaminate	✓
EMS	✓	Other	

Staffing

Full-time firefighters	C	Staff certified as FF1	C
Part-time firefighters	C	Staff certified as FF2	C
Volunteer firefighters (paid)	C	Staff certified as EMT	C
Volunteer firefighters (non-paid)	C	Certified fire officers	C
Reserves	C	Sworn	C
Administrative staff	1	Non-Sworn	1
Paid full-time employees	C	Paid part time employees	1

C: Contracted

Training Compliance

NIMS 700/800	Yes	ICS 200	Yes
AB 1234 Ethics training	Yes	Board members/file 700 form	Yes

Infrastructure

<u>Station</u>	<u>Location</u>	<u>Condition</u>	<u>Apparatus</u>	<u>Staffing per Apparatus (FTE)</u>
Admin.	1398 E. F St. Oakdale	Poor	0	0
29	17700 Main St. Knights Ferry	Poor	2	C
30	13200 Valley Home Rd. Oakdale	Fair/Good	3	C

Condition

Poor: Replacement or major renovations needed

Fair: Non-routine renovations, upgrading and repairs

C: Contracted

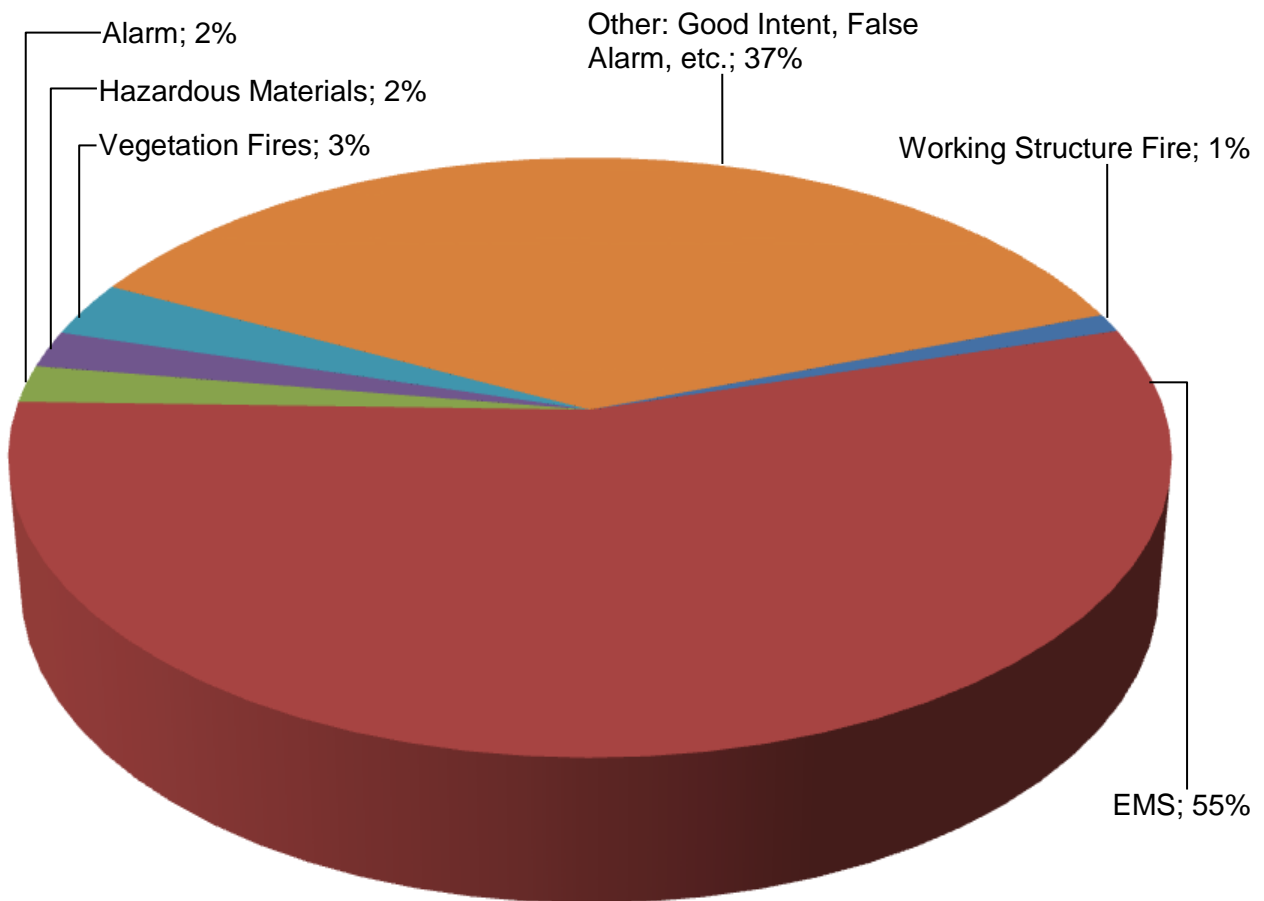
Good: Reliable and requires only routine maintenance

Excellent: Less than 10 years, minimal maintenance needed

Calls for Service

<u>Annual Calls - 2015</u>	<u>% of Calls</u>	<u># of Calls</u>
Working structure fire	1%	6
EMS	55%	736
Hazardous materials	2%	22
Alarm	2%	29
Vegetation fires	3%	44
Other: good intent false alarms, etc.	37%	489
TOTAL CALLS	100%	1326
Mutual aid provided	3%	40
Mutual aid received	1%	15

**Calls for Service
Oakdale Rural Protection District
Total 1326 Calls**



MUNICIPAL SERVICE REVIEW DETERMINATIONS
OAKDALE RURAL FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	Growth and population projection for the affected area	The District's territory includes the unincorporated communities of Valley Home, Knights Ferry, and East Oakdale. Significant growth is not anticipated in these communities. A small portion of the District's territory is currently overlapped by the City of Oakdale's Sphere of Influence, where the City projects modest growth may occur over the next 20 years.
2.	The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence	No Disadvantaged Unincorporated Communities have been identified within or contiguous to the District's Sphere of Influence as defined in Section 56033.5 of the CKH Act.
3.	Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence	The District has previously identified that its headquarters is inadequate to serve the needs District's needs. Station 29 is not designed for 24 hour a day staffing. The District needs at least one new Type III engine company and one new Type I pumper. Additionally, the District will likely need to upgrade its Rescue to a Heavy Rescue and update their breathing support systems.
4.	Financial ability of agencies to provide services	The District currently collects a special tax and fire facilities impact fees. The District remains concerned regarding the effect of potential detachments on the District's revenues. The District's reserves are less than 5% of the budget.
5.	Status of, and opportunities for, shared facilities	The District currently contracts for fire protection services with the Stanislaus Consolidated Fire Protection District (SCFPD).
6.	Accountability for community service needs, including governmental structure and operational efficiencies	The District is governed by a Board of Directors comprised of 5 members. Each Board Member is appointed by the Board of Supervisors and serves a three-year term, with a two-term limitation.

<p>7. Any other matter related to effective or efficient service delivery, as required by Commission policy</p>	<p>The District currently provides services to an area located outside its boundaries and Sphere of Influence, known as the North Area or Division 1. As this area is outside the boundaries of the District, the properties do not currently pay assessments needed to support fire protection services. The District anticipates filing a separate request to concurrently expand its Sphere of Influence and annex the North Area. Such an application would require a separate review by the Commission.</p>
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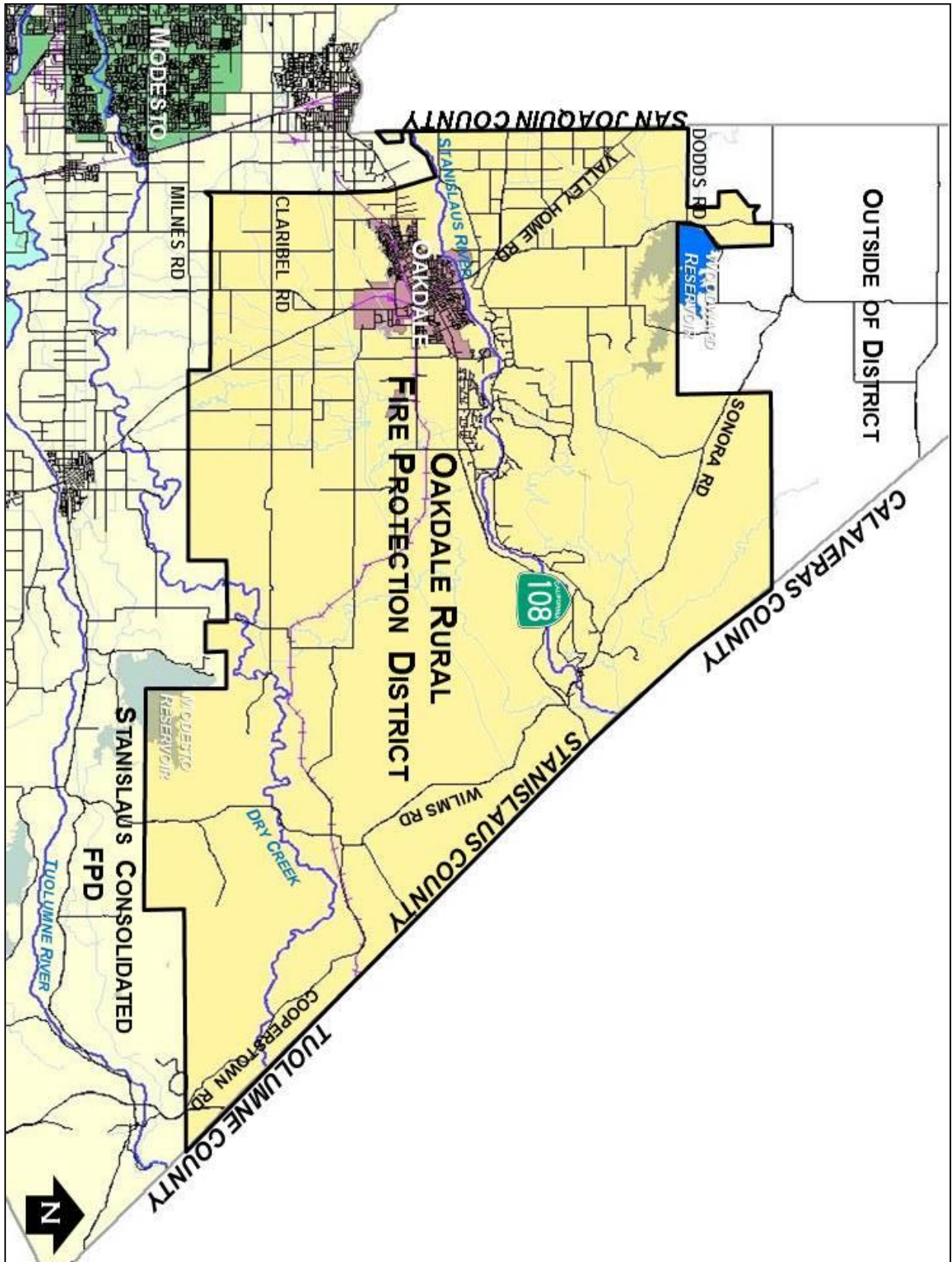
SPHERE OF INFLUENCE UPDATE DETERMINATIONS AND RECOMMENDATIONS
OAKDALE RURAL FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	The present and planned land uses in the area, including agricultural and open-space lands	The majority of the District's territory is currently designated Agriculture on the County's General Plan. The existing unincorporated communities of Valley Home, Knights Ferry, and East Oakdale, are also within the District's boundary and sphere of influence, although little to no growth is planned in these areas. A portion of the District is overlapped by the City of Oakdale's Sphere of Influence. Due to this overlap, the District has historically had what is referred to as a diminishing sphere of influence, as Commission policies generally prefer that as areas are annexed to the City of Oakdale, they are detached from the District. In 2015, an exception to this occurred, as the City and District negotiated an agreement that provided for annexation without detachment.
2.	Present and probable need for public facilities and services in the area	The need for fire protection services in the area is not expected to diminish. The District has recognized that expansion of areas around the City of Oakdale will create an increased demand for services and as such has negotiated an agreement with the City of Oakdale's Fire Department regarding future jurisdictional changes.
3.	Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide	The District's Fire Facilities Impact Free Report completed in 2003 identifies facilities and equipment needed to accommodate current and future service demands.
4.	The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency	The unincorporated communities of Valley Home, Knights Ferry, and East Oakdale may be considered communities of interest in the area. The entirety of these communities fall within the existing boundaries of the District.

5.	For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence	As there are no known disadvantaged unincorporated communities within the District's Sphere of Influence, this factor is not applicable.
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RECOMMENDATION		
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<p>Pursuant to Government Code Section 56425(i)(2), the Commission does hereby establish the functions and classes of services provided by the Oakdale Rural Fire Protection District (FPD) as those specified in the California Health & Safety Code §13862. Based upon the information contained in this document, it is recommended that the Oakdale Rural FPD Sphere of Influence be updated to affirm its current sphere, as shown on Map 10.</p>		
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Map 10: Oakdale Rural Fire Protection District Boundary and Sphere of Influence

5.9 SALIDA FIRE PROTECTION DISTRICT

Address:	4820 Salida Blvd.	Fire Chief:	Dale Skiles
Mail:	Post Office Box 1335	Email:	dskiles@salidafire.com
City/State/Zip:	Salida, CA 95368-1335	Website:	www.salidafire.com
Phone:	209-545-0365		

SUMMARY

The Salida Fire Protection District is located south of the Stanislaus River, west of McHenry Avenue, and north of Shoemake Avenue. The district is adjacent to the northwesterly portion of the city of Modesto and includes the unincorporated community of Salida, the largest in Stanislaus County. Portions of the district's boundaries are within the City of Modesto's Sphere of Influence. The district is adjacent to the Stanislaus Consolidated and Woodland Avenue Fire Protection Districts.

PROFILE

Board of Directors:	Emil Rusca, Thomas Bert, Mark Brubaker, David Boyd, and Gerald DeBoer
Qualifications:	Elected per Measure U
Meeting Schedule:	Third Tuesday of every month at 7:00 p.m.
Location:	4820 Salida Blvd. in Salida

DISTRICT FORMATION & ATTRIBUTES

Formation Date:	1942	Area in Square Miles:	42+/-
Population:	19,166	Acres:	26,764+/-
Fire Stations:	3	Average Response Time:	05:50 minutes (2015)
ISO Rating:	4/4Y	Agency Duties:	Fire Protection/EMS

Funding Sources (Two-Year Period)

	<u>2013-2014</u>	<u>2013-2014</u>	<u>2014-2015</u>	<u>2014-2015</u>
	Amount	% of Total	Amount	% of Total
Property tax	\$559,391	33%	\$626,998	48%
Fire service fees/parcel tax	\$0	0%	\$0	0%
Special assessments	\$419,892	25%	\$429,533	33%
Homeowners property tax relief	\$7,914	1%	\$8,185	1%
<i>Subtotal taxes and assessments</i>	<i>\$987,197</i>	<i>59%</i>	<i>\$1,064,716</i>	<i>82%</i>
Development fees	\$36,516	2%	\$58,020	4%
Contracts for service	\$0	0%	\$0	0%
Interest	\$4,127	0%	\$2,670	0%
Sale of fixed assets	\$0	0%	\$0	0%
Other miscellaneous	\$657,847	39%	\$180,040	14%
Revenue total	\$1,685,687	100%	\$1,305,446	100%

Services Provided

Working structure fires	✓	First responder	✓
Potential structure fires	✓	Fire alarms	✓
Vegetation fires	✓	Mutual aid - provided	✓
Vehicle fires	✓	Mutual aid - received	✓
Hazardous materials response	✓	Water rescue	✓
Auto accidents (non-rescue)	✓	Trench rescue	✓
Auto accidents (with rescue)	✓	Public assists	✓
Confined space	✓	Fire inspections	✓
Incident command operations	✓	Technical rescue	✓
Public assists	✓	Decontaminate	✓
EMS	✓	Other	

Staffing

Full-time firefighters	6	Staff certified as FF1	15
Part-time firefighters	N/A	Staff certified as FF2	8
Volunteer firefighters (paid)	N/A	Staff certified as EMT	17
Volunteer firefighters (non-paid)	N/A	Certified fire officers	3
Reserves	25	Sworn	31
Administrative staff	1	Non-Swon	1
Paid full-time employees	7	Paid part time employees	N/A

Training Compliance

NIMS 700/800	Yes	ICS 200	Yes
AB 1234 Ethics training	Yes	Board members/file 700 form	Yes

Infrastructure

<u>Station</u>	<u>Location</u>	<u>Condition</u>	<u>Apparatus</u>	<u>Staffing per Apparatus (FTE)</u>
1	4820 Salida Blvd.	Good	E-12, B-12, R-12, WT-12	2/0
2	1330 Ladd Rd.	Fair	E-13, CP-1	Unstaffed
3	5551 Ciccarelli Rd.	Excellent	E-14, G-14	Unstaffed

Condition

Poor: Replacement or major renovations needed

Fair: Non-routine renovations, upgrading and repairs

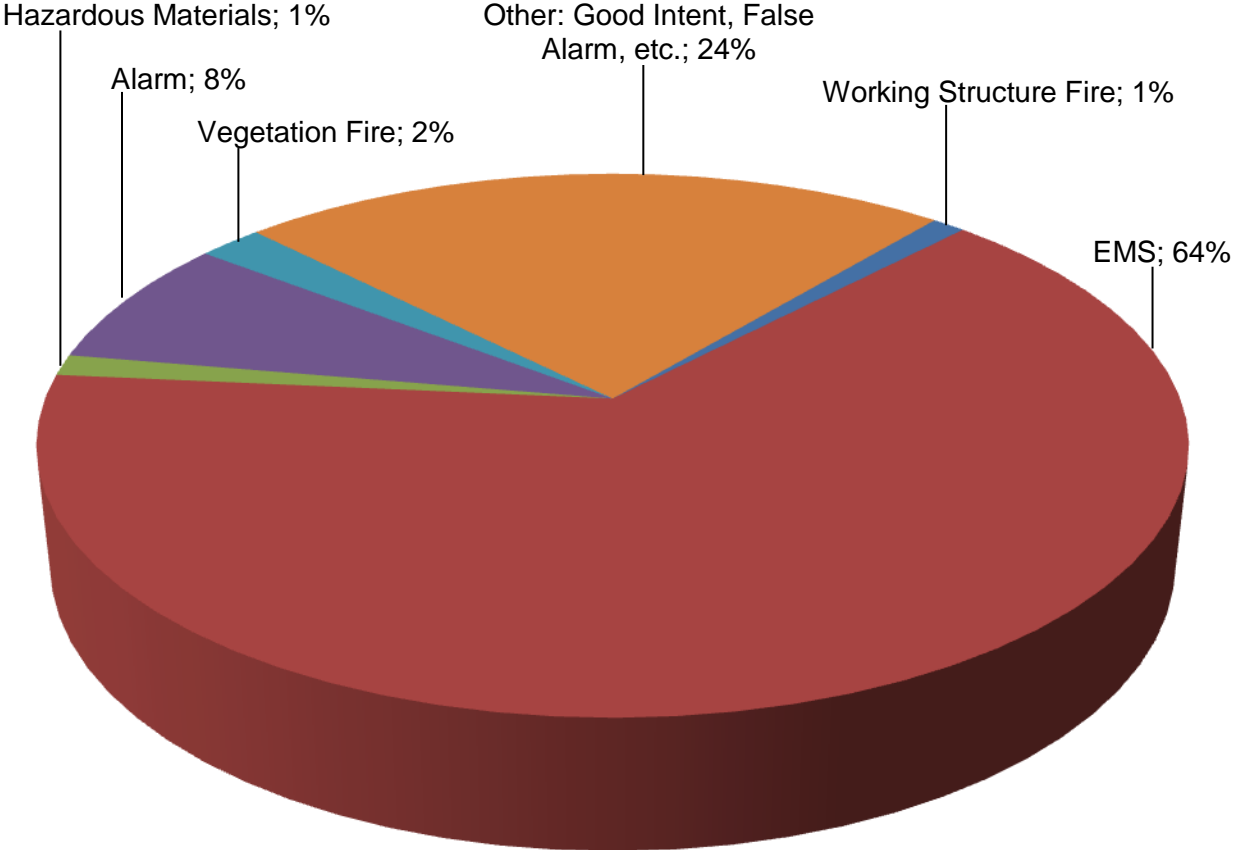
Good: Reliable and requires only routine maintenance

Excellent: Less than 10 years, minimal maintenance needed

Calls for Service

<u>Annual Calls 2015</u>	<u>% of Calls</u>	<u># of Calls</u>
Working structure fire	1%	15
EMS	64%	877
Hazardous materials	1%	17
Alarm	8%	105
Vegetation fires	2%	29
Other: good intent false alarms, etc.	24%	322
Mutual aid provided	1%	9
Mutual aid received	2%	22
TOTAL CALLS	100%	1,365

**Calls for Service
Salida Fire Protection District
Total 1,365 Calls**



MUNICIPAL SERVICE REVIEW DETERMINATIONS
SALIDA FIRE PROTECTION DISTRICT

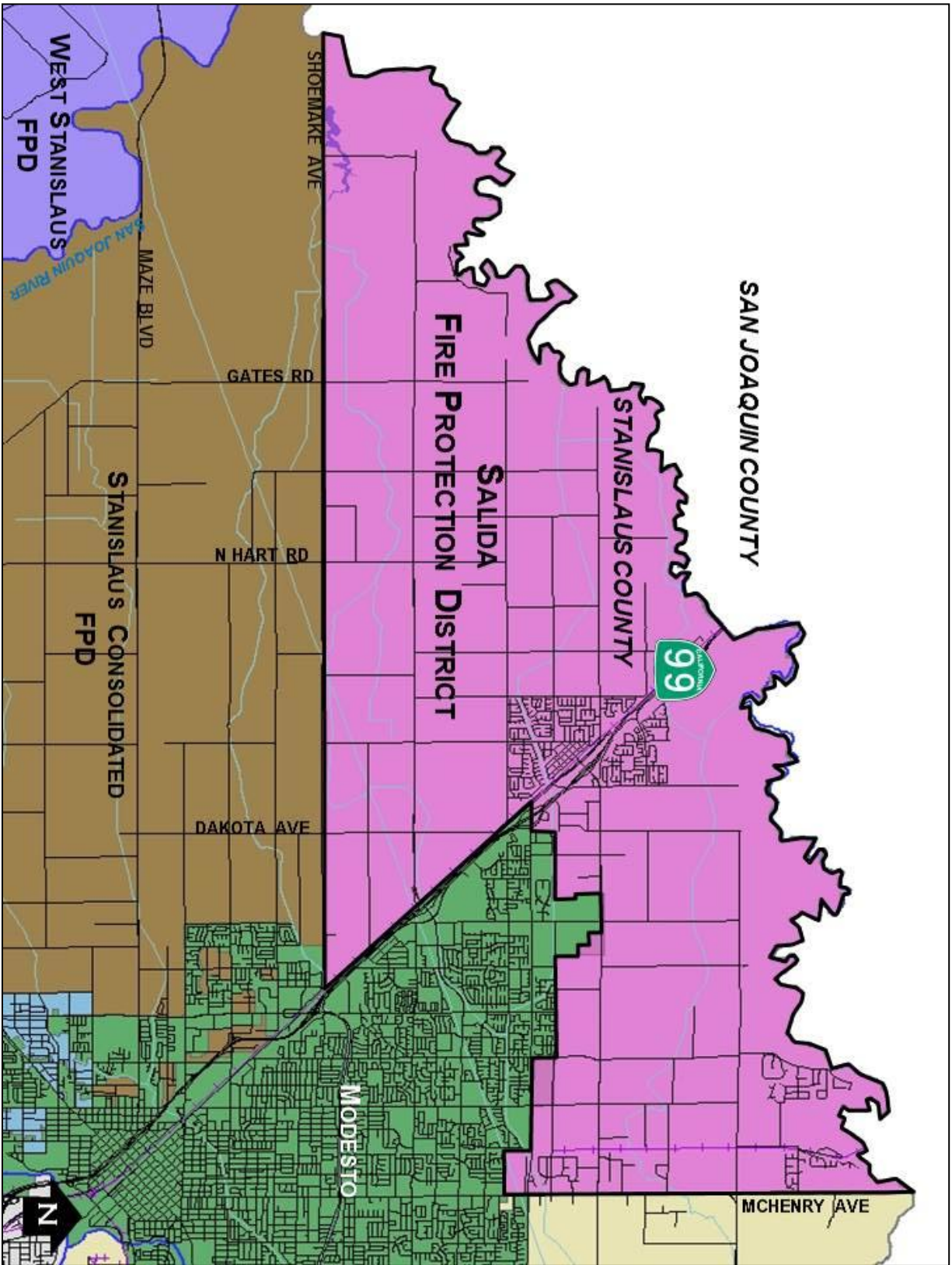
FACTORS TO BE ADDRESSED	DETERMINATION
1. Growth and population projection for the affected area	Portions of the District south of Kiernan Avenue, including the North County Corridor, are within the City of Modesto Sphere of Influence. The rest of the District, including the urban area of Salida and Del Rio are not (though the urban area is identified in the City's General Plan). Annexations and land detachment by the City of Modesto poses a threat to the continued financial health of the District. Salida Fire has stated it is taking an active role in trying to protect its interests, and is interested in examining alternatives that protect both the City and the District. These efforts will require the active support of the County and LAFCO. To date the City of Modesto and Salida Fire have in place a revenue-sharing agreement, which supports annexation without detachment.
2. The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence	No Disadvantaged Unincorporated Communities have been identified within or contiguous to the District's Sphere of Influence as defined in Section 56033.5 of the CKH Act.
3. Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence	It is uncertain when full build-out of the Salida Community Plan will occur, however, until such time; services will continue to be needed at the current demand. Development of the area and intensity of land use will increase calls and workload. The District is closely monitoring plans for growth in the area and addresses the probable need for facilities and services in its Fire Service Master / Strategic Plan (Dec. 2004) and Fire Facilities Impact Fee Study (February 13, 2008). The District put into service a new Type-I fire engine in 2013 which replaced a 13 year old engine. The fire station located at 4820 Salida Boulevard is scheduled to be renovated and modernized in 2016.
4. Financial ability of agencies to provide services.	The District continues to see only a very moderate increase in property tax revenues from year to year. A fire benefit assessment is in place to help support the staffing of one fire station with two fulltime personnel, approximately 25 volunteers and operating

	costs. In 2015, a Proposition 218 vote was taken asking property owners to approve an annual fire assessment increase to support staffing two fire stations 24/7. The results of the vote were 48%-yes / 52%-no. As a result, only one fire station continues to be staffed full-time. Development fees are collected at the time of construction, which are to be expended to new or additional facilities, and equipment that are a direct result of new development. All parcels being re-zoned and proposed for construction are required to enter into a community facilities district to assist in funding the additional services necessary to support development.	
5.	Status of, and opportunities for, shared facilities.	District facilities are often utilized for public meetings and in support of fire and law enforcement activities.
6.	Accountability for community service needs, including governmental structure and operational efficiencies.	The District is governed by a Board of Directors comprised of 5 members. Each Board Member is elected and must reside within the boundaries of the District. Directors serve one 4-year term.
7.	Any other matter related to effective or efficient service delivery, as required by Commission policy.	None at this time.

SPHERE OF INFLUENCE UPDATE DETERMINATIONS AND RECOMMENDATIONS
SALIDA FIRE PROTECTION DISTRICT

FACTORS TO BE ADDRESSED	DETERMINATION
<p>1. The present and planned land uses in the area, including agricultural and open-space lands</p>	<p>The current area of the Salida Fire Protection District is approximately 26,764 acres and is generally located south of the Stanislaus River, west of McHenry Avenue, and north of Shoemake Avenue. The District includes the communities of Salida, Del Rio, the rural community of Wood Colony and a portion of area located within the Modesto Sphere of Influence (SOI). Land uses within the District include existing residential, commercial, and industrial uses, as well as agricultural and vacant land. The Stanislaus County General Plan identifies the majority of the area as agriculture, with more urbanized designations within the community of Salida and the North McHenry area. The vast majority of new development in the District is expected to occur in the Salida Community Plan area, which allows for residential, commercial, industrial, and business park development on lands currently designated agriculture, adjacent to the existing unincorporated community of Salida. There are no changes in the planned land uses in the District as a result of this review. The responsibility for land use decisions within the District boundaries is retained by Stanislaus County.</p>
<p>2. Present and probable need for public facilities and services in the area</p>	<p>Part of the District's boundary is within the Sphere of Influence of a city, therefore the District's Sphere of Influence is considered diminishing. It is uncertain when full build-out of the Salida Community Plan will occur. However and until such time, services will continue to be provided supporting the current level of service. Development of the area and intensity of land use will increase calls and workload. The District is closely monitoring plans for growth in the area and addresses the probable need for facilities and services in its Fire Service Master / Strategic Plan (Dec. 2004) and Fire Facilities Impact Fee Study (February 13, 2008). The District remains proactive in its plans to address growth and increased demand in the area.</p>

3. Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide	The MSR section provides a discussion of the services provided by the District, their present capacities, and infrastructure needs. The District is currently staffed with volunteers and full-time personnel. A "Fire Facilities Impact Fee Study" was completed in early 2008, which has led to an amendment to the District's fees imposed on new development in the area.
4. The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency	As mentioned, the District includes the community of Salida, which is expected to experience significant growth. The District also includes the Del Rio area, which is expected to experience a small amount of growth on the remaining lots in the area. The District also includes the west side of the North McHenry corridor, which contains a variety of Planned Development and Planned Industrial designations, most of which fall within the Sphere of Influence of Modesto. Annexation without detachment is of utmost interest to the District.
5. For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence	No Disadvantaged Unincorporated Communities have been identified within or contiguous to the District's Sphere of Influence as defined in Section 56033.5 of the CKH Act. Additional services, such as sewer and water, are provided through other special districts or by way of private systems.
RECOMMENDATION	
Pursuant to Government Code Section 56425(i)(2), the Commission does hereby establish the functions and classes of services provided by the Salida Fire Protection District (FPD) as those specified in the California Health & Safety Code §13862. Based upon the information contained in this document, it is recommended that the Salida FPD Sphere of Influence be updated to affirm its current sphere, as shown on Map 11.	



Map 11: Salida Fire Protection District Boundary and Sphere of Influence

5.10 STANISLAUS CONSOLIDATED FIRE PROTECTION DISTRICT

Address: 3324 Topeka St.
City/Zip/State: Riverbank, CA 95367
Phone: 209-869-7470

Acting Fire Chief: Michael Wapnowski
Contact: Carissa Higginbotham
Email: chigginbotham@scfpd.us
Website: www.scfpd.us

SUMMARY

The Stanislaus Consolidated Fire Protection District is located in the central to eastern portion of Stanislaus County. The District stretches from the eastern edge of McHenry Avenue east to the county lines of Tuolumne, Mariposa and Merced. The District also touches the southern edge of San Joaquin County. The District services the cities of Riverbank and Waterford, as well as the unincorporated communities of Empire, Hickman, and La Grange. It also includes portions of the Stanislaus and Tuolumne rivers as well as Turlock and Modesto Reservoirs. The District includes territory within the City of Modesto's Sphere of Influence, including the Beard Industrial Tract, the Airport Neighborhood, and Empire. The Stanislaus Consolidated Fire Protection District was formed in 1995 with the consolidation of the Riverbank, Empire, Waterford-Hickman Fire Protection Districts and Stanislaus County Fire Department. The District boundaries are adjacent to the City of Modesto, City of Oakdale, City of Ceres as well as the Fire Protection Districts of Salida, Hughson, Oakdale and Denair.

PROFILE

Board of Directors: Dave Woods, Michelle Guzman, Shayne Strasser, Steven Green and Susan Larson-Zanker

Qualifications: Riverbank and Waterford City Councils each appoint one (1). Stanislaus County Board of Supervisors appoint one (1) from Empire area, one (1) from District 1 and one (1) from District 2. Board members are required to file Conflict of Interest Disclosure Statements. Board members receive \$100.00 per meeting.

Meeting Schedule: Second Thursday of each month at 6:00 p.m.

Location: 3324 Topeka St. in Riverbank, California 95367



DISTRICT FORMATION & ATTRIBUTES

Formation Date:	1995	Area in Square Miles:	217
Population:	46,444	Average Response Time:	8:28 minutes
Fire Stations:	6	Agency Duties:	Fire Protection
ISO Rating:	4/4Y		

Funding Sources (Two-Year Period)

	<u>2014-2015</u>	<u>2014-2015</u>	<u>2015-2016</u>	<u>2015-2016</u>
	<u>Amount</u>	<u>% of Total</u>	<u>Amount</u>	<u>% of Total</u>
Property tax	\$2,588,556	21%	\$2,671,005	20%
Fire service fees/parcel tax	\$0	0%	\$253	0%
Special assessments	\$6,025,321	48%	\$6,387,054	48%
Homeowners property tax relief	\$0	0%	\$30,000	0%
<i>Subtotal taxes and assessments</i>	<i>\$8,613,877</i>	<i>68%</i>	<i>\$9,058,312</i>	<i>68%</i>
Development fees	\$74,954	1%	\$0	0%
Contracts for service	\$3,306,393	26%	\$3,474,017	26%
Interest	\$0	0%	\$50,000	1%
Sale of fixed assets	\$0	0%	\$0	0%
Other miscellaneous	\$630,921	5%	\$642,000	5%
Revenue total	\$12,626,145	100%	\$13,224,329	100%

Services Provided

Working structure fires	✓	First responder	✓
Potential structure fires	✓	Fire alarms	✓
Vegetation fires	✓	Mutual aid - provided	✓
Vehicle fires	✓	Mutual aid - received	✓
Hazardous materials response	✓	Water rescue	✓
Auto accidents (non-rescue)	✓	Trench rescue	✓
Auto accidents (with rescue)	✓	Public assists	✓
Confined space	✓	Fire inspections	✓
Incident command operations	✓	Technical rescue	✓
Public assists	✓	Decontaminate	✓
EMS	✓	Other	

Staffing

Full-time firefighters	76	Staff certified as FF1	76
Part-time firefighters	0	Staff certified as FF2	62
Volunteer firefighters (paid)	0	Staff certified as EMT	76
Volunteer firefighters (non-paid)	10	Certified fire officers	42
Reserves	0	Sworn	76
Administrative staff	3	Non-Swon	8
Paid full-time employees	81	Paid part time employees	3

Training Compliance

NIMS 700/800	Yes	ICS 200	Yes
AB 1234 Ethics training	Yes	Board members/file 700 form	Yes

Infrastructure

<u>Station</u>	<u>Location</u>	<u>Condition</u>	<u>Apparatus</u>	<u>Staffing per Apparatus (FTE)</u>
Admin	3324 Topeka St. Riverbank	Fair	0	0
21	461 Mitchell Rd. Modesto	Fair	4	3
22	4845 Yosemite Blvd. Modesto	Good	3	4
23	7737 Yosemite Blvd. Modesto	Good	3	3
24	321 E St. Waterford	Poor	4	3
25	30198 Main St. La Grange	Poor	1	0
26	3318 Topeka St. Riverbank	Fair	5	3

Condition

Poor: Replacement or major renovations needed

Fair: Non-routine renovations, upgrading and repairs

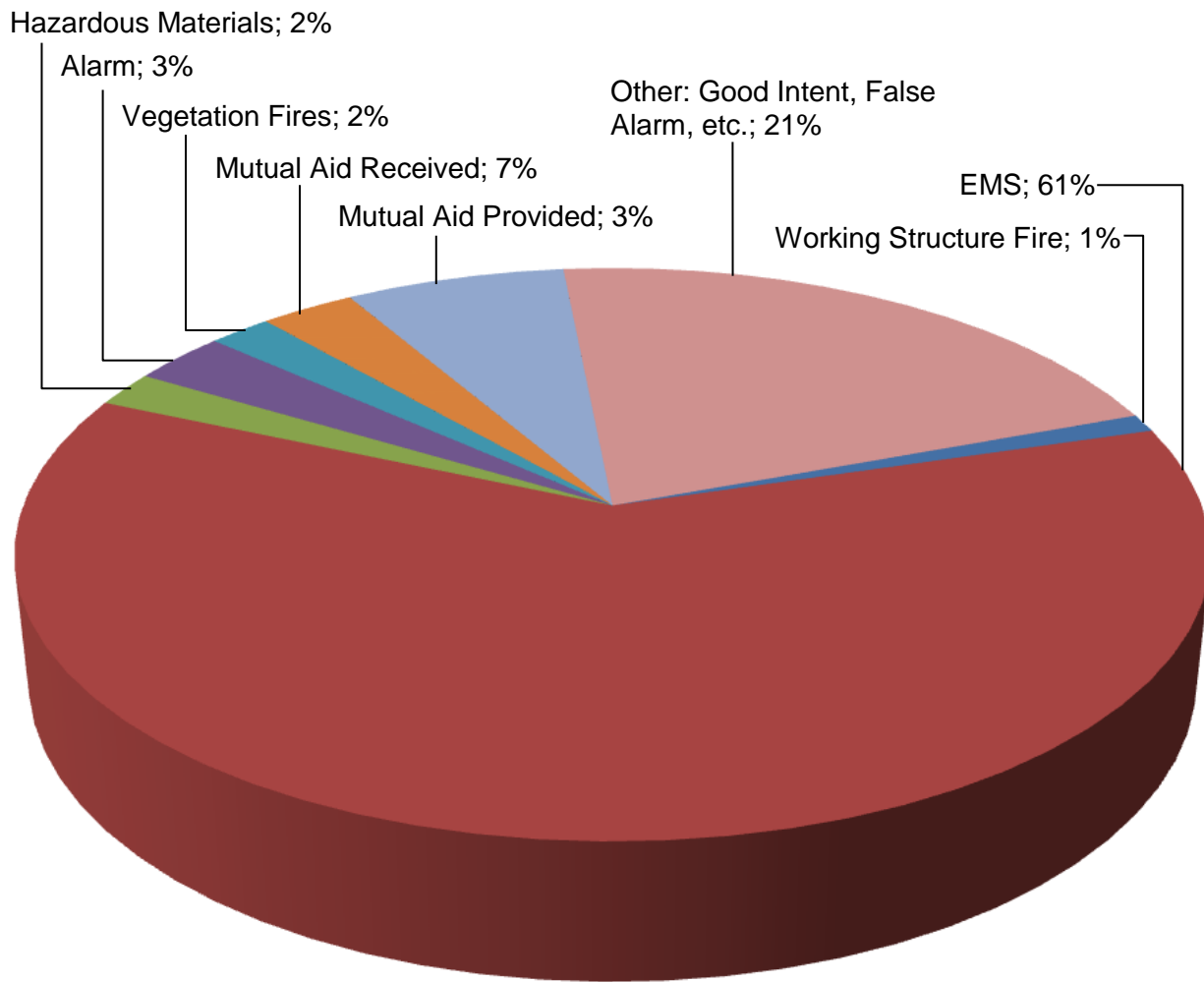
Good: Reliable and requires only routine maintenance

Excellent: Less than 10 years, minimal maintenance needed

Calls for Service

<u>Annual Calls - 2015</u>	<u>% of Calls</u>	<u># of Calls</u>
Working structure fire	1%	38
EMS	61%	2,718
Hazardous materials	2%	72
Alarm	3%	149
Vegetation fires	2%	106
Mutual aid provided	3%	120
Mutual aid received	7%	302
Other: good intent false alarms, etc.	21%	957
TOTAL CALLS	100%	4,462

**Calls for Service
Stanislaus Consolidated Fire Protection District
Total 4,462 Calls**



MUNICIPAL SERVICE REVIEW DETERMINATIONS
STANISLAUS CONSOLIDATED FIRE PROTECTION DISTRICT

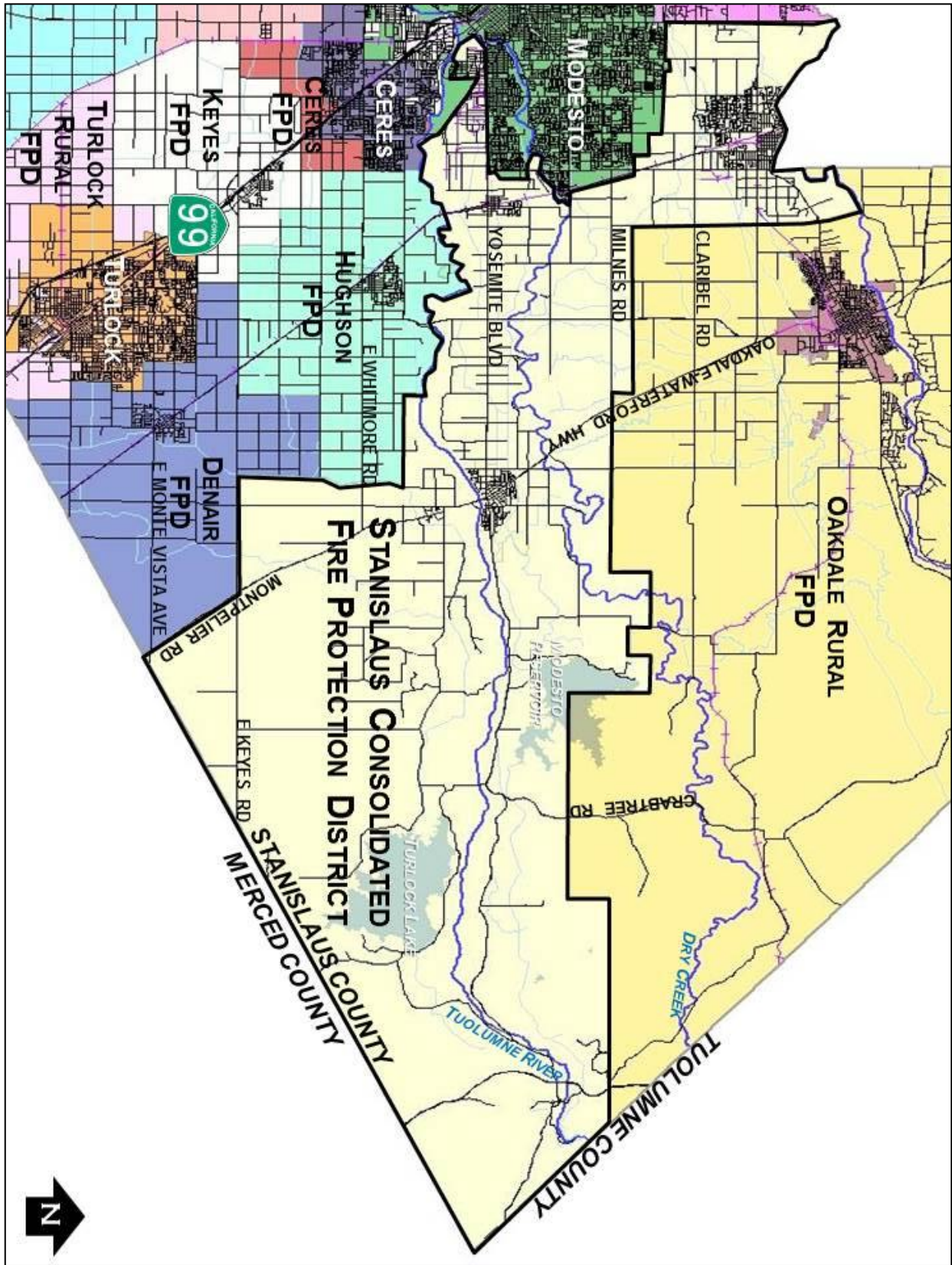
	FACTORS TO BE ADDRESSED	DETERMINATION
1.	Growth and population projection for the affected area	Portions of the District are overlapped by the spheres of influence of the City of Modesto, City of Riverbank and City of Waterford. The majority of growth within the District is in the Riverbank area.
2.	The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence	Based on annual median household income, the Airport Neighborhood in the City of Modesto area and the town of Empire are identified as a Disadvantaged Unincorporated Community (DUC) as defined in Section 56033.5 of the Cortese-Knox-Hertzberg Act of 2000. No additional DUCs have been identified within or contiguous to the District's sphere of influence
3.	Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence	The District has identified concerns related to the impact of new growth on its present and future facilities. The District has stated that it does not currently collect sufficient development impact, or mitigation, fee revenue to fund capital expenditures required to serve new development. Such fees would need to be implemented in order to serve new development within the District. The District is in the process of working on a plan to identify any future infrastructure, fire station and capital equipment needs that would be required to serve future development and will actively pursue mitigation measures to ensure a high level of fire protection is available for all current and future demands in the District.
4.	Financial ability of agencies to provide services	The District collects development fees that are used to upgrade and improve equipment, apparatus, and facilities. A benefit assessment was passed by voters in 2005 that created various assessment rates for different occupancies and land uses throughout the District. The District's Benefit Assessment is the main source of revenue for the ability to provide services. The District is exploring potential Community Facilities Districts (CFDs) and additional revenue streams to provide services within future growth areas of the District.

5.	Status of, and opportunities for, shared facilities	In 2014, the District entered into a contract for service with Oakdale Fire Protection District and Oakdale City to provide fire protection services. The contract provides all aspects of fire services including administration, fire prevention services, training and emergency response. Also, in November 2015, the District implemented its Resource Sharing Borderless Boundaries for Emergency Response Program. This program provides the closest resource dispatching concept regardless of the jurisdiction. Participating agencies include Stanislaus Consolidated Fire Protection District, Modesto Fire Department, Ceres Fire Department and Turlock City Fire Department. As the program moves forward into the future, the participating agencies will be furthering our efficiencies of the program in the areas of joint training programs, centralized purchasing and procurement as well as joint facilities within service areas that closely border each other.
6.	Accountability for community service needs, including governmental structure and operational efficiencies	The District is governed by a Board of Directors comprised of 5 members. One Director is appointed by the City of Riverbank, One is Directed by the City of Waterford, One is appointed by the Board of Supervisors and must reside in the old Empire Fire Protection District and two public members-at-large that reside within the district and are appointed by the Board of Supervisors. Each Director serves a 2-year term with a limit of 2 terms.
7.	Any other matter related to effective or efficient service delivery, as required by Commission policy	None at this time.

SPHERE OF INFLUENCE UPDATE DETERMINATIONS AND RECOMMENDATIONS
STANISLAUS CONSOLIDATED FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	The present and planned land uses in the area, including agricultural and open-space lands	The current area of the Stanislaus Consolidated Fire Protection District is approximately 217 square miles (or 138,590 acres) and is generally located in the portion of the County stretching from McHenry Avenue to the Stanislaus-Merced-Tuolumne-Calaveras County Lines. The District was formed in 1995, as a consolidation of the former Riverbank, Empire, and Waterford-Hickman Fire Protection Districts. It includes the cities of Riverbank and Waterford, as well as the unincorporated communities of Empire, Hickman, and La Grange. The District's boundary also includes Turlock Lake and portions of the Modesto Reservoir. Land uses within the District include agricultural and vacant land, as well existing residential, commercial, and industrial areas. The Stanislaus County General Plan identifies the majority of the area as agriculture, while more urbanized designations fall in the community areas and City's General Plans. There are no changes in the planned land uses in the District as a result of this review. The responsibility for land use decisions within the District boundaries is retained by Stanislaus County, and the cities of Riverbank and Waterford.
2.	Present and probable need for public facilities and services in the area	Until such time as the cities of Riverbank and Waterford annex the lands within their Spheres of Influence, services will continue to be needed at the current service demand. Annexation of these areas and intensity of land use in the area will increase the District's calls for service as well as workload. Due to the District's diminishing sphere, annexation of those areas overlapped by the City of Modesto's Sphere of Influence, have historically led to detachments from the District and a loss of revenues in the affected area. The District has stated its intent to seek alternative arrangements, including non-detachment and revenue-sharing agreements for future annexations.

3.	Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide	The MSR section provides a discussion of the services provided by the District, their present capacities, and infrastructure needs. The District drafted a fire suppression assessment report in 2004 and subsequently obtained a voter-approved special fire assessment in 2005. The District is currently staffed with full-time personnel and volunteers.
4.	The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency	As stated above, the District covers the cities of Riverbank and Waterford, as well as three unincorporated areas. Within the portion of the District that overlaps the City of Modesto Sphere of Influence is located an industrial park known as the Beard Industrial Tract, which can also be considered a community of interest.
5.	For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence	The Airport Neighborhood and town of Empire are identified as Disadvantaged Unincorporated Communities (DUCs) as defined in Section 56033.5 of the Cortese-Knox-Hertzberg Act of 2000. The District will need to relocate the Empire Fire Station within that service area to maintain adequate service once future upgrades and widening occurs to State Route 132 / Yosemite Blvd. Additional Fires Stations will need to be placed within the Riverbank Service Area particularly on the West side of Oakdale Road and on the East side of Claus Road once these areas have been approved for annexation and future development is approved. Additional services, such as sewer and water are provided through other special districts or by way of private systems.
RECOMMENDATION		
Pursuant to Government Code Section 56425(i)(2), the Commission does hereby establish the functions and classes of services provided by the Stanislaus Consolidated Fire Protection District (FPD) as those specified in the California Health & Safety Code §13862. Based upon the information contained in this document, it is recommended that the Stanislaus Consolidated FPD Sphere of Influence be updated to affirm its current sphere, as shown on Map 12.		



Map 12: Stanislaus Consolidated Fire Protection District Boundary and Sphere of Influence

5.11 TURLOCK RURAL FIRE PROTECTION DISTRICT

Address: 690 W. Canal Dr. Fire Chief: Rick Fortado
 City/State/Zip: Turlock, CA 95380-3821 Email: trfd1@hotmail.com
 Phone: 209-632-3953

SUMMARY

The Turlock Rural Fire Protection District is located south and west of the City Turlock, stretching to the Stanislaus-Merced County line. The district includes territory which is within the City of Turlock's Sphere of Influence. The District is adjacent to the Keyes, Denair, and Mountain View Fire Protection Districts.

PROFILE

Board of Directors: Brad Koehn, Brian Genzoli, Allen Peterson, Frank Buster Lucas and a vacant position
 Qualifications: Appointed by the Board of Supervisors. Board members are required to file Conflict of Interest Disclosure Statements. Board members do not receive compensation to attend Board meetings.
 Meeting Schedule: Second Tuesday of each month at 6:00 a.m.
 Location: Latif's Restaurant on Golden State Blvd. in Turlock

DISTRICT FORMATION & ATTRIBUTES

Formation Date: 1958 Area in Square Miles: 19.2
 Population: 5,038 Average Response Time: 6 minutes
 Fire Stations: 1 Agency Duties: Fire Protection
 ISO Rating: 4/4Y

Funding Sources (Two-Year Period)				
	<u>2013-2014</u>	<u>2013-2014</u>	<u>2014-2015</u>	<u>2014-2015</u>
	Amount	% of Total	Amount	% of Total
Property tax	\$121,469	50%	\$135,159	61%
Fire service fees/parcel tax	\$0	0%	\$0	0%
Special assessments	\$89,847	37%	\$1,826	1%
Homeowners property tax relief	\$1,744	1%	\$0	0%
<i>Subtotal taxes and assessments</i>	<i>\$213,060</i>	<i>87%</i>	<i>\$0</i>	<i>0%</i>
Development fees	\$0	0%	\$0	0%
Contracts for service	\$0	0%	\$84,059	38%
Interest	\$1,496	1%	\$0	0%
Sale of fixed assets	\$0	0%	\$0	0%
Other miscellaneous	\$29,812	12%	\$0	0%
Revenue total	\$244,368	100%	\$221,044	100%

Services Provided

Working structure fires	✓	First responder	✓
Potential structure fires	✓	Fire alarms	✓
Vegetation fires	✓	Mutual aid - provided	✓
Vehicle fires	✓	Mutual aid - received	✓
Hazardous materials response	✓	Water rescue	
Auto accidents (non-rescue)	✓	Trench rescue	
Auto accidents (with rescue)	✓	Public assists	✓
Confined space		Fire inspections	✓
Incident command operations	✓	Technical rescue	✓
Public assists	✓	Decontaminate	✓
EMS	✓	Other	

Staffing

Full-time firefighters	0	Staff certified as FF1	5
Part-time firefighters	0	Staff certified as FF2	5
Volunteer firefighters (paid)	2	Staff certified as EMT	5
Volunteer firefighters (non-paid)	26	Certified fire officers	0
Reserves	0	Sworn	20
Administrative staff	0	Non-Sworn	0
Paid full-time employees	0	Paid part time employees	0

Training Compliance

NIMS 700/800	Yes	ICS 200	Yes
AB 1234 Ethics training	Yes	Board members/file 700 form	Yes

Infrastructure

<u>Station</u>	<u>Location</u>	<u>Condition</u>	<u>Apparatus</u>	<u>Staffing per Apparatus (FTE)</u>
1	690 W. Canal Dr. Turlock	Good	Good	Good

Condition

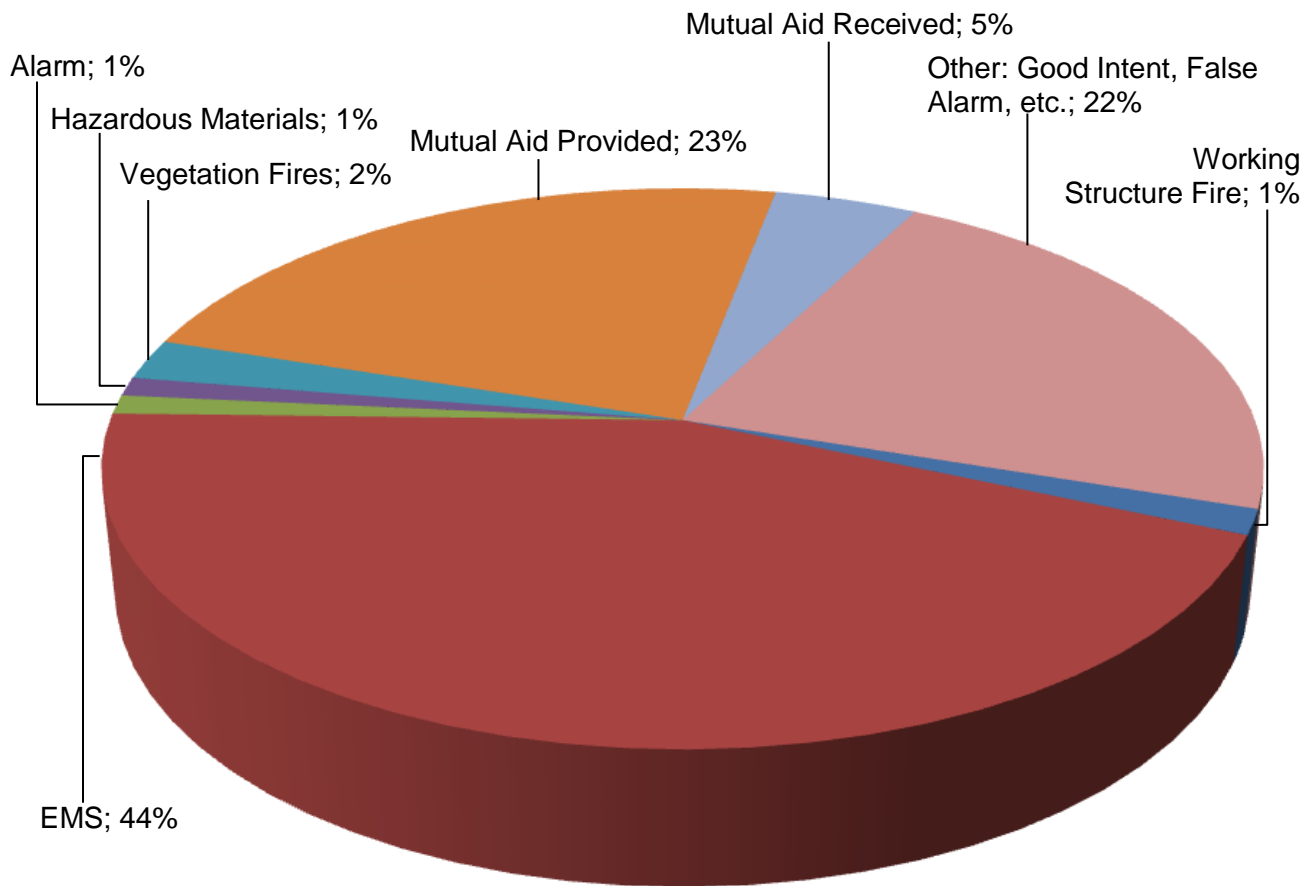
Poor: Replacement or major renovations needed
 Fair: Non-routine renovations, upgrading and repairs

Good: Reliable and requires only routine maintenance
 Excellent: Less than 10 years, minimal maintenance needed

Calls for Service

<u>Annual Calls - 2015</u>	<u>% of Calls</u>	<u># of Calls</u>
Working structure fire	1%	8
EMS	44%	243
Hazardous materials	1%	6
Alarm	1%	6
Vegetation fires	2%	13
Mutual aid provided	23%	128
Mutual aid received	5%	26
Other: good intent false alarms, etc.	22%	123
TOTAL CALLS	100%	553

**Calls for Service
Turlock Rural Fire Protection District
Total 553 Calls**



MUNICIPAL SERVICE REVIEW DETERMINATIONS
TURLOCK RURAL FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	Growth and population projection for the affected area	Portions of the District are within the City of Turlock SOI. At this time, significant growth is not anticipated within the district.
2.	The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence	Although the Census data identifies lower income areas within the District, no specific Disadvantaged Unincorporated Communities have been identified within or contiguous to the District's Sphere of Influence as defined in Section 56033.5 of the CKH Act.
3.	Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence	The District is not currently collecting development fees. The District's headquarters were remodeled in 1998. The District recently purchased an adjacent parcel in advance of expansion opportunities at its current location. No additional stations or vehicles are planned at this time.
4.	Financial ability of agencies to provide services	The District's per capita revenues are below the regional average and it relies on a volunteer labor force.
5.	Status of, and opportunities for, shared facilities	None at this time.
6.	Accountability for community service needs, including governmental structure and operational efficiencies	The District is governed by a Board of Directors comprised of 5 members. Each Board Member is appointed by the Board of Supervisors and serve a three-year term, with a two-term limitation.
7.	Any other matter related to effective or efficient service delivery, as required by Commission policy.	None at this time.

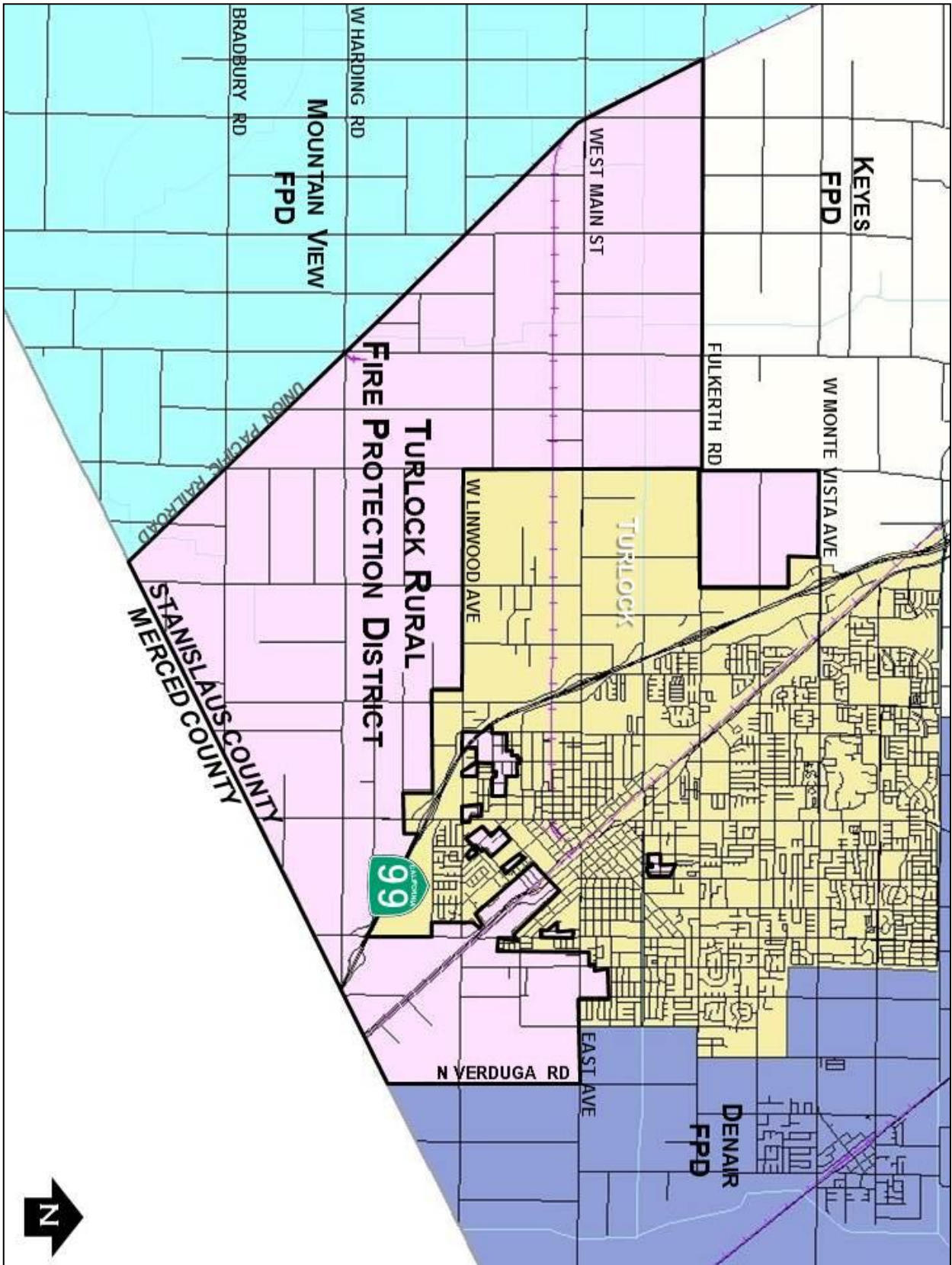
SPHERE OF INFLUENCE UPDATE DETERMINATIONS AND RECOMMENDATIONS
TURLOCK RURAL FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	The present and planned land uses in the area, including agricultural and open-space lands	The current area of the Turlock Rural Fire Protection District is approximately 12,266 acres and is generally located to the south and west of the City of Turlock. A portion of the District is within the City of Turlock's sphere of influence, a large portion of which was recently annexed to the City and detached from the District. Land uses within the district include agricultural, scattered residences, and vacant land. There are no changes in the planned land uses in the District as a result of this review.
2.	Present and probable need for public facilities and services in the area	Based on present and planned land uses, there is a continued need for services in the area, although there is limited growth based on agricultural designations.
3.	Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide	The MSR section provides a discussion of the services provided by the District, their present capacities, and infrastructure needs. The District currently relies on a volunteer labor force and has developed a "sleep-in" program to improve response capacity.
4.	The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency	There are no known communities of interest in the area. However, it should be noted that there are small portions of the District that are completely surrounded by the city limits of Turlock.
5.	For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence	No Disadvantaged Unincorporated Communities have been identified within or contiguous to the District's Sphere of Influence as defined in Section 56033.5 of the CKH Act. Additional services, such as sewer and water, are provided through other special districts or by way of private systems.

RECOMMENDATION

Pursuant to Government Code Section 56425(i)(2), the Commission does hereby establish the functions and classes of services provided by the Turlock Rural Fire Protection District (FPD) as those specified in the California Health & Safety Code §13862. Based upon the information contained in this document, it is recommended that the Turlock Rural FPD Sphere of Influence be updated to affirm its current sphere, as shown on Map 13.

Map 13: Turlock Rural Fire Protection District Boundary and Sphere of Influence



5.12 WEST STANISLAUS FIRE PROTECTION DISTRICT

Address:	344 W. Las Palmas Ave.	Fire Chief:	Jeff Gregory
Mail:	P.O. Box 565	Contact:	Beth Lawwill, Admin. Manager
City/Zip/State:	Patterson, CA 95363	Email:	blawwill@ci.patterson.ca.us
Phone:	209-895-8130	Website:	www.weststanfire.org

SUMMARY

The West Stanislaus Fire Protection District boundaries include the western portion of the County, located west of the San Joaquin River, excluding the cities of Patterson and Newman. Included in the District are the unincorporated communities of Grayson, Westley, Crows Landing, and Diablo Grande. The District is adjacent to the Woodland Avenue, Westport, and Mountain View Fire Protection Districts.

PROFILE

Board of Directors: Steve Pedrazzi, Robert Kimball, Jason Jasper, Jon Maring, and Diana Haile.

Qualifications: Appointed by the Board of Supervisors. Board members are required to file Conflict of Interest Disclosure Statements. Board members do not receive compensation to attend Board meetings.

Meeting Schedule: Second Monday of each month at 2:00 p.m.

Location: 344 W. Palmas Ave. in Patterson



DISTRICT FORMATION & ATTRIBUTES

Formation Date:	1935	Area in Square Miles:	611
Population:	7,859	Average Response Time:	7:29 minutes
Fire Stations:	6	Agency Duties:	Fire Protection
ISO Rating:	04/4Y		

Funding Sources (Two-Year Period)

	2013-2014		2014-2015	
	Amount	% of Total	Amount	% of Total
Property tax	\$285,795	30%	\$318,084	28%
Fire service fees/parcel tax	\$0	0%	\$0	0%
Special assessments	\$507,099	54%	\$509,712	45%
Homeowners property tax relief	\$3,915	0%	\$4,076	0%
<i>Subtotal taxes and assessments</i>	<i>\$796,809</i>	<i>85%</i>	<i>\$0</i>	<i>0%</i>
Development fees	\$20,252	2%	\$22,361	2%
Contracts for service	\$0	0%	\$0	0%
Interest	\$12,613	1%	\$9,604	1%
Sale of fixed assets	\$0	0%	\$0	0%
Other miscellaneous	\$111,478	12%	\$278,105	24%
Revenue total	\$941,152	100%	\$1,141,942	100%

Services Provided

Working structure fires	✓	First responder	✓
Potential structure fires	✓	Fire alarms	✓
Vegetation fires	✓	Mutual aid - provided	✓
Vehicle fires	✓	Mutual aid - received	✓
Hazardous materials response		Water rescue	✓
Auto accidents (non-rescue)	✓	Trench rescue	✓
Auto accidents (with rescue)	✓	Public assists	✓
Confined space	✓	Fire inspections	✓
Incident command operations	✓	Technical rescue	✓
Public assists	✓	Decontaminate	✓
EMS	✓	Other	✓

Staffing

Full-time firefighters	0	Staff certified as FF1	20
Part-time firefighters	0	Staff certified as FF2	4
Volunteer firefighters (paid)	0	Staff certified as EMT	18
Volunteer firefighters (non-paid)	85	Certified fire officers	2
Reserves	0	Sworn	1
Administrative staff	2	Non-Sworn	0
Paid full-time employees	7	Paid part time employees	4

Training Compliance

NIMS 700/800	85	ICS 200	85
AB 1234 Ethics training	Yes	Board members/file 700 form	Yes

Infrastructure

<u>Station</u>	<u>Location</u>	<u>Condition</u>	<u>Apparatus</u>	<u>Staffing per Apparatus (FTE)</u>
Crows	22012 G St. Crows	Poor	2	Volunteer (10)
Landing	Landing			
El Solyo	3926 River Rd. Vernalis	Good	2	Volunteer (15)
Westley	8598 Kern St. Westley	Excellent	3	Volunteer (15)
Newman	1162 N St. Newman	Good	3	Volunteer (15)
Diablo Grande	20899 Vineyard Way. Patterson	Temp	2	Volunteer (4)
Patterson Station I	344 W. Las Palmas Ave. Patterson	Poor	4	2 paid and 35 volunteer

Condition

Poor: Replacement or major renovations needed

Fair: Non-routine renovations, upgrading and repairs

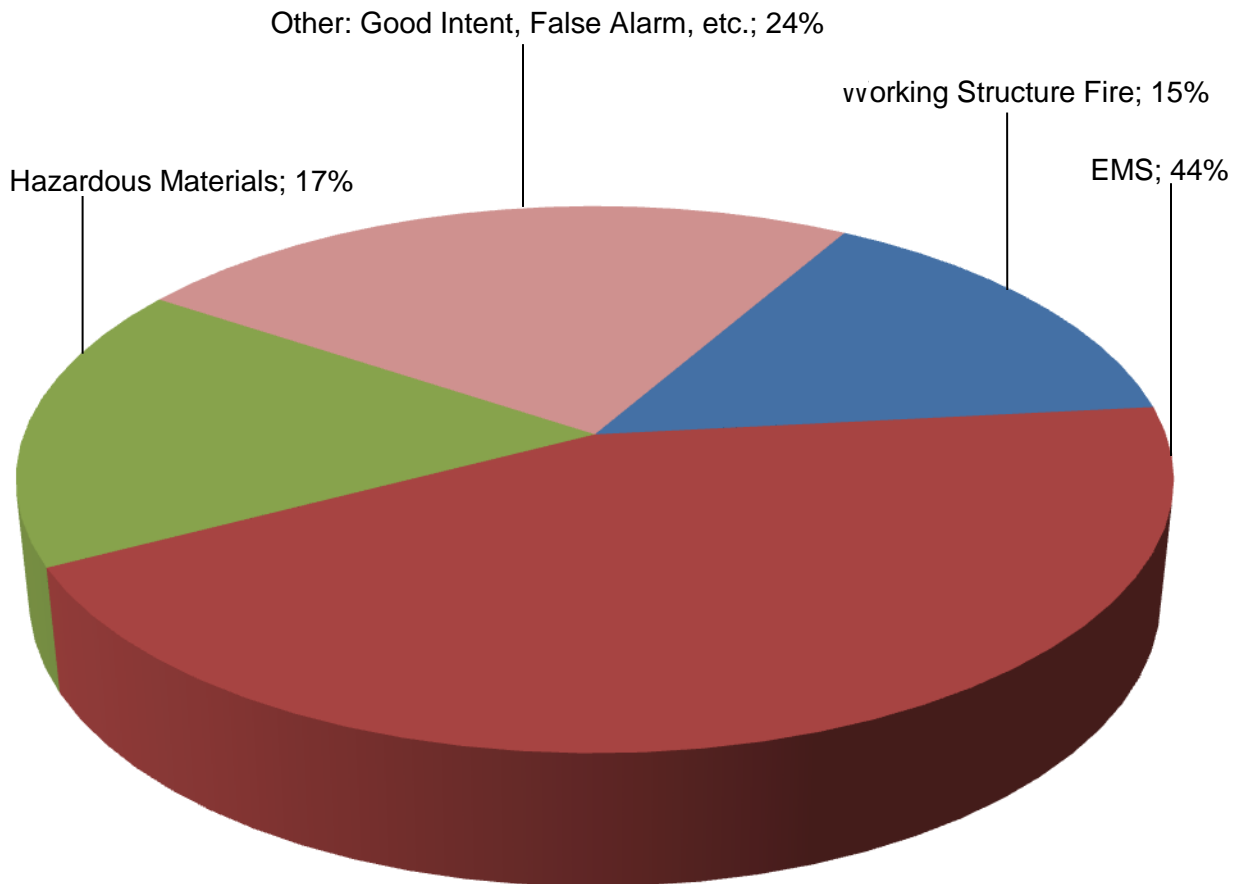
Good: Reliable and requires only routine maintenance

Excellent: Less than 10 years, minimal maintenance needed

Calls for Service

<u>Annual Calls - 2015</u>	<u>% of Calls</u>	<u># of Calls</u>
Working structure fire	15%	129
EMS	44%	387
Hazardous materials	17%	149
Other: good intent false alarms, etc.	24%	212
TOTAL CALLS	100%	877

**Calls for Service
West Stanislaus Fire Protection District
Total 627 Calls**



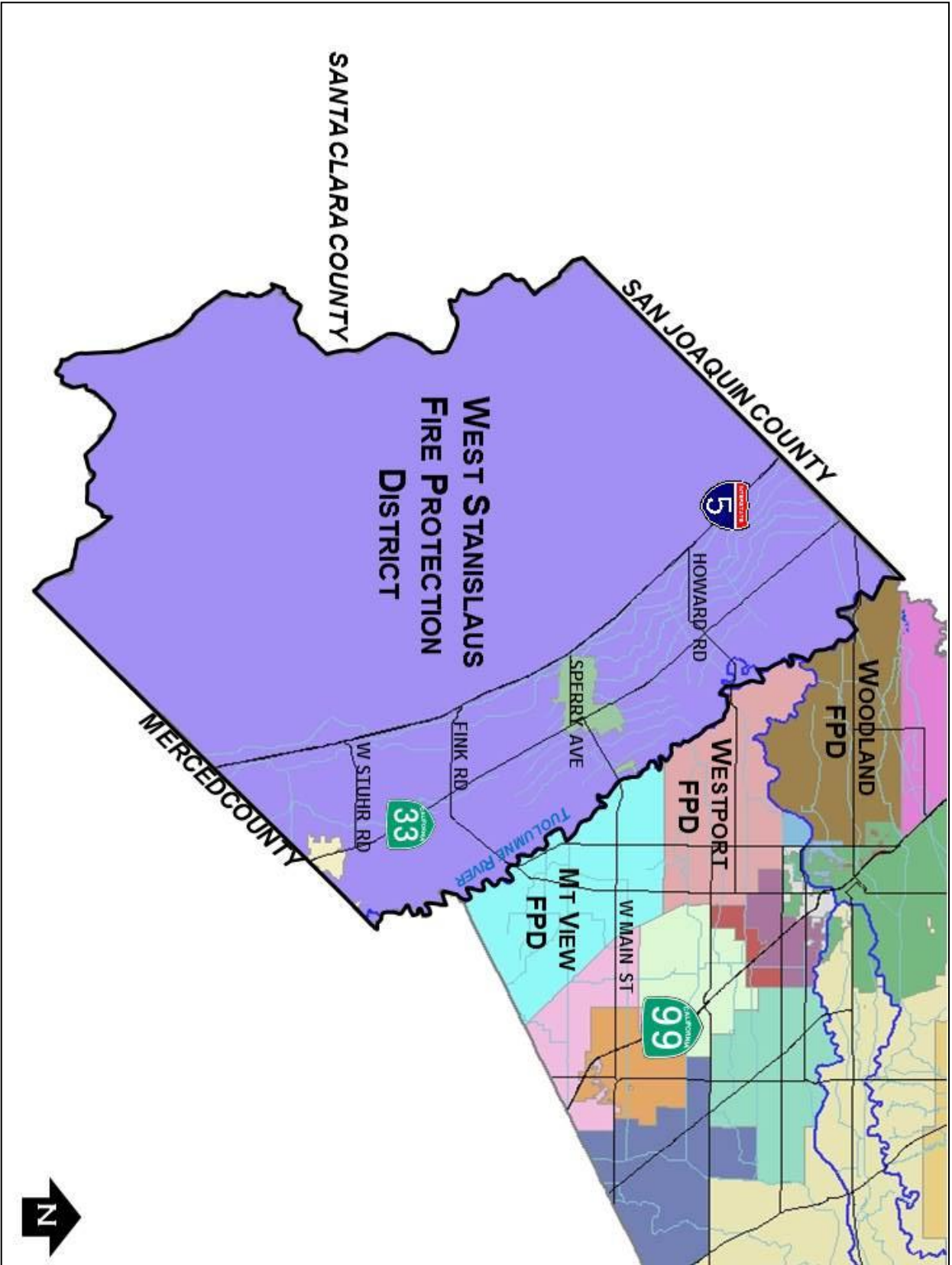
MUNICIPAL SERVICE REVIEW DETERMINATIONS
WEST STANISLAUS FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	Growth and population projection for the affected area	The District's current population is nearly 8,000 residents. Growth is anticipated in the Diablo Grande Specific Plan, located within the District's current boundary. Phase one of the Specific Plan includes 2,000 residences, associated commercial uses, open space, and recreational areas. The County has issued approximately 450 building permits for single family homes thus far in the area. Limited growth is anticipated in other areas of the District.
2.	The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence	Based on annual median household income, the towns of Grayson and Westley are identified as a Disadvantaged Unincorporated Community (DUC) as defined in Section 56033.5 of the Cortese-Knox-Hertzberg Act of 2000. No additional DUCs have been identified within or contiguous to the District's sphere of influence
3.	Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence	The District will need additional stations in the future, including stations in Diablo Grande, Patterson, and the former Crows Landing Naval Air Facility. Near-term infrastructure needs include a remodel and addition at its existing Crows Landing station to remedy an undersized apparatus bay. The District is currently working on a funding strategy for the remodel and addition.
4.	Financial ability of agencies to provide services	The District collects development impact fees and assessments, including fees to address impacts specifically for the Diablo Grande development. The District has needed to retain volunteer firefighters to avoid staffing cost increases.
5.	Status of, and opportunities for, shared facilities	Currently, the District shares administrative staff with the City of Patterson's Fire Department.
6.	Accountability for community service needs, including governmental structure and operational efficiencies	The District is governed by a Board of Directors comprised of 5 members. Each Board Member is appointed by the Board of Supervisors and serves a three-year term, with a two-term limitation.
7.	Any other matter related to effective or efficient service delivery, as required by Commission policy	None at this time.

SPHERE OF INFLUENCE UPDATE DETERMINATIONS AND RECOMMENDATIONS
WEST STANISLAUS FIRE PROTECTION DISTRICT

FACTORS TO BE ADDRESSED	DETERMINATION
<p>1. The present and planned land uses in the area, including agricultural and open-space lands</p>	<p>The current area of the West Stanislaus Fire Protection District is approximately 391,077 acres (or 611 square miles) and includes the western portion of the County, located west of the San Joaquin River, excluding the cities of Patterson and Newman. The District includes the unincorporated communities of Grayson, Westley, Crows Landing, and Diablo Grande. Portions of the District fall within the Spheres of Influence of Patterson and Newman. Land uses within the District include agricultural and vacant land, as well as existing residential, commercial, and industrial areas. The Stanislaus County General Plan identifies the majority of the area as agriculture. There are no changes in the planned land uses in the District as a result of this review. The responsibility for land use decisions within the District boundaries is retained by Stanislaus County.</p>
<p>2. Present and probable need for public facilities and services in the area</p>	<p>The District currently cooperates with the Patterson Fire Department, sharing administrative staff. The District and Patterson Fire Department share a full-time fire chief and a fire station in Patterson, though for governance purposes they are separate entities. Until such time as the cities of Patterson and Newman annex the lands within the District, services to these areas will continue to be needed at the current demand. Annexation of the area and intensity of land use in the area may increase calls and workload. The District has historically had what is referred to as a diminishing sphere of influence, meaning that as annexations to Patterson and Newman occurred, the areas were simultaneously detached from the District. In a recent annexation to the City of Patterson in 2014, the City and District agreed to not detach the area and instead share responsibilities and resources in the annexed territory.</p>

3.	Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide	The MSR section provides a discussion of the services provided by the District, their present capacities, and infrastructure needs. The District is currently staffed with 85 volunteers and 7 full-time, shared personnel.
4.	The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency	As mentioned, the District includes the unincorporated communities of Grayson, Westley, Crows Landing, and Diablo Grande within its boundaries. The former Crows Landing Air Facility can also be considered an area of interest, as the County is currently considering a redevelopment proposal (West Park Specific Plan) which could lead to a substantial increase in demand for fire services in the area.
5.	For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence	The towns of Grayson and Westley are identified as Disadvantaged Unincorporated Communities (DUCs) as defined in Section 56033.5 of the Cortese-Knox-Hertzberg Act of 2000. The District will need additional stations in the future. Additional services, such as sewer and water are provided through other special districts or by way of private systems.
RECOMMENDATION		
Pursuant to Government Code Section 56425(i)(2), the Commission does hereby establish the functions and classes of services provided by the West Stanislaus Fire Protection District (FPD) as those specified in the California Health & Safety Code §13862. Based upon the information contained in this document, it is recommended that the West Stanislaus FPD Sphere of Influence be updated to affirm its current sphere, as shown on Map 14.		



Map 14: West Stanislaus Fire Protection District Boundary and Sphere of Influence

5.13 WESTPORT FIRE PROTECTION DISTRICT

Address: 5160 S. Carpenter Rd. Fire Chief: Chad Hackett
 City/Zip/State: Modesto, CA 95358 Email: onefstbl@aol.com
 Phone: 209-896-6941

SUMMARY

The Westport Fire Protection District lies south of the City of Modesto and west of the City of Ceres. The western edge of the district lies along the San Joaquin River. The small unincorporated communities, commonly known as the Monterey Park Tract and the Cowan Tract, are within the district's boundaries. The district is adjacent to the West Stanislaus, Woodland Avenue, Industrial, Burbank-Paradise, Ceres, Keyes, Modesto and Mountain View Fire Protection Districts.

PROFILE

Board of Directors: Norman Hyer, Ed Amador, Stacy Cardoso, John Varni, and Martin Avila
 Qualifications: Must be a registered voter
 Meeting Schedule: Second Monday of every month
 Location: Westport Fire Station

DISTRICT FORMATION & ATTRIBUTES

Formation Date: 1962 Area in Square Miles: 40.6
 Population: 2,726 Average Response Time: Not provided
 Fire Stations: 1 Agency Duties: Fire Protection
 ISO Rating: 8

Funding Sources (Two-Year Period)

	<u>2013-2014</u>		<u>2014-2015</u>	
	<u>Amount</u>	<u>% of Total</u>	<u>Amount</u>	<u>% of Total</u>
Property tax	\$59,163	33%	\$60,000	42%
Fire service fees/parcel tax	\$0	0%	\$0	0%
Special assessments	\$35,489	20%	\$35,000	25%
Homeowners property tax relief	\$0	0%	\$0	0%
<i>Subtotal taxes and assessments</i>	<i>\$94,652</i>	<i>54%</i>	<i>\$95,000</i>	<i>67%</i>
Development fees	\$15,977	9%	\$0	0%
Contracts for service	\$0	0%	\$46,800	33%
Interest	\$3,415	2%	\$1,000	1%
Sale of fixed assets	\$0	0%	\$0	0%
Other miscellaneous	\$62,687	35%	\$0	0%
Revenue total	\$176,731	100%	\$142,800	100%

Services Provided			
Working structure fires	✓	First responder	✓
Potential structure fires	✓	Fire alarms	✓
Vegetation fires	✓	Mutual aid - provided	✓
Vehicle fires	✓	Mutual aid - received	✓
Hazardous materials response		Water rescue	✓
Auto accidents (non-rescue)	✓	Trench rescue	
Auto accidents (with rescue)	✓	Public assists	✓
Confined space		Fire inspections	
Incident command operations	✓	Technical rescue	
Public assists	✓	Decontaminate	
EMS	✓	Other	✓

Staffing			
Full-time firefighters	0	Staff certified as FF1	10
Part-time firefighters	0	Staff certified as FF2	2
Volunteer firefighters (paid)	0	Staff certified as EMT	11
Volunteer firefighters (non-paid)	19	Certified fire officers	0
Reserves	0	Sworn	0
Administrative staff	1	Non-Sworn	0
Paid full-time employees	0	Paid part time employees	0

Training Compliance			
NIMS 700/800	Yes	ICS 200	Yes
AB 1234 Ethics training	Yes	Board members/file 700 form	Yes

Infrastructure				
Station	Location	Condition	Apparatus	Staffing per Apparatus (FTE)
N/A	N/A	N/A	N/A	N/A

Condition

Poor: Replacement or major renovations needed

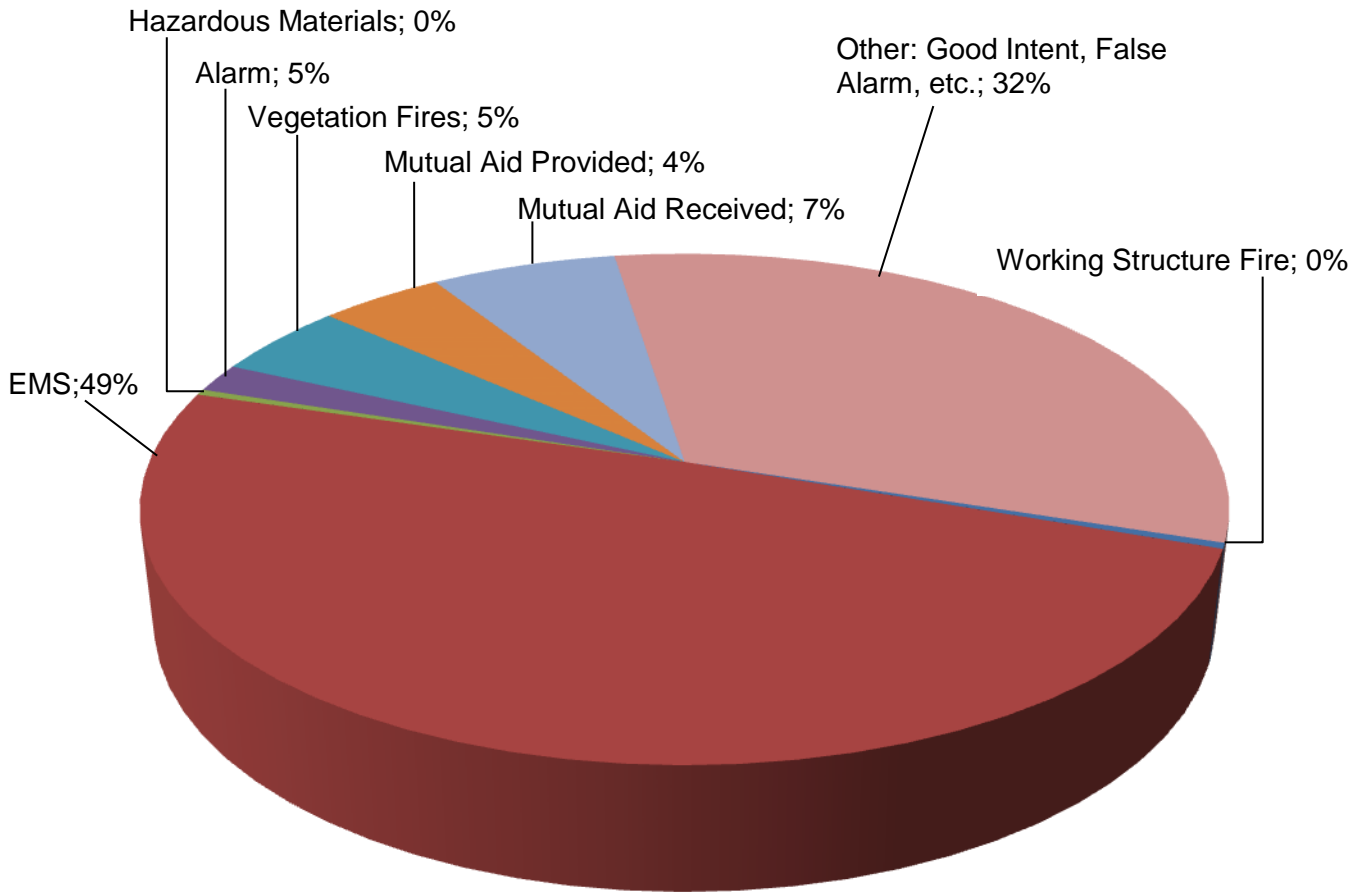
Fair: Non-routine renovations, upgrading and repairs

Good: Reliable and requires only routine maintenance

Excellent: Less than 10 years, minimal maintenance needed

Calls for Service		
Annual Calls - 2015	% of Calls	# of Calls
Working structure fire	0%	1
EMS	49%	135
Hazardous materials	0%	1
Alarm	2%	5
Vegetation fires	5%	13
Mutual aid provided	4%	12
Mutual aid received	7%	18
Other: good intent false alarms, etc.	32%	89
TOTAL CALLS	100%	274

**Calls for Service
Westport Fire Protection District
Total 274 Calls**

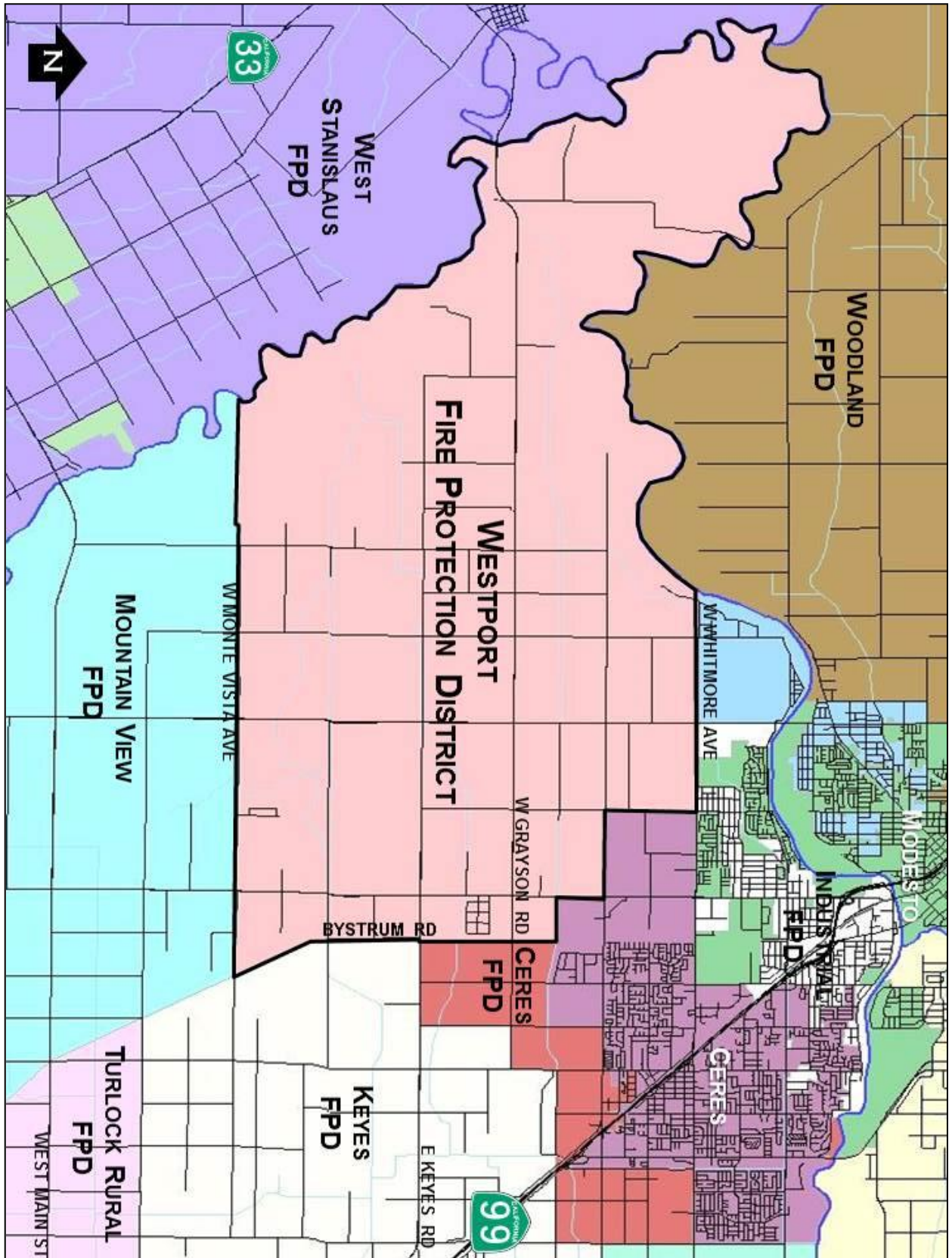


MUNICIPAL SERVICE REVIEW DETERMINATIONS
WESTPORT FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	Growth and population projection for the affected area.	Portions of the District are within the Cities of Modesto and Ceres SOIs. At this time, significant growth is not anticipated within the district.
2.	The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence	Based on annual median household income, the Cowan Tract and Monterey Park Tract communities are identified as a Disadvantaged Unincorporated Community (DUC) as defined in Section 56033.5 of the Cortese-Knox-Hertzberg Act of 2000. No additional DUCs have been identified within or contiguous to the District's sphere of influence
3.	Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence	The District is considering a remodel of its headquarters as well as replacement of a Type I engine company in the future. The District does not have a vehicle amortization plan in effect. The District currently relies on a volunteer labor force and has had difficulties attracting and retaining volunteer firefighters.
4.	Financial ability of agencies to provide services.	The District's per capita revenues are below average. The current tax was established in 1982 and has not been increased since. The District is proposing a special tax that, if passed, would support scheduled staffing.
5.	Status of, and opportunities for, shared facilities	Currently, the District trains with City of Ceres and the Salida Fire Protection District.
6.	Accountability for community service needs, including governmental structure and operational efficiencies	The District is governed by a Board of Directors comprised of 5 members. Each Board Member is elected by voters within the District and serves a 4-year term.
7.	Any other matter related to effective or efficient service delivery, as required by Commission policy	None at this time.

SPHERE OF INFLUENCE UPDATE DETERMINATIONS AND RECOMMENDATIONS
WESTPORT FIRE PROTECTION DISTRICT

FACTORS TO BE ADDRESSED	DETERMINATION
1. The present and planned land uses in the area, including agricultural and open-space lands	The current area of the Westport Fire Protection District is approximately 25,980 acres and is generally located south of the City of Modesto and west of the City of Ceres. The western edge of the district lies along the San Joaquin River. Land uses within the district include existing agricultural and vacant land with scattered residences, and small areas of commercial and industrial within the City's sphere. There are no changes in the planned land uses in the District as a result of this review.
2. Present and probable need for public facilities and services in the area	Based on present and planned land uses, there is a continued need for services in the area.
3. Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide	The MSR section provides a discussion of the services provided by the District, their present capacities, and infrastructure needs. The District currently relies on a volunteer labor force.
4. The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.	The Monterey Park Tract and the Cowan Tract are within the District's boundaries and can be considered communities of interest in the area.
5. For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.	The Cowan and Monterey Park Tracts are identified as Disadvantaged Unincorporated Communities (DUCs) as defined in Section 56033.5 of the Cortese-Knox-Hertzberg Act of 2000. The District is considering a remodel of its headquarters as well as replacement of a Type I engine company in the future. Additional services, such as sewer and water are provided through other special districts or by way of private systems.
RECOMMENDATION	
Pursuant to Government Code Section 56425(i)(2), the Commission does hereby establish the functions and classes of services provided by the Westport Fire Protection District (FPD) as those specified in the California Health & Safety Code §13862. Based upon the information contained in this document, it is recommended that the Westport FPD Sphere of Influence be updated to affirm its current sphere, as shown on Map 15.	



Map 15: Westport Fire Protection District Boundary and Sphere of Influence

5.14 WOODLAND AVENUE FIRE PROTECTION DISTRICT

Address: 3300 Woodland Ave. Fire Chief: Mike Passalacqua
 City/Zip/State: Modesto, CA 95358 Email: wafpd@comcast.net
 Phone: 209-524-4239 Website: www.wafpd.com

SUMMARY

Woodland Avenue Fire Protection District is located north of the Tuolumne River and west of the City of Modesto. District boundaries include six small areas surrounded by the Modesto city limits. The easterly portion of the District is within the City of Modesto's Sphere of Influence. The boundaries are adjacent to the Salida, Burbank-Paradise, Westport, and West Stanislaus Fire Protection Districts.

PROFILE

Board of Directors: Doug Flora, Robert Ott, Hans Wagner, Charles Morrison, and Phil Callaway
 Qualifications: Appointed by the Board of Supervisors
 Meeting Schedule: Second Thursday of every month
 Location: Station 1, 3300 Woodland Ave, Modesto

DISTRICT FORMATION & ATTRIBUTES

Formation Date: 1946 Area in Square Miles: 44.6
 Population: 4,699 Average Response Time: 7 Minutes
 Fire Stations: 2 Agency Duties: Fire Suppression, EMS,
 ISO Rating: 6 Vehicle Accidents

Funding Sources (Two-Year Period)

	<u>2013-2014</u>	<u>2013-2014</u>	<u>2014-2015</u>	<u>2014-2015</u>
	Amount	% of Total	Amount	% of Total
Property tax	\$169,473	66%	\$150,000	96%
Fire service fees/parcel tax	\$0	0%	\$0	0%
Special assessments	\$0	0%	\$0	0%
Homeowners property tax relief	\$0	0%	\$0	0%
<i>Subtotal taxes and assessments</i>	<i>\$169,473</i>	<i>66%</i>	<i>\$150,000</i>	<i>96%</i>
Development fees	\$5,460	2%	\$5,000	3%
Contracts for service	\$0	0%	\$0	0%
Interest	\$620	0%	\$500	0%
Sale of fixed assets	\$0	0%	\$0	0%
Other miscellaneous	\$83,038	32%	\$115	0%
Revenue total	\$258,591	100%	\$155,615	100%

Services Provided			
Working structure fires	✓	First responder	✓
Potential structure fires	✓	Fire alarms	✓
Vegetation fires	✓	Mutual aid - provided	✓
Vehicle fires	✓	Mutual aid - received	✓
Hazardous materials response		Water rescue	
Auto accidents (non-rescue)	✓	Trench rescue	
Auto accidents (with rescue)	✓	Public assists	✓
Confined space		Fire inspections	
Incident command operations	✓	Technical rescue	
Public assists	✓	Decontaminate	
EMS	✓	Other	

Staffing			
Full-time firefighters	0	Staff certified as FF1	6
Part-time firefighters	0	Staff certified as FF2	1
Volunteer firefighters (paid)	0	Staff certified as EMT	9
Volunteer firefighters (non-paid)	25	Certified fire officers	3
Reserves	0	Sworn	25
Administrative staff	2	Non-Sworn	0
Paid full-time employees	0	Paid part time employees	0

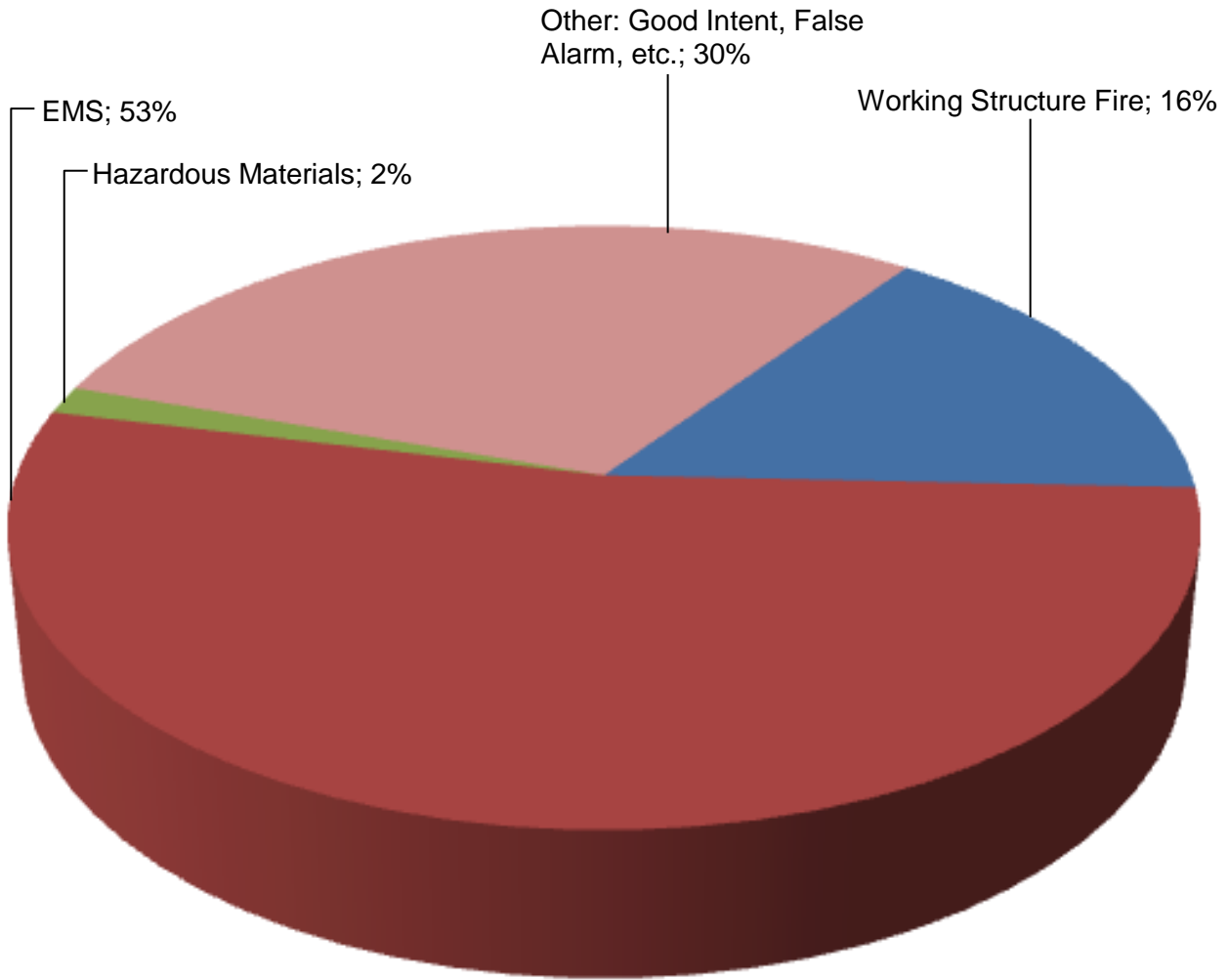
Training Compliance			
NIMS 700/800	N/A	ICS 200	N/A
AB 1234 Ethics training	Yes	Board members/file 700 form	Yes

Infrastructure				
Station	Location	Condition	Apparatus	Staffing per Apparatus (FTE)
1	3300 Woodland Ave. Modesto	Poor	4	N/A
1	1501 S. Hart Rd. Modesto	Poor	2	N/A

Condition
 Poor: Replacement or major renovations needed Good: Reliable and requires only routine maintenance
 Fair: Non-routine renovations, upgrading and repairs Excellent: Less than 10 years, minimal maintenance needed

Calls for Service		
Annual Calls - 2015	% of Calls	# of Calls
Working structure fire	1.7%	68
EMS	52.2%	230
Hazardous materials	1.5%	5
Alarm	8.1%	0
Vegetation fires	8.5%	0
Mutual aid provided	0%	0
Mutual aid received	0%	0
Other: good intent false alarms, etc.	28%	130
TOTAL CALLS	100%	433

**Calls for Service
Woodland Avenue Fire Protection District
Total 433 Calls**



MUNICIPAL SERVICE REVIEW DETERMINATIONS
WOODLAND AVENUE FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	Growth and population projection for the affected area	Portions of the District are within the City of Modesto SOI. At this time, significant growth is not anticipated within the district.
2.	The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence	Based on annual median household income, portions of unincorporated West Modesto are identified as a Disadvantaged Unincorporated Community (DUC) as defined in Section 56033.5 of the Cortese-Knox-Hertzberg Act of 2000. No additional DUCs have been identified within or contiguous to the District's sphere of influence.
3.	Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence	The District relies on a volunteer labor force. There are currently no plans for new stations. The previous MSR, conducted in 2007, identified that one of the District's stations was not currently up to contemporary standards for a fire facility and needed to be replaced.
4.	Financial ability of agencies to provide services	The District's per capita revenues are below the regional median. In 2015, property owners within the district overwhelmingly approved a special assessment that the District expects will more than double its annual budget. This increased revenue is expected to contribute towards firefighting training, fire station maintenance, equipment repairs, and administrative support. The District is currently collecting development fees.
5.	Status of, and opportunities for, shared facilities	The District could benefit from shared support service provided by a Joint Powers Authority. The District has stated interest in working closer with the City of Modesto in areas that are surrounded by the City already (islands).
6.	Accountability for community service needs, including governmental structure and operational efficiencies	The District is governed by a Board of Directors comprised of 5 members. Each Board Member is appointed by the Board of Supervisors and serve a three-year term, with a two-term limitation.
7.	Any other matter related to effective or efficient service delivery, as required by Commission policy	None at this time.

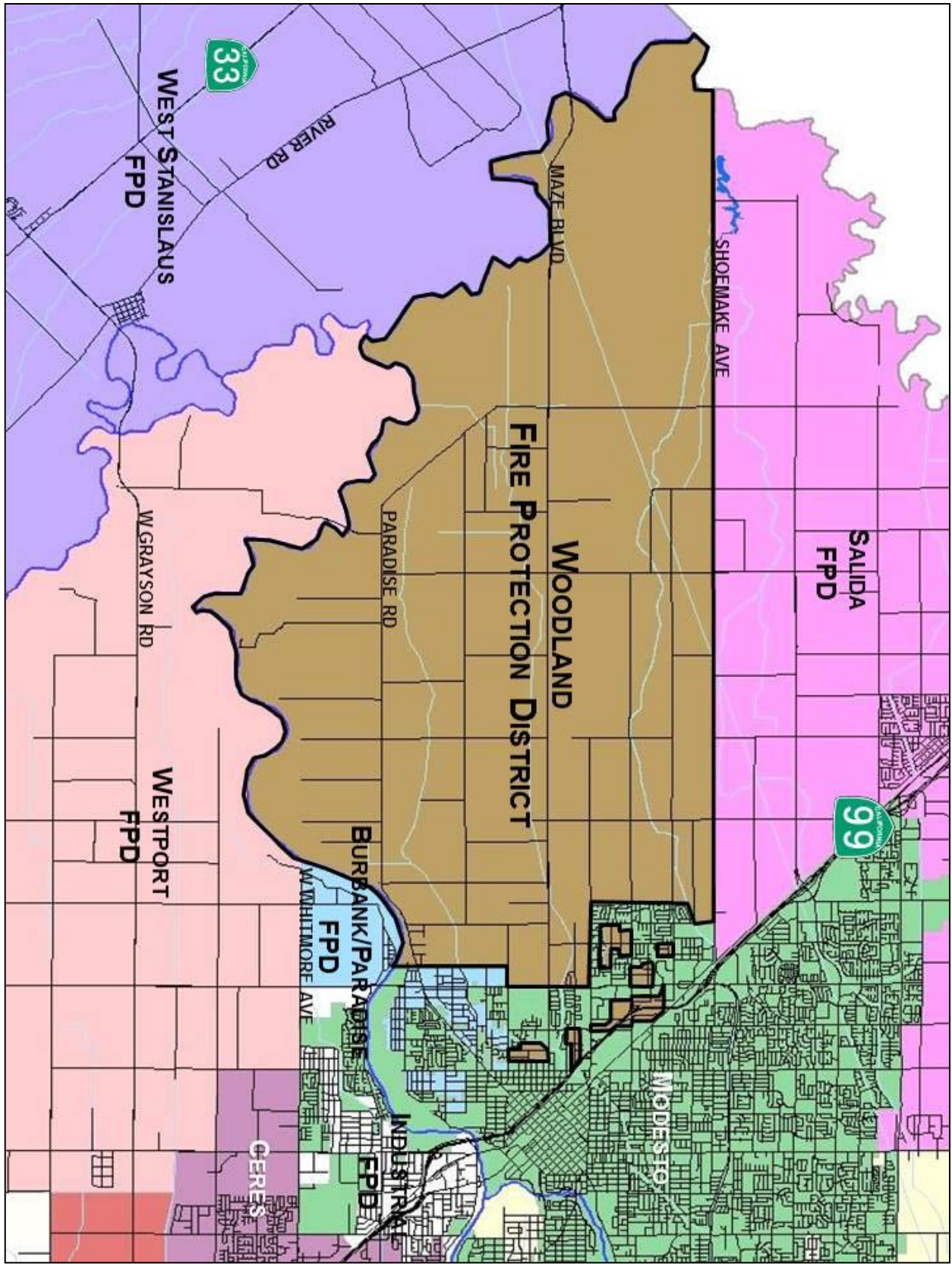
SPHERE OF INFLUENCE UPDATE DETERMINATIONS AND RECOMMENDATIONS
WOODLAND AVENUE FIRE PROTECTION DISTRICT

	FACTORS TO BE ADDRESSED	DETERMINATION
1.	The present and planned land uses in the area, including agricultural and open-space lands	The current area of the Woodland Avenue Fire Protection District is approximately 28,521 acres and is generally located between the Tuolumne River to the south and west and Shoemake Avenue to the north. The easterly portion of the District is within the City of Modesto's SOI. Land uses within the district include agricultural and vacant land, with residential and industrial uses within the City's SOI. There are no changes in the planned land uses in the District as a result of this review.
2.	Present and probable need for public facilities and services in the area	Based on present and planned land uses, there is a continued need for services in the area. Until such time as the City of Modesto annexes the lands within the District, services will continue to be needed at the current demand. Annexation of the area and intensity of land use in the area may increase calls and workload. Due to the District's diminishing sphere, annexation would also mean detachment from the District, leading services to be provided by the City's fire department.
3.	Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide	The MSR section provides a discussion of the services provided by the District, their present capacities, and infrastructure needs. The District currently relies on a volunteer labor force.
4.	The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.	There are no known communities of interest in the area. However, it should be noted that there are six smaller areas of the District that are entirely surrounded by the City of Modesto.

<p>5. For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence</p>	<p>Portions of unincorporated West Modesto are identified as Disadvantaged Unincorporated Communities (DUCs) as defined in Section 56033.5 of the Cortese-Knox-Hertzberg Act of 2000. One station within the District is not currently up to contemporary standards for a fire facility and needs to be replaced. Additional services, such as sewer and water are provided through other special districts or by way of private systems.</p>
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RECOMMENDATION

Pursuant to Government Code Section 56425(i)(2), the Commission does hereby establish the functions and classes of services provided by the Woodland Fire Protection District (FPD) as those specified in the California Health & Safety Code §13862. Based upon the information contained in this document, it is recommended that the Woodland FPD Sphere of Influence be updated to affirm its current sphere, as shown on Map 16.



Map 16: Woodland Fire Protection District Boundary and Sphere of Influence

CHAPTER 6: REFERENCES

California State Senate Bill No. 239 Chapter 763, *Amendment to Sections 56017.2 and 56133 of, and addition of Section 56134 to, the Government Code*, Approved October 10, 2015.

Carlson, Ken, Short-term Plan Would Shift More Costs of Stanislaus 911 Dispatch Service to Fire Agencies, Modesto Bee Online, December 24, 2015, www.modbee.com/news/article51560050.html.

Cortese-Knox-Hertzberg, *Local Reorganization Act of 2000*, Government Code 56000

Fire Protection District Law of 1987, Government Code 13800

Fresno Council of Governments, *San Joaquin Valley Demographic Forecasts 2010 to 2050, 2040 Demographic Forecast (by Local Jurisdiction StanCOG)*, March 27, 2012.

Insurance Services Office, *Public Protection Classification Program*, www.isomitigation.com.

Modesto Junior College, *Public Safety – MJC Regional Fire Training Center*, www.mjc.edu/instruction/teched/publicsafety.

Stanislaus Council of Governments, *2014 Regional Transportation Plan: Sustainable Communities Strategies*, Stanislaus County, June 2014.

Stanislaus County, Board of Supervisors Board Agenda Item No. B-9, Approval of Funding Policy to Subsidize Emergency Dispatch Costs Charged to Fire Agencies Serving Unincorporated Populations in Stanislaus County, April 26, 2016.

Stanislaus County Office of Emergency Services/Fire Warden, 2016 Strategic Plan, March 8, 2016.

Stanislaus LAFCO, *Countywide Fire Services Municipal Service Review: Final Report*, March 2007.